Beloit, Wisconsin

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended December 31, 2006

Prepared By:

DEPARTMENT OF FINANCE AND ADMINISTRATIVE SERVICES
Paul E. York, Director
Laureen Presny, Director of Accounting and Purchasing

# COMPREHENSIVE ANNUAL FINANCIAL REPORT December 31, 2006

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It is our pleasure to submit to you the comprehensive annual financial report (CAFR) of the City of Beloit for the fiscal year ended December 31, 2006. Wisconsin State Statutes and the Municipal Code of the City of Beloit requires that at the end of the fiscal year a full and complete examination of all books and accounts of the City be made by a certified public accountant and that the report be filed with the City Clerk as a matter of public record. This CAFR fulfills that requirement.

This report consists of management's representations concerning the finances of the City of Beloit. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. Management has established a comprehensive internal control framework that is designed to provide sufficient reliable information for the preparation of the City of Beloit's financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable rather than absolute, assurance that the financial statements are free of any material misstatements of fact.

Virchow Krause & Company, LLP, Certified Public Accountants, have audited and issued an unqualified opinion on the City of Beloit's financial statements for the fiscal year ended December 31, 2006. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

#### PROFILE of the GOVERNMENT

Beloit is located midway along the Wisconsin/Illinois border west of Interstate Highway 90, which travels south to Chicago and north to Madison, and is directly connected to Milwaukee via Interstate Highway 43. The City covers approximately 17 square miles. It is home to an estimated 36,560 residents as well as more than 90 industrial firms, 850 retail establishments, several corporate headquarters, a minor league baseball team, several museums and an internationally acclaimed college that bears the community's name.

June 8, 2007

The City was officially founded in 1836, incorporated as a village February 24, 1846 and incorporated as a city by the State of Wisconsin on March 31, 1856. The citizens adopted the Council-Manager form of government in 1929. The City Council is the policy making and legislative body. The Council consists of seven members that are elected at large for two-year staggered terms. At the first meeting following each general City election, the Council selects, by majority vote of its members, its president and vice-president for the ensuing Council year. The President acts as the presiding officer of the Council and in his/her absence the Vice-President presides. The Council, in its legislative role, adopts all ordinances and resolutions and establishes the general policies for the City. The Council also sets the tax rate and adopts the annual budget.

The City Manager is appointed by the Council to act as the executive and administrative head of the City. The Manager serves at the pleasure of the Council, carries out its policies, directs business procedures, and has the power of appointment and removal of all employees. Duties and responsibilities of the Manager include preparation, submission and administration of the annual budget, advising Council on the affairs of the City, enforcement of the ordinances and direction and supervision of all departments. The City provides typical municipal services including general administrative services, police, fire, public works, sanitation, parks and recreation, planning and economic development, transit system and water and sewer utilities.

This report includes all of the funds and component units of the City of Beloit. The criteria used in determining the reporting entity is consistent with criteria established by the Governmental Accounting Standards Board (GASB) as outlined in the Codification of Governmental Accounting and Financial Reporting Standards. This report includes the general fund, which accounts for the general administration of the City, and the special revenue funds relating to economic development, community enhancement, downtown, the public library, solid waste and recycling, community development, and the Home Grant. The report also includes the City's enterprise funds that account for the water and sewer utilities, ambulance services, cemeteries, transit, and the municipal golf course. Internal service funds provide information on the operations of the risk management and the centralized equipment functions.

June 8, 2007

Financial data for the Community Development Authority and the Business Improvement District is included in the reporting entity by discrete presentation because they are component units of the City. The Community Development Authority was formed to engage in the development and operation of low-income housing. The United States Department of Housing and Urban Development (HUD) regulates such projects. The Business Improvement District was created to fund a downtown management and development program.

The annual budget provides the foundation for the City of Beloit's financial planning and control. The Council is required to adopt a budget no later that November 15 for the ensuing fiscal year. The budget is prepared by fund, function and department. Once adopted, transfers among departments or supplemental appropriations require approval of the Council; the Manager is authorized to make adjustments within departments.

#### **ECONOMIC CONDITION**

The condition of the local economy continues to improve because of the aggressive recruitment and retention efforts by the City's economic development department. The City's economy remains reliant on manufacturing and industry while offering a diversified employment base in the areas of metal fabrication, food processing, medical services, biotechnology, retail, and education. The City is home to Beloit College; founded in 1846 it is Wisconsin's oldest college in continuing operation and is internationally renowned for its scholastic excellence. The college's 1,200 students come from nearly every state and 40 Nations worldwide.

During the past six years, the City's unemployment rate has been higher than state and national averages and its economy has grown at a much slower pace than that of surrounding communities. This trend has been improving the last several years and in 2006, the unemployment rate decreased to 6.8%, which is the first time since 2000 that it has been below 7%. In 2006, the City realized some very positive improvements to its local economy with six new businesses opening and nine existing businesses undergoing major expansions. These new developments accounted for 584 new jobs, 728,788 square feet of new industrial/commercial space and a total increase to the tax base of \$93.8 million. This level of growth for the City is unprecedented in recent history.

We continue to remain optimistic of the City's economic future and devote considerable time and resources to economic development efforts. The City currently has nine active Tax Increment Districts with over 400 acres of land under City control that is available for development. Located at the intersections of Interstates 90/39 that serves Chicago to the southeast and Madison to the north, and Interstate 43 that provides a direct link northeast to Milwaukee, the City is marketed as a site for becoming one of the major distribution centers of the Midwest.

June 8, 2007

#### LONG-TERM FINANCIAL PLANNING

For budgetary and planning purposes the City has policy guidelines establishing the appropriate levels and uses of unreserved, undesignated general fund balance (15% of operating revenues or three months average expenditures whichever is greater). The City used \$504,000 of its unreserved, undesignated general fund balance as a funding source for the budget for the year ended December 31, 2006, which was within these guidelines.

#### **MAJOR INITIATIVES**

One of the more significant challenges facing the City is in the area of economic development with business retention, expansion, and job creation being key components of the plan. In 2000 and 2002 the City purchased over 700 acres of farmland for the purpose of converting it into a business and industrial park. This area is now referred to as the Gateway Business Park. It is a mixed-use development located at the confluence of Interstate 90/39 and Interstate 43. The park has land use designated for industrial, multi-family and single family residential. The Gateway was designed to attract high quality industrial, distribution and corporate office development. Major project costs to develop the park are being financed through a Tax Increment District (TID) and include land acquisition, site preparation, storm and sanitary sewers, street construction, and extension of water, gas, and electric utilities. The first phase of infrastructure improvements were completed in July 2003 officially opening the park. The Park's first industrial development was made by the Morse Group which built a new 40,000 square foot building that added \$3.2 million of new increment value to the TID. In 2006, Staples opened its new \$44 million, 400,000 square foot Customer for Customer Order Fulfillment Center. This project provided over 200 new jobs for the City. Another project completed in the Gateway was the new facility for Specialty Tools, which provides for a 10,000 square foot facility, 15 new jobs, and a \$770,000 investment. Kettle Foods began construction on a new 60,000 square foot manufacturing facility that is expected to create 90 new jobs and an \$18,000,000 investment in the district. And Southeastern Container broke ground late last year and their 200,000 square foot facility, which is expected to create 60 new jobs and an investment of \$20,000,000 in the district. The residential component of Gateway also continues to develop with 12 single-family homes and 64 new apartment units completed last year and available for occupancy.

June 8, 2007

Another project expected to have a profound financial impact on the City is the proposed development of an Indian gaming casino along Interstate Highway 90. The project consists of a proposed 100,000 square foot casino and support area, a 35,000 square foot conference/convention center, several restaurants, a child care center and a gift shop all to be constructed on 26 acres of tribal trust land. Adjacent to the Tribal land is property in fee simple where it is proposed to construct a 500 room hotel, a 2,000 seat theater, and a 68,000 square foot water park. The Bureau of Indian Affairs is currently evaluating the casino application. We expect them to render a decision before the end of 2007. If approved by the BIA, the project then moves to the Wisconsin Governor's office for final action. Once fully completed, this project has the potential to provide over \$145,000,000 in revenue to the City over a 10-year period.

#### AWARDS and ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Beloit for its comprehensive annual financial report for the fiscal year ended December 31, 2005. This was the fourth consecutive year the City has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City of Beloit also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning January 1, 2006. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide and a communication device. This award is also valid for only one year.

June 8, 2007

The preparation of the comprehensive annual financial report would not have been possible without the efficient and dedicated service of the entire staff of the Department of Finance and Administrative Services. We would like to express our appreciation to all the members of the department who assisted and contributed to the preparation of this report with particular recognition to Laureen Presny, Director of Accounting/Purchasing. Credit also must be given to the City Council for their support for maintaining the highest standards of professionalism in the management of the City of Beloit's finances.

Respectfully submitted,

Larry N. Arft City Manager

Paul E. York Finance and Administrative Services Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Beloit Wisconsin

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2005

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

**Executive Director** 

#### City of Beloit, Wisconsin List of Elected and Appointed Officials December 31, 2006

#### **CITY COUNCIL MEMBERS**

Martin Densch – President Kevin Leavy – Vice-President Terrence Monahan Douglas Eddy Chad Murry Joel Patch James Van De Bogart

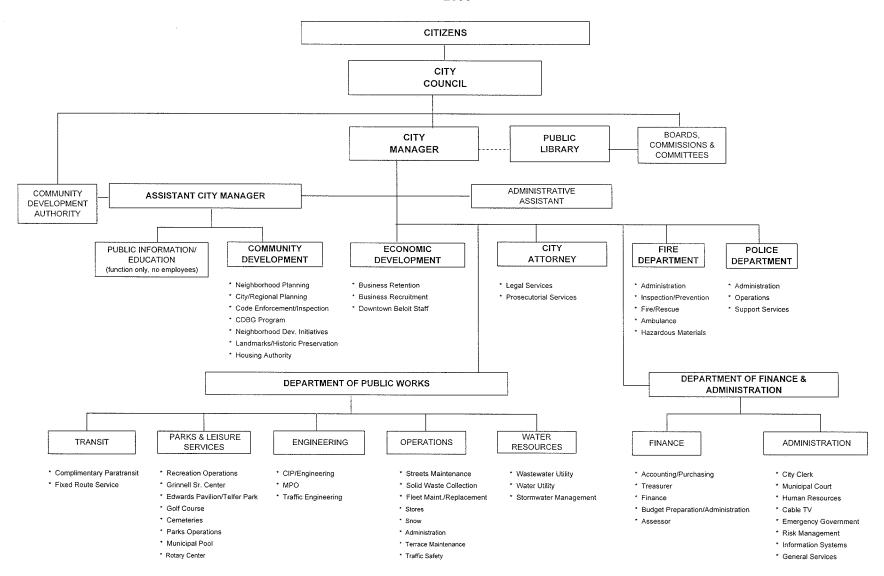
#### **CITY MANAGER**

Larry N. Arft

#### **DEPARTMENT DIRECTORS**

Stephen J. Gregg – Assistant City Manager
David M. Botts – Public Works Director
Julie Christensen – Community Development Director
Thomas R. Casper – City Attorney
Andrew Janke – Economic Development Director
Bradley J. Liggett – Fire Chief
Sam Lathrop – Police Chief
Paul E. York – Finance & Administrative Services Director

#### CITY OF BELOIT, WISCONSIN ORGANIZATIONAL CHART 2006





#### INDEPENDENT AUDITORS' REPORT

To the City Council City of Beloit Beloit, Wisconsin

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Beloit, Wisconsin, as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Beloit's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Beloit, Wisconsin at December 31, 2006, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have issued our report dated June 20, 2007 on our consideration of the City of Beloit's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

To the City Council City of Beloit Beloit, Wisconsin

The management's discussion and analysis and budgetary comparison information on pages xii through xxv and 70 through 76 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Beloit's basic financial statements. The combining and individual fund financial statements and schedules as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying schedules of expenditures of federal and state awards are presented for additional analysis as required by the U.S. Office of Management and Budget Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations" and the "State Single Audit Guidelines," and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The "Letter of Transmittal" and "Statistical Section" listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City of Beloit. The information has not been audited by us and, accordingly, we express no opinion on such information.

Virehow, Kraun & Company, WP

Madison, Wisconsin June 20, 2007

#### MANAGEMENT'S DISCUSSION AND ANALYSIS For Year Ended December 31, 2006

As management of the City of Beloit, Wisconsin, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year that ended on December 31, 2006. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, and the basic financial statements and related notes, all of which are contained in this CAFR.

#### FINANCIAL HIGHLIGHTS

- On the government wide basis, the City's total assets at December 31, 2006, were \$236.2 million. Of this amount, \$151.7 million represents the City's investment in capital assets; net of depreciation and other assets totaled \$84.5 million.
- The City's total assets exceeded its liabilities at December 31, 2006, by \$122.8 million (total net assets). This is an increase of \$3.4 million or approximately 2.8% from the prior year. Of this amount, \$79 million represents the City's investment in capital assets, net of related debt, \$21.5 million is restricted and \$22.3 million is unrestricted and available to meet the City's ongoing obligations to citizens and creditors.
- The business-type activities net assets at December 31, 2006, totaled \$60.9 million, which represents an increase of \$2.5 million or 4.3% from the prior year. Of this amount, \$43.7 million represents the City's investment in capital assets, net of related debt, \$8 million is restricted and \$9.2 million is unrestricted.
- Total liabilities at December 31, 2006, were \$113.4 million, which is an increase of \$5.2 million from the prior year, and of this amount, \$93.9 million are long-term liabilities.
- At December 31, 2006, the City's governmental funds reported combined ending fund balances of \$30.2 million, a decrease of \$1.2 million from the prior year. Of this amount, \$5.8 million or 19% is unreserved and undesignated and is available for spending at the government's discretion.
- At December 31, 2006, the unreserved and undesignated fund balance for the general fund was \$7,624,545 or 27.4% of total general fund expenditures and other financing uses.
- The City's total bonded debt increased \$2.6 million from the prior year.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (cont.)**

#### **Government-Wide Statements**

The *government-wide financial statements* report information about the City as a whole using the economic resources measurement focus and the accrual basis of accounting, which are similar to those used by private-sector businesses. In addition, they report the City's net assets and how they have changed during the fiscal year.

statement of not accets presents information on all of the City's accets and liabilities

for which the City of Beloit is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found on pages 1 to 3 of this report.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds. Fund accounting is used to track specific sources of funding and spending for particular

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (cont.)

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 25 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, general debt service fund, TIF district no. 9 – debt service fund, and capital improvements – capital projects fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 4 to 6 of this report.

**Proprietary Funds** – Proprietary funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Proprietary funds are reported using the full accrual basis of accounting method. The City's business-type funds are the same as the business-type activities reported in the government-wide statements but provide more detail and additional information, such as cash flows. The City uses enterprise funds to account for its water and sewer utilities which are considered to be major funds. Data from the other proprietary funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major proprietary funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 7 to 11 of this report.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support City programs or services. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 12 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
For Year Ended December 31, 2006

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (cont.)

**Notes to the Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 15 to 69 of this report.

**Other Information** – In addition to the basic financial statements and accompanying notes, required supplementary information presents a detailed budgetary comparison schedule for the general fund to demonstrate compliance with the budget. These schedules can be found on pages 70 to 76 of this report. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information and can be found on pages 77 to 84 of this report.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

An analysis of the City's financial position begins with a review of the Statement of Net Assets and the Statement of Activities. These two statements report the City's net assets and changes therein. It should be noted that the City's financial position could also be affected by non-financial factors, including economic conditions, population growth, and new regulations.

As noted earlier, net assets may serve over time as a useful indicator of City's financial position. In the case of the City of Beloit, assets exceeded liabilities by \$122.8 million as of December 31, 2006. This is an increase over the previous year of \$3.4 million or 2.8% and is primarily related to the City's investment in capital assets.

In this regard, the largest portion of the City's net assets, \$79 million (approximately 64%), reflects its investments in capital assets (e.g., land, buildings, equipment, improvements, and infrastructure), less any debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide service to citizens; consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
For Year Ended December 31, 2006

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

## Summary of Net Assets as of December 31

(\$ in millions)

	Govern Activ		То	tal		
	2005	2006	2005	2006	2005	2006
Current and other assets Capital assets Total Assets	\$ 61.5 68.0 129.5	\$ 65.0 72.8 137.8	\$ 18.1 80.0 98.1	\$ 19.5 78.9 98.4	\$ 79.6 148.0 227.6	\$ 84.5 151.7 236.2
Long-term liabilities Other liabilities Total Liabilities	52.9 15.6 68.5	58.0 18.0 76.0	38.2 1.5 39.7	35.9 1.5 37.4	91.1 17.1 108.2	93.9 19.5 113.4
Net assets: Invested in capital asset Net of related debt Restricted Unrestricted	ets, 38.0 13.4 <u>9.6</u>	39.6 13.4 <u>8.8</u>	42.8 7.5 <u>8.1</u>	43.7 8.0 9.2	77.1 20.9 21.4	79.0 21.5 22.3
Total Net Assets	<u>\$ 61.0</u>	<u>\$ 61.8</u>	\$ 58.4	\$ 60.9	<u>\$ 119.4</u>	<u>\$ 122.8</u>

An additional portion of the City's net assets \$21.4 million represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets \$18 million, may be used to meet the government's ongoing obligation to citizens and creditors.

At the end of the fiscal year the City is able to report positive balances in all categories of net assets for the government as a whole.

There was an increase in total net assets of \$3.4 million during the year and is primarily related to improvements to the City's investment in capital assets.

Business – type activities increased the City of Beloit's net assets by \$2.5 million, accounting for approximately 76% of the total growth in net assets. These were primarily related to improvements to the City's water and sewer utility system.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

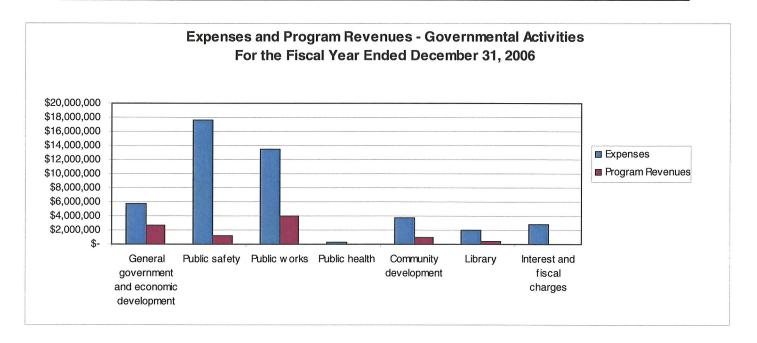
# Summary of Changes in Net Assets for the Fiscal Year Ended December 31 (\$ in millions)

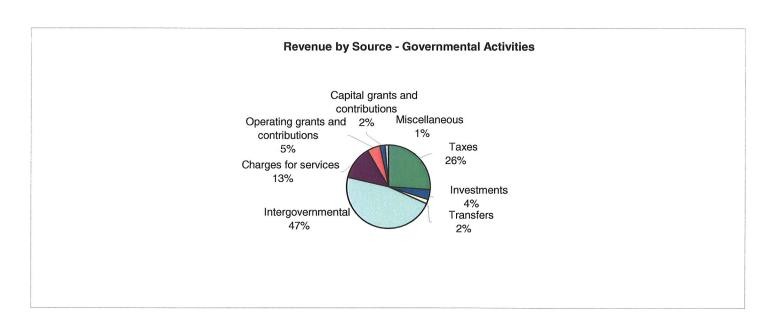
		nmental vities		ss-Type ⁄ities	Total P Gover	rimary nment
REVENUES	2005	2006	2005	2006	2005	2006
Program Revenues:		******				
Charges for services	\$ 4.4	\$ 6.0	\$ 13.6	\$ 13.8	\$ 17.9	\$ 19.8
Operating grants & contributions	2.7	2.4	1.1	1.1	3.8	3.5
Capital grants & contributions	0.8	0.8	1.3	1.5	2.1	2.3
General Revenues:						
Property taxes	10.9	11.5	0.6	0.8	11.6	12.3
Other taxes	0.6	0.6	-	-	0.6	0.6
Intergovernmental	20.4	21.8	-	-	20.4	21.8
Investment income	0.6	1.8	0.6	0.6	1.2	2.4
Gain on the sale of property	-	0.3	-	_	-	0.3
Miscellaneous	0.8	0.3	<u> </u>		0.9	0.3
Total Revenues	41.2	45.5	17.3	<u>17.8</u>	<u>58.5</u>	63.4
EXPENSES						
General government	5.3	5.6	-	-	5.3	5.6
Public safety	16.2	17.6	-	-	16.2	17.6
Public works	11.1	13.5	-	-	11.1	13.5
Public health	1.6	0.2	-	-	1.6	0.2
Community development	2.7	3.8	_	-	2.7	3.8
Library	1.9	2.0			1.9	2.0
Interest & fiscal charges	2.5	2.8	-	-	2.5	2.8
Water utility	-	-	4.3	4.0	4.3	4.0
Sewer utility	-	_	8.4	7.0	8.4	7.0
Other non-major proprietary						
funds			3.5	<u>3.5</u>	3.5	3.5
Total Expenses	41.3	45.5	16.2	<u>14.5</u>	<u>57.5</u>	60.0
Change in net assets before						
transfers	(0.1)	0.0	1.1	3.3	1.0	3.4
Transfers	0.3	0.8	(0.3)	(0.8)		-
Change in net assets	0.2	0.8	0.8	2.5	1.0	3.4
Net Assets - January 1	60.8	61.0	<u>57.6</u>	<u>58.4</u>	118.4	119.4
Net Assets - December 31	<u>\$ 61.0</u>	<u>\$ 61.8</u>	\$ 58.4	<u>\$ 60.9</u>	<u>\$ 119.4</u>	<u>\$ 122.8</u>

General government includes economic development and public safety includes both police and fire. For 2006, revenues increased \$4.8 million over the prior year primarily from increased charges for services and property taxes. There was a slight increase in expenses due increased salary and benefit costs. The \$1.4 million reduction in health department expenses is due to the consolidation of City public health services with Rock County, effective January 1, 2006.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

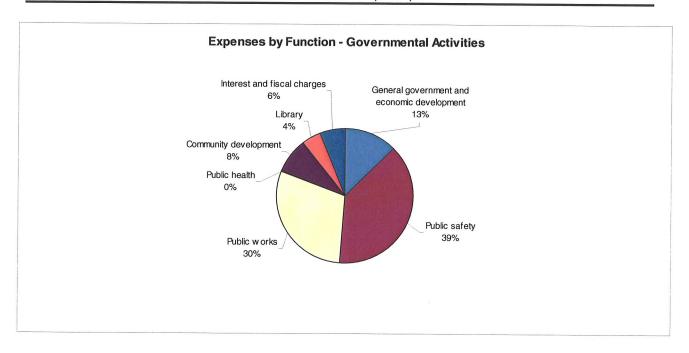
#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)



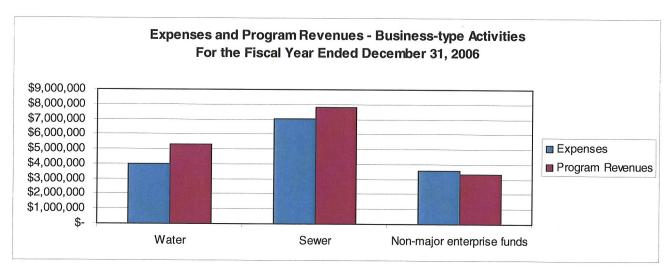


MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

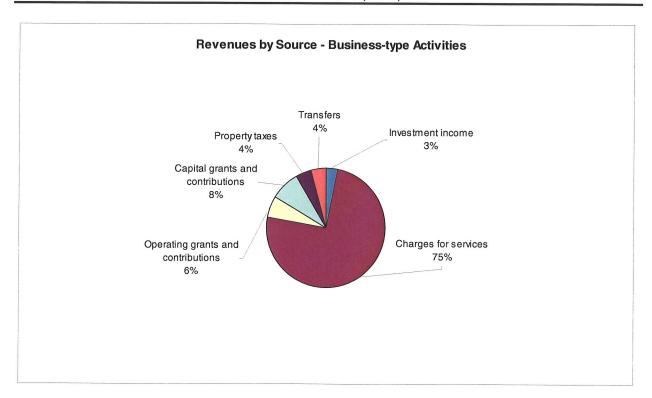


Business-type activities increased the City's net assets by \$2.5 million accounting for 76% of the total change in net assets. Most of this increase (\$1.2 million) is in unrestricted net assets.



MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)



#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

#### **Governmental Funds**

The focus of the City of Beloit's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing interesting the City's figure in the city received and the end of the fiscal year.

As of December 31, 2006, the City of Beloit's governmental funds reported combined ending fund balances of \$30.2 million. This is a decrease of \$1.2 million from the previous year. Approximately 19% of this total or \$5.8 million constitutes unreserved, undesignated fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved or designated to indicate that it is not available for new spending because it has already been committed 1) to liquidate contracts and purchase orders of the prior period (\$11.8 million), 2) to pay debt service (\$3.1 million), 3) for non-current receivables/advances (\$8.1 million), and 4) the balance for a variety of other restricted purposes (\$7.2 million).

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
For Year Ended December 31, 2006

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS (cont.)

#### Governmental Funds (cont.)

**General Fund**: The general fund is the main operating fund of the City. As of December 31, 2006, the total fund balance of the general fund was \$10,438,185, of which \$7,624,545 was unreserved and undesignated. This unreserved and undesignated fund balance represents 27.4% of general fund expenditures and other uses. The increase in total fund balance was \$684,003 from the previous year. This increase is largely the result of increases in receivables/advances and the unreserved and undesignated portion of fund balance.

**General Debt Service Fund**: The general debt service fund has a fund balance of \$3,832,382 all of which is reserved for the payment of principal and interest on outstanding debt.

Tax Incremental District No. 9 – Debt Service: The district accounts for expenditures outlined in the TID project plan and related revenues and proceeds from long term borrowing. The district has a negative fund balance of \$5,009,504 and is scheduled to close in 2021. Any remaining fund balance after that date will be distributed proportionately to the overlying districts and the general fund.

**Capital Improvements – Capital Projects**: This fund accounts for proceeds from long-term borrowing and other resources to be used for capital improvement projects. The fund balance as of December 31, 2006 is \$9,877,156 and all of this balance is expected to be used to fund budgeted capital improvements.

The aggregate other governmental funds column includes various special revenue funds and debt service funds that are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. The cumulative fund balances for these accounts is \$11,049,942 a decrease of \$401,264 from the previous year.

#### **Proprietary Funds**

The City of Beloit's major proprietary funds consist of the water and sewer utility funds. Water and sewer activities are supported solely by fees assessed to the users of these services. Revenues generated by these funds are sufficient to provide for annual operating costs as well as long-term debt service payments as prescribed by the bond agreements.

The sewer utility was created in 1895 and the City began operating the water utility in November 2003 when it purchased the utility from Alliant Energy (Wisconsin Power and Light). The City provides water and sewer service to properties located within the municipality and some of the surrounding communities. The City serves approximately 15,400 water and sewer customers and maintains and operates eight wells, three booster pumping stations, one central wastewater treatment facility and four elevated water towers. The City owns and maintains 164 miles of sanitary sewer mains, 177 miles of water mains, 1,700 fire hydrants, and 15,629 water meters.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS (cont.)

#### Proprietary Funds (cont.)

The net assets of the City's Enterprise Funds increased \$2,329,622 to \$60,228,776 at December 31, 2006. The water and sewer utility's net assets accounted for \$55,422,588 or 92% of this total, which is an increase of \$1,856,253 from the previous year.

Utility operating revenues consisting mostly of user fees, totaled \$12,183,901, operating expenses totaled \$9,255,164 resulting in operating income of \$2,928,737 in 2006. Income before contributions and transfers was \$1,645,684 for the water and sewer utility funds.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The final amended budget appropriations, which include expenditures and transfers out, exceeded the original budget appropriations by \$151,055 or 0.5%. This increase is due primarily to the transfer of \$150,000 from the General Fund to the Neighborhood Development Initiatives Fund to provide operating funds for the continuation of that program. The final actual expenditures and transfers out were \$491,439 less than the revised final budget appropriations

The actual revenues and transfers in were \$743,567 more than the final budgeted revenues and transfers in. Revenues and transfers in exceeded expenditures and transfers out by \$684,003. At \$5,089,897, the property tax levy is the largest local source revenue in the General Fund. Property taxes exceeded the final budget by \$18,096 or 0.4%. The most significant revenue items in the General Fund are the Aids to Local Government payments the City receives from the State of Wisconsin. In 2006, these payments totaled \$18,783,173. This represents 69% of total General Fund revenues.

Some of the highlights of comparing the final budget to actual for the fiscal year ended December 31, 2006 include the following:

- Actual expenditures for all operating departments, except the Fire Department, were less than final budgeted amounts. The Fire Department exceeded its budget by \$37,850. The reason was due to increased personnel costs.
- Licenses and Permits actual revenues exceeded the budget by \$84,836 because of increased collections of liquor licenses and cable TV franchise fee payments.
- Fines, Forfeitures and Penalties actual revenues exceeded the budget by \$53,851 because of increased collections of parking and traffic fines and court costs.
- Fees and Charges actual revenues exceeded the budget by \$89,415 largely because of increased collections of fire inspection fees and miscellaneous revenues.
- Investment income exceeded the budget by \$434,949 because of improvements in the financial markets as well as a change in the method of allocating investment interest earnings for pooled cash.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### **CAPITAL ASSETS**

As of December 31, 2006, the City had invested a total of \$151.7 million in capital assets (net of accumulated depreciation). This represents an increase in net book value of \$7.2 million from last fiscal year and is largely the result of the City's investment in governmental activities.

# Capital Assets Net of Accumulated Depreciation as of December 31 (\$ in millions)

		Governmental Activities				usines Activi		e	Total			
	2	005	2	2006	20	2005 2006		2005		2	006	
Land	\$	3.4	\$	3.4	\$	3.3	\$	3.4	\$	6.7	\$	6.8
Construction in progress		-		-		-		0.1		-		0.1
Land improvements		0.7		0.7		0.2		0.2		0.9		0.9
Buildings		10.8		10.9		3.2		3.0		14.0		13.9
Machinery & equipment		8.4		8.8		2.9		3.2		11.3		12.0
Other improvements		2.0		2.0		-		-		2.0		2.0
Streets		33.3		36.8		-		-		33.3		36.8
Street lights		1.8		2.2		-		•••		1.8		2.2
Traffic signals		1.6		1.5		-		-		1.6		1.5
Bridges		4.4		4.3		-		_		4.4		4.3
Storm Sewer		1.6		2.2		-		-		1.6		2.2
Water plant & equipment		-		-		24.8		25.0		24.8		25.0
Sewer plant & equipment				<u>.</u>		<u>45.6</u>		44.0		<u>45.6</u>		44.0
Totals	\$	68.0	\$	72.8	\$	80.0	\$	78. <u>9</u>	\$	<u> 148.0</u>	\$	<u> 151.7</u>

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### LONG-TERM OBLIGATIONS

In 2006, the City issued \$9,165,000 in bonds and notes and retired debt of \$6,575,242 resulting in \$77,121,412 in outstanding general obligation and revenue bonds and notes payable at the end of 2006. This results in a per capita general obligation debt ratio of \$1,205.29. Of the general obligation and revenue bonded debt, \$41,318,203 is to be repaid with general property taxes over a period of years.

Under Wisconsin State Statutes, the City's aggregate general obligation indebtedness may not exceed 5% of the equalized value of taxable property located within the City. The net amount of debt that is applicable to the statutory limit is \$44,065,226, which is 60% of the maximum allowed of \$73,502,795. The general obligation notes and bonds issued in 2006 received an "A" rating from Standard and Poor's.

# Outstanding Long-Term Debt as of December 31

(\$ in millions)

		Govern Acti	nmen vitie:			Busines Activ				To	tal	
	2	005	2	2006		2005	2	2006	2	005	2	006
General obligation bonds Revenue bonds	\$	36.4	\$	41.3	\$	1.9 36.3	\$	2.7 33.1	\$	38.3 36.3	\$	44.0 33.1
Debt Outstanding	\$	36.4	<u>\$</u>	41.3	<u>\$</u>	38.2	\$	35.8	\$	74.6	\$	77.1

Additional information on the City of Beloit's long-term debt can be found in footnote IV.F. of this report.

#### **CURRENTLY KNOWN FACTS/ECONOMIC CONDITIONS**

The City's proximity to the Chicago metropolitan area to the southeast and Madison to the north via Interstates 90/39, and Milwaukee to the northeast via Interstate 43 provides the City with a unique opportunity to serve the central United States as a center for industry and manufacturing. This fact is becoming obvious as the City's employment and tax bases have both shown recent improvement. The unemployment rate as of December 31, 2006 for the City was 6.8%, which is a decrease of 0.3% from the prior year. This compares to an unemployment rate of 4.9% for the State of Wisconsin and 4.5% nationally. The City's tax base increased 5.2% to \$1,490,713,590 in 2006.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) For Year Ended December 31, 2006

#### REQUESTS FOR INFORMATION

The Comprehensive Annual Financial Report (CAFR) is designed to provide our citizens, customers, investors and creditors with a general overview of the City's finances. If you have questions about this report or need additional information, please contact the City of Beloit, Attn: Finance Director, 100 State Street, Beloit, Wisconsin, 53511.

General information relating to the City of Beloit, Wisconsin, can be found at the City's website, http://www.ci.beloit.wi.us.

#### STATEMENT OF NET ASSETS December 31, 2006

			Prim	nary Governme	ent				
				idly Covernine	2111		(	Component	
	G	iovernmental		Business- type			Units - Business- type		
		Activities		Activities		Totals		Activities	
ASSETS									
Cash and investments	\$	37,065,145	\$	2,882,045	\$	39,947,190	\$	724,452	
Receivables (net of allowance for uncollectibles)									
Taxes		12,956,978		700,697		13,657,675		-	
Delinquent personal property taxes		68,710		-		68,710		-	
Accounts		1,553,657		3,341,057		4,894,714		76,462	
Special assessments		1,113,495		-		1,113,495		122,804	
Loans		3,352,623		-		3,352,623		-	
Accrued interest		173,775		9,754		183,529		-	
Other		317,263		526,975		844,238		-	
Due from other governmental units		920,475		130,389		1,050,864		4,327	
Internal balances - interfunds		(715,158)		715,158		-		-	
Internal balances - advances		382,033		(382,033)		450.050		-	
Due from component unit		158,258		474 000		158,258		-	
Inventories		397,200		171,826		569,026		0.744	
Prepaid items		39,448		-		39,448		3,714	
Lease receivable from primary government		-		-		-		14,137,211	
Restricted Assets									
Temporarily Restricted				10 600 000		40 000 000		4 045 000	
Cash and investments		4 575 475		10,602,898		10,602,898		1,645,232	
Deposit with risk pool		1,575,475		-		1,575,475		-	
Receivable from mutual insurance company		69,270		774 000		69,270		-	
Other assets		216,562		771,090		987,652		-	
Land held for resale		5,378,927		-		5,378,927		-	
Capital Assets		2 204 544		2 202 000		6 707 400		44.4.500	
Land		3,394,511		3,392,909		6,787,420		414,539	
Construction in progress		- - 60 425 024		135,200		135,200		293,661	
Capital assets net of depreciation		69,435,024		75,367,591		144,802,615		2,706,450	
Total Assets		137,853,671		98,365,556	_	236,219,227		20,128,852	
LIABILITIES									
Accounts payable		2,801,695		531,827		3,333,522		13,779	
Accrued liabilities		358,184		250,668		608,852		33,441	
Claims payable		1,928,539		-		1,928,539		-	
Due to primary government		-		-		-		158,258	
Other liabilities		-		9,539		9,539		-	
Unearned revenues		12,956,978		700,697		13,657,675		167,817	
Deposits		-		-		-		54,152	
Noncurrent liabilities									
Due within one year		4,857,227		3,530,813		8,388,040		-	
Due in more than one year		53,097,610		32,398,078		85,495,688		15,659,626	
Total Liabilities		76,000,233		37,421,622	_	113,421,855		16,087,073	
NET ASSETS									
Invested in capital assets, net of related debt		39,628,194		43,679,392		78,969,214		3,414,650	
Restricted for debt service		6,574,638		3,050,644		9,625,282		-	
Restricted for replacement		-		4,981,419		4,981,419		-	
Restricted for grant programs		5,258,603		-		5,258,603		478,156	
Restricted for cemetery perpetual care		1,579,362		-		1,579,362			
Restricted for park activities		46,620		_		46,620		-	
Unrestricted		8,766,021		9,232,479	_	22,336,872		148,973	
TOTAL NET ASSETS	\$	61,853,438	\$	60,943,934	\$	122,797,372	\$	4,041,779	
•									

## STATEMENT OF ACTIVITIES For the Year Ended December 31, 2006

Expenses						Pr	ogram Revenu	201	
Functions/Programs         Expenses         Services         Contributions         Contributions           Primary Government         Covernment Activities         Separal Government         Separal Governm				_	· · · · · · · · · · · · · · · · · · ·			00	Capital
Functions/Programs         Expenses         Services         Contributions         Contributions           Primary Government         Covernment Activities         Separal Government         Separal Governm				(	Charges for		Grants and		Grants and
Governmental Activities	Functions/Programs		Expenses				ontributions		Contributions
Governmental Activities	Biron and Community								
General Government         715,922         \$ 22,074         \$ - \$         \$ - \$           City Council, Manager, Attorney         \$ 715,922         \$ 22,180,127         3,655         - \$           Finance and Administrative Services         4,782,420         2,180,127         3,655         - \$           Community Development         3,774,720         139,683         830,648         - \$           Economic Development         241,839         14,585         382,023         - \$           Public Safety         10,780,470         1,146,735         - \$         - \$           Pice Services         6,794,772         22,061         57,108         - \$           Fire Services         6,794,772         22,061         57,108         - \$           Health         200,144         759         - \$         - \$           Public works         13,460,584         2,364,965         854,710         846,026           Library         1,988,168         150,241         269,922         - \$           Interest and fiscal charges         2,813,848         - \$         2,398,066         846,026           Business-type Activities         3,972,012         4,660,075         - \$         627,362           Sewer         7,013,940<									
City Council, Manager, Attorney         \$ 715,922         \$ 22,074         \$ \$ 6           Finance and Administrative Services         4,782,420         2,180,127         3,655         -           Community Development         3,774,720         13,9683         830,648         -           Economic Development         241,839         14,585         382,023         -           Public Safety         10,780,470         1,146,735         -         -           Police Services         6,794,772         22,061         57,108         -           Fire Services         6,794,772         22,061         57,108         -           Health         200,144         759         -         -         -           Public works         13,460,584         2,364,965         854,710         846,026           Library         1,988,168         150,241         269,922         -           Interest and fiscal charges         2,813,184         -         -         -         -           Total Governmental Activities         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         296,264         226,246 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>									
Finance and Administrative Services         4,782,420         2,180,127         3,655         -           Community Development         3,774,720         139,683         830,648         -           Economic Development         241,839         14,585         382,023         -           Public Safety         -         -         -         -           Police Services         6,794,772         22,061         57,108         -         -           Fire Services         6,794,772         22,061         57,108         -         -         -           Health         200,144         759         -		\$	715.922	\$	22.074	\$	_	\$	_
Community Development         3,774,720         139,683         830,648         -           Economic Development         241,839         14,585         382,023         -           Public Safety         241,839         14,585         382,023         -           Public Safety         10,780,470         1,146,735         -         -           Fire Services         6,794,772         22,061         57,108         -           Health         200,144         759         -         -           Public works         13,460,584         2,364,965         854,710         846,026           Library         1,988,168         150,241         269,922         -           Interest and fiscal charges         2,813,184         -         -         -           Total Governmental Activities         45,552,223         6,041,230         2,398,066         846,026           Business-type Activities         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Ambulance         835,352         777,192         -         -	, , ,	*	•	*		•	3.655	•	_
Economic Development         241,839         14,585         382,023         -           Public Safety         10,780,470         1,146,735         -         -           Police Services         6,794,772         22,061         57,108         -           Health         200,144         759         -         -           Public works         13,460,584         2,364,965         854,710         846,026           Library         1,988,168         150,241         269,922         -           Interest and fiscal charges         2,813,184         -         -         -           Total Governmental Activities         45,552,223         6,041,230         2,398,066         846,026           Business-type Activities         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Cemeteries         276,684         222,639         -         -           Ambulance         835,352         777,192         -         -           Transit         1,950,140         213,158         1,074,996         604,723			, ,				•		-
Police Services         10,780,470         1,146,735         -         -           Fire Services         6,794,772         22,061         57,108         -           Health         200,144         759         -         -           Public works         13,460,584         2,364,965         854,710         846,026           Library         1,988,168         150,241         269,922         -           Interest and fiscal charges         2,813,184         -         -         -         -           Total Governmental Activities         45,552,223         6,041,230         2,398,066         846,026           Business-type Activities         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Cemeteries         276,684         222,639         -         -           Ambulance         835,352         777,1192         -         -           Total Business-type Activities         1,950,140         213,158         1,074,996         604,723           Total Primary Government         60,090,387         19,861,249 <td< td=""><td></td><td></td><td></td><td></td><td>14,585</td><td></td><td>382,023</td><td></td><td>-</td></td<>					14,585		382,023		-
Fire Services         6,794,772         22,061         57,108         -           Health         200,144         759         -         -           Public works         13,460,584         2,364,965         854,710         846,026           Library         1,988,168         150,241         269,922         -           Interest and fiscal charges         2,813,184         -         -         -         -           Total Governmental Activities         45,552,223         6,041,230         2,398,066         846,026           Business-type Activities         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Cemeteries         276,684         222,639         -         -           Ambulance         835,352         7777,192         -         -           Transit         1,950,140         213,158         1,074,996         604,723           Total Business-type Activities         14,538,164         13,820,019         1,074,996         604,723           Component Units - Business-type Activities         2,09,410         3,47	•		•						
Health Public works         200,144         759         -<	Police Services		10,780,470		1,146,735		_		-
Public works         13,460,584         2,364,965         854,710         846,026           Library         1,988,168         150,241         269,922         -           Interest and fiscal charges         2,813,184         -         -         -           Total Governmental Activities         45,552,223         6,041,230         2,398,066         846,026           Business-type Activities         845,552,223         6,041,230         2,398,066         846,026           Business-type Activities         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Cemeteries         276,684         222,639         -         -           Ambulance         835,352         777,192         -         -           Transit         1,950,140         213,158         1,074,996         604,723           Total Business-type Activities         14,538,164         13,820,019         1,074,996         1,500,373           Total Primary Government         \$60,090,387         19,861,249         3,473,062         2,346,399           Component Units - Business-type Activi	Fire Services		6,794,772		22,061		57,108		-
Library         1,988,168         150,241         269,922         -           Interest and fiscal charges         2,813,184         —         —         —           Total Governmental Activities         45,552,223         6,041,230         2,398,066         846,026           Business-type Activities         845,552,223         6,041,230         2,398,066         846,026           Water         3,972,012         4,660,075         —         627,362           Sewer         7,013,940         7,523,826         —         268,288           Golf course         490,036         423,129         —         —           Cemeteries         276,684         222,639         —         —           Ambulance         835,352         777,192         —         —           Transit         1,950,140         213,158         1,074,996         604,723           Total Business-type Activities         14,538,164         13,820,019         1,074,996         1,500,373           Component Units - Business-type Activities         5,099,185         200,410         3,954,170         \$         —           Community Development Authority         5,099,185         200,410         3,954,170         \$         —           Bu	Health		200,144		759		_		-
Interest and fiscal charges         2,813,184         -	Public works		13,460,584		2,364,965		854,710		846,026
Total Governmental Activities         45,552,223         6,041,230         2,398,066         846,026           Business-type Activities         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Cemeteries         276,684         222,639         -         -         -           Ambulance         33,972,012         777,192         - </td <td>Library</td> <td></td> <td>, ,</td> <td></td> <td>150,241</td> <td></td> <td>269,922</td> <td></td> <td>-</td>	Library		, ,		150,241		269,922		-
Business-type Activities         Water       3,972,012       4,660,075       -       627,362         Sewer       7,013,940       7,523,826       -       268,288         Golf course       490,036       423,129       -       -         Cemeteries       276,684       222,639       -       -         Ambulance       835,352       777,192       -       -         Transit       1,950,140       213,158       1,074,996       604,723         Total Business-type Activities       14,538,164       13,820,019       1,074,996       1,500,373         Component Units - Business-type Activities       60,090,387       \$19,861,249       \$3,473,062       \$2,346,399         Community Development Authority       \$5,099,185       \$200,410       \$3,954,170       \$-         Business Improvement District       168,452       171,161       -       -	Interest and fiscal charges		2,813,184		<u>-</u>		-		-
Water         3,972,012         4,660,075         -         627,362           Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Cemeteries         276,684         222,639         -         -           Ambulance         835,352         777,192         -         -           Transit         1,950,140         213,158         1,074,996         604,723           Total Business-type Activities         14,538,164         13,820,019         1,074,996         1,500,373           Component Units - Business-type Activities         60,090,387         \$ 19,861,249         \$ 3,473,062         \$ 2,346,399           Community Development Authority         \$ 5,099,185         \$ 200,410         \$ 3,954,170         \$ -           Business Improvement District         168,452         171,161         -         -         -	Total Governmental Activities		45,552,223	_	6,041,230		2,398,066		846,026
Sewer         7,013,940         7,523,826         -         268,288           Golf course         490,036         423,129         -         -           Cemeteries         276,684         222,639         -         -           Ambulance         835,352         777,192         -         -           Transit         1,950,140         213,158         1,074,996         604,723           Total Business-type Activities         14,538,164         13,820,019         1,074,996         1,500,373           Component Units - Business-type Activities         60,090,387         \$19,861,249         \$3,473,062         \$2,346,399           Community Development Authority         \$5,099,185         \$200,410         \$3,954,170         \$-           Business Improvement District         168,452         171,161         -         -         -	Business-type Activities								
Golf course         490,036         423,129         -	Water				, ,		-		
Cemeteries         276,684         222,639         -			, ,				-		268,288
Ambulance         835,352         777,192         -			,		•		-		-
Transit         1,950,140         213,158         1,074,996         604,723           Total Business-type Activities         14,538,164         13,820,019         1,074,996         1,500,373           Total Primary Government         \$ 60,090,387         \$ 19,861,249         \$ 3,473,062         \$ 2,346,399           Component Units - Business-type Activities             Community Development Authority         \$ 5,099,185         \$ 200,410         \$ 3,954,170         \$ -           Business Improvement District         168,452         171,161         -         -         -			,		,		-		-
Total Business-type Activities         14,538,164         13,820,019         1,074,996         1,500,373           Total Primary Government         \$ 60,090,387         \$ 19,861,249         \$ 3,473,062         \$ 2,346,399           Component Units - Business-type Activities             Community Development Authority             \$ 5,099,185              \$ 200,410              \$ 3,954,170              \$ -              -			•		,		-		-
Total Primary Government         \$ 60,090,387         \$ 19,861,249         \$ 3,473,062         \$ 2,346,399           Component Units - Business-type Activities	Transit			_				_	· · · · · · · · · · · · · · · · · · ·
Component Units - Business-type Activities Community Development Authority \$ 5,099,185 \$ 200,410 \$ 3,954,170 \$ - Business Improvement District 168,452 171,161 -	Total Business-type Activities	_	14,538,164	_	13,820,019		1,074,996		1,500,373
Community Development Authority         \$ 5,099,185         \$ 200,410         \$ 3,954,170         \$ -           Business Improvement District         168,452         171,161         -         -	Total Primary Government	\$	60,090,387	\$	19,861,249	\$	3,473,062	\$	2,346,399
Community Development Authority         \$ 5,099,185         \$ 200,410         \$ 3,954,170         \$ -           Business Improvement District         168,452         171,161         -         -	Component Units - Business-type Activities								
Business Improvement District <u>168,452</u> <u>171,161</u> <u></u>		\$	5,099,185	\$	200,410	\$	3,954,170	\$	-
54011000 111,510 111,011	,	•			,	•			-
	·	\$	5,267,637	\$	371,571	\$	3,954,170	\$	-

#### General Revenues

Taxes

Property taxes, levied for general purposes

Property taxes, levied for debt service

Property taxes, levied for other

Other taxes

Intergovernmental revenues not restricted to

specific programs

Public gifts and grants

Investment income

Gain on sale of property

Miscellaneous

Transfers

Total General Revenues and Transfers

#### Change in net assets

NET ASSETS - Beginning (as restated)

**NET ASSETS - ENDING** 

Net (Expense) Revenue and
Changes in Net Assets

Primary Government							
Governmental	Business-type		Component				
Activities	Activities	Totals	Units				
\$ (693,848)	¢	\$ (693,848)	\$ -				
\$ (693,848) (2,598,638)	\$ -	(2,598,638)	φ - -				
(2,804,389)	_	(2,804,389)	-				
154,769		154,769	-				
(9,633,735)	-	(9,633,735)	-				
(6,715,603)	-	(6,715,603)	-				
(199,385)	-	(199,385)	-				
(9,394,883)	-	(9,394,883)	-				
(1,568,005)	-	(1,568,005)	-				
(2,813,184)		(2,813,184)					
(36,266,901)	-	(36,266,901)	<u></u>				
_	1,315,425	1,315,425	-				
-	778,174	778,174	-				
-	(66,907)	(66,907)	-				
-	(54,045)	(54,045)					
-	(58,160)	(58,160)					
	(57,263) 1,857,224	(57,263) 1,857,224					
(36,266,901)	1,857,224	(34,409,677)	-				
			(0.4.4.005)				
-	-	-	(944,605) 2,709				
-	-	-	(941,896)				
			(941,890)				
5,156,577	_	5,156,577	-				
2,502,289	-	2,502,289	-				
3,808,617	754,260	4,562,877	-				
619,176	-	619,176	<del>-</del>				
21,794,494	-	21,794,494	-				
760	- 574 614	760 2,368,384	796,013				
1,793,770 300,835	574,614	300,835	790,013				
341,679	-	341,679	30,778				
775,846	(775,846)	-	· -				
37,094,043	553,028	37,647,071	826,791				
827,142	2,410,252	3,237,394	(115,105)				
61,026,296	58,533,682	119,559,978	4,156,884				
\$ 61,853,438	\$ 60,943,934	\$ 122,797,372	\$ 4,041,779				

#### BALANCE SHEET - GOVERNMENTAL FUNDS December 31, 2006

	General	General Debt Service	TIF District No. 9 - Debt Service	Capital Improvements	Non-Major Governmental Funds	Total Governmental Funds
ASSETS Cash and investments	\$ 8,342,287	\$ 1,925,589	\$ 63,451	\$ 7,252,177	\$ 14,481,513	\$ 32,065,017
Receivables			,		, ,	
Taxes Delinquent personal property taxes	5,423,798 68,710	2,882,495 -	25,711 -	162,702	4,462,272	12,956,978 68,710
Accounts	484,016	-		16,711 1,113,495	1,013,054	1,513,781 1,113,495
Special assessments Loans	-	-	-	1,113,493	3,352,623	3,352,623
Accrued interest	173,775	-	-	-	-	173,775
Other	40,688	-	242,045	2,366	-	285,099
Due from other governmental units  Due from other funds	713,928	-	-	61,720	858,755	920,475 713,928
Due from component units	710,520	_	-	-	75,725	75,725
Inventories	397,200	-	-	-	· -	397,200
Prepaid items	39,448	- 400 704	-	- 0.000 445	-	39,448
Advances to other funds	1,767,383	2,402,794	_	3,908,415	-	8,078,592
TOTAL ASSETS	\$ 17,451,233	\$ 7,210,878	\$ 331,207	\$ 12,517,586	\$ 24,243,942	\$ 61,754,846
LIABILITIES AND FUND BALANCES		,				
Liabilities Accounts payable	\$ 841,465	\$ 5,263	\$ 42,463	\$ 400,632	\$ 1,482,551	\$ 2,772,374
Due to other funds	-	-	-	•	713,928	713,928
Other liabilities		-		0.000.700		-
Deferred revenue	6,171,583	3,373,233	267,756 5,030,492	2,239,798	8,331,454 2,666,067	20,383,824 7,696,559
Advances from other funds	7,013,048	3,378,496	5,340,711	2,640,430	13,194,000	31,566,685
Total Liabilities	7,013,040	3,370,490	0,040,711	2,040,400	10,10-1,000	01,000,000
Fund Balances						
Reserved for	00.740					69 740
Delinquent personal property taxes	68,710 397,200	-	-	-	-	68,710 397,200
Inventories Prepaid items	39,448	-	-	-	-	39,448
Noncurrent receivables/advances	1,767,383	2,402,794	-	3,908,415	-	8,078,592
Debt service	-	1,429,588		-	1,638,204	3,067,792
Encumbrances	-	-	60,852	638,155	1,378,606 150,000	2,077,613 150,000
Fundraising Capital projects	-	-	-	-	250,000	250,000
Unreserved and designated, reported in					,	
General fund - surplus applied to 2007 budget	540,899	-	-	-		540,899
Special revenue funds - subsequent year's expenditures	-	-	-	-	3,733,458	3,733,458
Capital projects funds - subsequent year's expenditures Unreserved and undesignated (deficit),	-	-	-	-	5,969,009	5,969,009
reported in	7.004.545					7,624,545
General fund Special revenue funds	7,624,545	-	-	-	(650,669)	(650,669)
Debt service funds	-	-	(5,070,356)	-	(1,418,666)	(6,489,022)
Capital projects funds				5,330,586	-	5,330,586
Total Fund Balances	10,438,185	3,832,382	(5,009,504)	9,877,156	11,049,942	30,188,161
TOTAL LIABILITIES AND						
FUND BALANCES	\$ 17,451,233	\$ 7,210,878	\$ 331,207	<u>\$ 12,517,586</u>	\$ 24,243,942	
Amounts reported for governmental activities in the statement of	f net assets are d	lifferent because	:			
Capital assets used in governmental funds are not financial re	esources and, the	erefore, are not re	eported in the fur	nds		72,796,780
Land held for resale is not reported in the funds						5,378,927
Some receivables that are not currently available are reported as deferred revenue in the fund financial statements but are are recognized as revenue when earned in the government-wide statements.						
Internal service funds are reported in the statement of net assets as governmental funds						3,988,961
Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds. See Note II.A.						(57,926,237)
NET ASSETS OF GOVERNMENTAL ACTIVITIES						\$ 61,853,438

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICITS) - GOVERNMENTAL FUNDS For the Year Ended December 31, 2006

REVENUES	General	General Debt Service	TIF No. 9 Debt Service	Capital Improvements	Non-Major Governmental Funds	Total Governmental Funds
	¢ 5.004.500	<b>6</b> 0 500 000	Φ 7.004	•	Φ 0000 407	0 11 570 150
Taxes	\$ 5,231,522	\$ 2,502,289	\$ 7,921	\$ -	\$ 3,830,427	\$ 11,572,159
Intergovernmental	18,783,173	-	550	619,100	4,090,852	23,493,675
Licenses and permits	655,613	-	_	10.050	206,557	862,170
Fines, forfeitures and penalties Fees and service charges	1,118,201	-	-	10,059	44 500	1,128,260
Rent	620,477 44,459	-	-	-	41,598	662,075
Special assessments	44,459	-	-	200.006	-	44,459
Investment income	000 336	40 540	00.065	388,906	E 40 674	388,906
Public charges for services	900,236	40,549	92,265	401,433	542,671	1,977,154
Donations	-	-	-	-	2,031,103	2,031,103
Other	-	-	-	452 000	1 621 001	2.005.042
	07.050.004	0.540.000	100 700	453,822	1,631,991	2,085,813
Total Revenues	27,353,681	2,542,838	100,736	1,873,320	12,375,199	44,245,774
EXPENDITURES Current						
General government	3,763,218	_	750	_	7.885	3,771,853
Community development	1,042,509	-	-	-	3,100,824	4,143,333
Public safety	16,522,516	-	_	-	439,347	16,961,863
Public health	326,309	-	_	_	7,703	334,012
Public works	5,934,680	_	-	_	2,160,805	8,095,485
Parks, recreation, and education	-	-	_	_	1,907,205	1,907,205
Capital Outlay	65,000	_	77,355	6,340,216	7,711,413	14,193,984
Debt Service	,		, , , , , , , ,	5,515,215	.,. , .,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Principal retirement	23,827	2,563,603	-	-	983,456	3,570,886
Interest and fiscal charges	-	1,317,767	170,117	95,295	1,279,176	2,862,355
Total Expenditures	27,678,059	3,881,370	248,222	6,435,511	17,597,814	55,840,976
rotal Exponditures				0,100,011	11,007,011	00,040,070
Excess (deficiency) of revenues						
over expenditures	(324,378)	(1,338,532)	(147,486)	_ (4,562,191)	(5,222,615)	(11,595,202)
OTHER FINANCING SOURCES (USES)		(100)	4=0.00=			
Debt issued	-	(480)	150,925	3,649,588	4,427,266	8,227,299
Capital lease issued		-	-	293,548	323,044	616,592
Sale of city property	264,797	-	-		470,191	734,988
Transfers in	935,584	814,993		83,432	150,000	1,984,009
Transfers out	(192,000)		(3,058)	(463,955)	(549,150)	(1,208,163)
Total Other Financing Sources (Uses)	1,008,381	814,513	147,867	3,562,613	4,821,351	10,354,725
Net Change in Fund Balances	684,003	(524,019)	381	(999,578)	(401,264)	(1,240,477)
FUND BALANCES (DEFICIT) - Beginning	9,754,182	4,356,401	(5,009,885)	10,876,734	11,451,206	31,428,638
FUND BALANCES (DEFICIT) - ENDING	\$ 10,438,185	\$ 3,832,382	\$ (5,009,504)	\$ 9,877,156	\$ 11,049,942	\$ 30,188,161

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2006

Net change in fund balances - total governmental funds \$ (1,240,477) Amounts reported for governmental activities in the statement of activities are different because: Governmental funds report capital outlays as expenditures. However, in the statement of net assets the cost of these assets is capitalized and they are depreciated over their estimated useful lives with depreciation expense reported in the statement of activities. Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements 14,193,984 Less: Some items are reported as capital outlay but not capitalized (6,785,168)Depreciation is reported in the government-wide statements (2,432,520)Change in land held for resale 963,317 Net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins) is to decrease net assets. (181, 264)Receivables not currently available are reported as deferred revenue in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements. 895,865 Debt and lease issues provide current financial resources to governmental funds, but issuing these obligations increases long-term liabilities in the statement of net assets. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which payments (\$3,167,419 G.O. debt, other debt \$81,329 and \$322,138) were less than issues (\$8,227,299 and \$616,592 capital leases). (5,273,005)Governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. (50,058)Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. Compensated absences 77,806 Accrued interest on debt (48,373)Internal service funds are used by management to charge the costs of insurance, printing services, engineering and equipment maintenance to other funds. The increase in net assets of the internal service funds is reported in the governmental activities. 707,035 CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES 827,142

# STATEMENT OF NET ASSETS - PROPRIETARY FUNDS December 31, 2006

	Busir	ness-type Activiti	ies - Enterprise	Funds		
	Water Utility	Sewer Utility	Non-Major Enterprise Funds	Totals	Governmental Activities - Internal Service Funds	
<b>ASSETS</b>						
Current Assets						
Cash and investments	\$ 1,373,151	\$ 848,899	\$ 659,995	\$ 2,882,045	\$ 5,000,128	
Receivables						
Taxes	-	<u>-</u>	700,697	700,697	-	
Accounts	759,627	2,384,417	197,013	3,341,057	154,572	
Accrued interest	-	9,754	-	9,754	-	
Other	86,294	440,681		526,975	-	
Due from other governmental units	-	457.074	130,389	130,389	-	
Current portion of advance	-	157,271	400.007	157,271	-	
Inventories	51,159	-	120,667	171,826	-	
Restricted Assets	070 000	4 004 4770		0.444.000		
Bond redemption account	276,862	1,864,176	-	2,141,038	-	
Replacement account		4,981,419		4,981,419		
Total Current Assets	2,547,093	10,686,617	1,808,761	15,042,471	5,154,700	
Non-Current Assets						
Restricted Assets						
Bond reserve account	1,889,856	1,158,000	432,585	3,480,441	-	
Deposit with risk pool	-	-	-	-	1,575,475	
Receivable from mutual insurance company					69,270	
Total Restricted Assets	1,889,856	1,158,000	432,585	3,480,441	1,644,745	
Capital Assets						
Land	736,627	1,386,282	1,270,000	3,392,909	_	
Construction in progress	, =	· · · · -	135,200	135,200	_	
Land improvements	_	-	702,418	702,418	-	
Buildings	1,641,123	65,090,617	2,693,110	69,424,850	-	
Machinery, equipment, and vehicles	1,773,557	1,022,372	4,024,255	6,820,184	67,165	
Infrastructure	31,709,993	13,226,149	-	44,936,142	-	
Less: Accumulated depreciation	(7,780,094)	(35,018,158)	(3,717,751)	(46,516,003)	(34,410)	
Total Capital Assets, Net	28,081,206	45,707,262	5,107,232	78,895,700	32,755	
Other Assets						
Advances to other funds		1,350,779	_	1,350,779	-	
Preliminary survey and engineering	_	344,910	_	344,910	-	
Unamortized debt issuance costs	289,865	136,315	_	426,180	-	
Total Other Assets	289,865	1,832,004	_	2,121,869		
Total Non-Current Assets	30,260,927	48,697,266	5,539,817	84,498,010	1,677,500	

	Busi	ness-type Activit	ties - Enterprise	Funds		
	Water Utility	Sewer Utility	Non-Major Enterprise Funds	Totals	Governmental Activities - Internal Service Funds	
LIABILITIES						
Current Liabilities	\$ 177,957	\$ 188,399	\$ 165.471	\$ 531,827	\$ 65,242	
Accounts payable Claims payable	क् ।११,७३१	Ф 100,399	\$ 165,471	Φ 551,62 <i>1</i>	1,892,614	
Compensated absences	14,196	91,804	_	106,000	1,092,014	
Current maturities of general	14,130	31,004	_	100,000	_	
obligation debt	10,084		104,697	114,781	170,225	
	157,271	•	104,097	157,271	170,223	
Current portion of advances Unearned revenue	137,271	_	700,697	700,697	-	
Other current liabilities	-	-			-	
	-	-	9,539	9,539	-	
Current Liabilities Payable From						
Restricted Assets	040.000	0.700.000		2 240 020		
Current maturities of revenue debt	610,000	2,700,032	-	3,310,032	-	
Accrued interest	181,674	68,994	<del></del>	250,668	<del>-</del>	
Total Current Liabilities	1,151,182	3,049,229	980,404	5,180,815	2,128,081	
Noncurrent Liabilities General obligation debt, less						
current maturities	981,462	593,377	1,053,557	2,628,396	-	
Compensated absences	11,837	92,807	126,396	231,040	-	
Revenue debt, less current maturities	22,860,000	6,890,000	-	29,750,000	-	
Unamortized premium	_	223,596	_	223,596		
Unamortized loss on advance refunding	_	(434,954)	_	(434,954)	-	
Advances from other funds	1,350,779	(101,001)	382,033	1,732,812	_	
Total Long-Term Debt	25,204,078	7,364,826	1,561,986	34,130,890		
_						
Total Liabilities	26,355,260	10,414,055	2,542,390	39,311,705	2,128,081	
NET ASSETS						
Invested in capital assets, net of related debt	4,291,475	35,871,525	3,516,392	43,679,392	32,755	
Restricted for debt service	95,188	2,955,456	-	3,050,644	-	
Restricted for replacement	•	4,981,419	-	4,981,419	-	
Unrestricted	2,066,097	5,161,428	1,289,796	8,517,321	4,671,364	
TOTAL NET ASSETS	\$ 6,452,760	\$ 48,969,828	\$ 4,806,188	\$ 60,228,776	\$ 4,704,119	
Amounts reported for business-type activities in the assets are different because:	ne statement of net					
Portion of internal service fund net assets repor business-type activities as an interfund	ted in the			715,158		
NET ASSETS OF BUSINESS-TYPE A	CTIVITIES			\$ 60,943,934		
HET ASSETS OF BUSINESS-TIPE A	CHVILLES			<u>Ψ 00,040,004</u>		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUNDS For the Year Ended December 31, 2006

	Busir	ness-type Activi	ties - Enterpris	e Funds	Governmental
	Water Utility	Sewer Utility	Non-Major Enterprise Funds	Totals	Activities - Internal Service Fund
OPERATING REVENUES Charges for services Other	\$ 4,515,676 144,399	\$ 7,157,598 366,228	\$ 1,592,449 43,669	\$ 13,265,723 554,296	\$ 10,529,983
Total Operating Revenues	4,660,075	7,523,826	1,636,118	13,820,019	10,529,983
OPERATING EXPENSES					
Operation and maintenance	1,314,775	3,409,113	3,290,119	8,014,007	1,947,001
Contractual services	442,936	713,739	-	1,156,675	7,716,036
Depreciation	1,028,693	2,345,908	254,602	3,629,203	3,027
Total Operating Expenses	2,786,404	6,468,760	3,544,721	12,799,885	9,666,064
Operating Income (Loss)	1,873,671	1,055,066	_(1,908,603)	1,020,134	863,919
NONOPERATING REVENUES (EXPENSES)					
Intergovernmental revenues	~	_	1,074,996	1,074,996	_
Investment income	130,958	370,401	73,255	574,614	4,983
Interest expense	(1,179,447)	(445,637)	(34,497)	(1,659,581)	(21,592)
Amortization of debt issuance expense	(20,270)	34,912	(0.,.0.)	14,642	(21,002)
General property taxes	(20,2.0)		754,260	754,260	_
Amortization of loss on early retirement of debt	_	(173,970)	,	(173,970)	**
Loss on investment in CVMIC	_	(110,010)	_	(110,010)	(59,645)
Total Nonoperating Revenues (Expenses)	(1,068,759)	(214,294)	1,868,014	584,961	(76,254)
Income (loss) before contributions and transfers	804,912	840,772	(40,589)	1,605,095	787,665
Capital contributions	627,362	268,288	604,723	1,500,373	_
Transfers out	(400,846)	(375,000)		(775,846)	
Change in Net Assets	1,031,428	734,060	564,134	2,329,622	787,665
TOTAL NET ASSETS - Beginning (As Restated)	5,421,332	48,235,768	4,242,054		3,916,454
TOTAL NET ASSETS - ENDING	\$ 6,452,760	\$48,969,828	\$ 4,806,188		\$ 4,704,119
Amounts reported for business-type activities in the Statement of Activities are different because:					
Portion of internal service funds change in net assets reported in business-type activities				80,630	
CHANGE IN NET ASSETS OF BUSINESS-TYPE ACTIVITIES				\$ 2,410,252	

# STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS For the Year Ended December 31, 2006

	Business-type	e Activities - Ent	erprise Funds		Governmental
			Non-Major		Activities -
	Water	Sewer	Enterprise	<b>T</b>	Internal
	Utility	Utility	Funds	Totals	Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES	4 4 000 740	# 7 000 0F0	<b>A</b> 4.507.070	Ф 40 004 0E4	ф 40 400 000
Received from customers		\$ 7,609,859	\$ 1,567,673	\$ 13,801,251 (5,557,180)	\$ 10,488,000 (9,568,869)
Paid to suppliers for goods and services	(1,335,109)	(2,614,124)	(1,607,947) (1,649,554)	(5,557,180) (3,564,073)	(515,196)
Payments to employees for services	(510,545)	(1,403,974)			
Net Cash Flows from Operating Activities	2,778,065	3,591,761	(1,689,828)	4,679,998	403,935
CASH FLOWS FROM NONCAPITAL					
FINANCING ACTIVITIES					
Operating grants received	-	-	1,075,173	1,075,173	-
Transfers	(400,846)	(375,000)		(775,846)	-
Property taxes received	<u>.</u>	-	754,260	754,260	-
Non-capital advance (and repayment)	(149,616)	<u>149,616</u>	14,040	14,040	
Net Cash Flows from Noncapital					
Financing Activities	(550,462)	(225,384)	1,843,473	1,067,627	
CASH FLOWS FROM CAPITAL AND RELATED					
FINANCING ACTIVITIES					
Debt retired	(595,000)	(2,658,720)	(52,580)	(3,306,300)	
Interest paid	(1,181,431)	(461,057)	(34,497)	(1,676,985)	(21,592)
Proceeds from issuance of new debt	89,308	253,147	595,246	937,701	-
Acquisition and construction of capital assets	(420,768)	(742,164)	(653,425)	(1,816,357)	-
Construction grants received	-	-	586,400	586,400	-
Contributions received for construction	61,649			61,649	
Net Cash Flows from Capital and					
Related Financing Activities	(2,046,242)	(3,608,794)	441,144	(5,213,892)	(177,517)
CASH FLOWS FROM INVESTING ACTIVITIES					
Non-cash equivalents purchased	(1,889,856)	-	-	(1,889,856)	-
Non-cash equivalents sold	1,889,922	-	-	1,889,922	-
Investment income	130,958	367,846	73,238	572,042	4,983
Net Cash Flows from					
Investing Activities	131,024	367,846	73,238	572,108	4,983
Net Increase (Decrease) in Cash and					
Cash Equivalents	312,385	125,429	668,027	1,105,841	231,401
CASH AND CASH EQUIVALENTS - Beginning	1,337,628	8,727,065	424,553	10,489,246	4,768,727
CASH AND CASH EQUIVALENTS - ENDING	\$ 1,650,013	\$ 8,852,494	\$ 1,092,580	\$ 11,595,087	\$ 5,000,128

		Business-type	e A	ctivities - Ent	erp	rise Funds				vernmental
		Water Utility		Sewer Utility		Non-Major Enterprise Funds		Totals		Activities - Internal ervice Fund
RECONCILIATION OF OPERATING INCOME (LOSS) TO										
NET CASH FLOWS FROM OPERATING ACTIVITIES										
Operating income (Loss)	\$	1,873,671	\$	1,055,066	\$	(1,908,603)	\$	1,020,134	\$	863,919
Adjustments to Reconcile Operating Income (Loss)										
to Net Cash Flows From Operating Activities										
Nonoperating income		-		90,765		-		90,765		-
Depreciation charged to other funds		18,429		-		-		18,429		-
Depreciation expense		1,028,693		2,345,908		254,602		3,629,203		3,027
Changes in Assets and Liabilities										
Accounts receivable		(57,363)		(39,202)		(19,490)		(116,055)		(101,628)
Inventories		6,024		-		(1,764)		4,260		-
Accounts payable		(94,141)		(7,761)		9,046		(92,856)		738
Due to/from other funds		-		118,625		-		118,625		-
Accrued compensated absences		1,313		28,360		15,098		44,771		-
Other current liabilities		(1,139)		-		10,238		9,099		-
Unearned revenue		2,578		-		(48,955)		(46,377)		-
Claims payable			_	-	_	_	_	_		(362,121)
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$_	2,778,065	\$	3,591,761	\$	(1,689,828)	\$	4,679,998	\$	403,935
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO	THI	E								
STATEMENT OF NET ASSETS - PROPRIETARY FUNDS		1 070 151	Φ	0.40,000	φ	050.005	Φ	0.000.045	æ	E 000 400
Cash and investments - statement of net assets	\$	1,373,151	\$	848,899	Ф	659,995	\$	2,882,045	\$	5,000,128
Restricted cash and investments - statement of net										
assets:		070 000		1 004 176				2,141,038		
Bond redemption account		276,862		1,864,176		-		4,981,419		-
Replacement account		1,889,856		4,981,419 1,158,000		432,585		3,480,441		-
Bond reserve account				1,156,000		432,505				_
Less: Non-cash equivalents		(1,889,856)	_		_			(1,889,856)		
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	1,650,013	\$	8,852,494	\$	1,092,580	\$	11,595,087	\$	5,000,128

# NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES

During 2006, \$268,288 of sewer capital assets were contributed by the City.

During 2006, there was a decrease of \$52,781 in what CVMIC owes the city which resulted in a loss on the investment.

During 2006, \$627,362 of water capital assets were contributed by the City and developers.

During 2006, \$604,723 of transit capital assets were contributed to the City.

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS December 31, 2006

	Agency
	Fund
	Tax Collection Fund
ASSETS	
Cash and investments	\$ 5,794,597
Property taxes receivable	18,155,881
TOTAL ASSETS	\$ 23,950,478
LIABILITIES  Due to other taxing units	\$ 23,950,478
TOTAL LIABILITIES	\$ 23,950,478

# STATEMENT OF NET ASSETS - COMPONENT UNITS December 31, 2006

	Major	Non-Major	
	Community	Business	
	Development	Improvement	
	Authority	District	Totals
ASSETS			
Current Assets			
Cash and investments	\$ 624,449	\$ 100,003	\$ 724,452
Receivables	76,462		76,462
Accounts Special accomments	70,402	122,804	122,804
Special assessments  Due from other governmental units	4,327	122,004	4,327
Prepaid items	3,714	_	3,714
Total Current Assets	708,952	222,807	931,759
Total Garten Added			
Non-Current Assets			
Restricted Assets			
Cash and investments	1,645,232		1,645,232
Total Restricted Assets	1,645,232		1,645,232
Capital Assets			
Land	414,539	-	414,539
Construction in progress	293,661	-	293,661
Buildings	3,640,214	-	3,640,214
Machinery, equipment, and vehicles	4,266,012	=	4,266,012
Less: Accumulated depreciation	(5,199,776)		(5,199,776)
Total Capital Assets, Net	3,414,650		3,414,650
Other assets	44.407.044		44.407.044
Lease receivable from primary government	14,137,211		14,137,211
Total Other Assets	14,137,211		14,137,211
Total Non-Current Assets	19,197,093		19,197,093
Total Assets	19,906,045	222,807	20,128,852
LIABILITIES			
Current Liabilities			
Accounts payable	11,727	2,052	13,779
Accrued liabilities	33,441	_,	33,441
Due to primary government	75,725	82,533	158,258
Unearned revenues	45,013	122,804	167,817
Deposits	54,152		54,152
Total Current Liabilities	220,058	207,389	427,447
Noncurrent Liabilities			
Compensated absences	9,238	_	9,238
Lease revenue bonds payable	15,650,388	_	15,650,388
Total Noncurrent Liabilities	15,659,626	-	15,659,626
rotal Honourone Elabilities			
Total Liabilities	15,879,684	207,389	16,087,073
NET ASSETS			
Invested in capital assets	3,414,650	-	3,414,650
Restricted for grant programs	478,156	-	478,156
Unrestricted	133,555	15,418	148,973
TOTAL NET ASSETS	\$ 4,026,361	\$ 15,418	\$ 4,041,779

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - COMPONENT UNITS Year Ended December 31, 2006

EXPENSES	Major Community Development Authority	Non-major Business Improvement District	Totals
Community development	\$ 5,099,185	169.452	\$ 5,099,185
Economic development		168,452	168,452
Total Expenses	5,099,185	168,452	5,267,637
PROGRAM REVENUES			
Charges for services	200,410	171,161	371,571
Operating grants and contributions	3,954,170	, at a	3,954,170
Total Program Revenues	4,154,580	171,161	4,325,741
Operating Income (Loss)	(944,605)	2,709	(941,896)
GENERAL REVENUES			
Investment income	792,837	3,176	796,013
Miscellaneous	30,778		30,778
Total General Revenues	823,615	3,176	826,791
Change in Net Assets	(120,990)	5,885	(115,105)
TOTAL NET ASSETS - Beginning	4,147,351	9,533	4,156,884
TOTAL NET ASSETS - ENDING	\$ 4,026,361	\$ 15,418	\$ 4,041,779

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NOTES TO FINANCIAL STATEMENTS December 31, 2006

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Beloit, Wisconsin conform to generally accepted accounting principles as applicable to governmental units. The accepted standard setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the City of Beloit. The reporting entity for the City consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government's operations and are reported with similar funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the primary government.

Included within the reporting entity:

# City of Beloit Community Development Authority

The government-wide financial statements include the City of Beloit Community Development Authority ("CDA") as a component unit. The CDA is a legally separate organization. The board of the CDA is appointed by the city council. Wisconsin Statutes provide for circumstances whereby the City can impose their will on the CDA, and also create a potential financial benefit to or burden on the City (see Note IV.J.). As a component unit, the CDA's financial statements are shown as a discrete column (proprietary) in the financial statements. The information presented is for the fiscal year ended December 31, 2006. Additional information may be obtained from the CDA's office.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# A. REPORTING ENTITY (cont.)

# City of Beloit Business Improvement District (the "district")

The district was created under the provisions of Wisconsin Statute Section 66.608. The district, created in 1989, is a legally separate entity with a separate thirteen member board appointed and approved by the city council. Wisconsin Statutes provide circumstances whereby the City can impose its will on the district, and also create a potential financial benefit to or burden on the City. The members serve staggered terms as designated by the city council. A majority of the members own or occupy real property in the district. The district has its own budgetary authority and assessment capabilities (see Note IV.J.). As a component unit, the district's financial statements are shown as a discrete column (proprietary) in the financial statements. The information presented is for the fiscal year ended December 31, 2006. Separately issued financial statements of the district may be obtained from the City of Beloit Business Improvement District.

# B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### Government-Wide Financial Statements

The statement of net assets and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues.

# Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, net assets/fund equity, revenues, and expenditure/expenses.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

# B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

# Fund Financial Statements (cont.)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the City believes is particularly important to financial statement users may be reported as a major fund.

The City reports the following major governmental funds:

General Fund – accounts for the City's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

General Debt Service – accounts for resources accumulated and payments made for principal and interest on long-term debt other than TIF or enterprise fund debt.

TIF District No. 9 – Debt Service Fund – accounts for expenditures outlined in the TID project plan and related revenues and proceeds from long-term borrowing.

Capital Improvements – Capital Projects Fund – accounts for proceeds from long-term borrowing and other resources to be used for capital improvement projects.

The City reports the following major enterprise funds:

Water Utility – accounts for operations of the water system Sewer Utility – accounts for operations of the sewer system

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

The City reports the following non-major governmental and enterprise funds:

Special Revenue Funds – used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Rental Rehab (WRRP/HOME)	Fire Multi-Year Grants
Health	DPW Multi-Year Grants
Community Development Block Grant	Community Development
TIF District No. 8	Library
TIF District No. 10	Police
TIF District No. 11	Solid Waste
TIF District No. 12	Perpetual Care
TIF District No. 13	Neighborhood Development Initiative

Debt Service Funds – used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

TIF District No. 3 TIF District No. 5 TIF District No. 6

Capital Projects Funds – used to account for financial resources to be used for the acquisition or construction of equipment and/or major capital facilities.

Fleet Replacement Computer Replacement

Enterprise Funds – may be used to report any activity for which a fee is charged to external uses for goods or services, and must be used for activities which meet certain debt or cost recovery criteria.

Golf Course Cemeteries Ambulance Transit System

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

### Fund Financial Statements (cont.)

In addition, the City reports the following fund types:

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis.

Equipment Operations General Liability Insurance Health Insurance

Agency funds are used to account for assets held by the City in a trustee capacity for other governmental units for tax collections.

Tax Collections

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

#### Government-Wide Financial Statements

The government-wide statement of net assets and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred revenue. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

The business-type activities follow all pronouncements of the Governmental Accounting Standards Board, and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer utility and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

#### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred revenues. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled the resources and the amounts are available. Amounts owed to the City which are not available are recorded as receivables and deferred revenues. Amounts received prior to the entitlement period are also recorded as deferred revenues.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred revenues.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

The City reports deferred revenues on its governmental funds balance sheet. Deferred revenues arise from taxes levied in the current year which are for subsequent year's operations. For governmental fund financial statements, deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

### Fund Financial Statements (cont.)

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

The enterprise funds follow all pronouncements of the Governmental Accounting Standards Board, and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989. The proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer funds are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

# D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY

#### 1. Deposits and Investments

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of City funds is restricted by state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

### 1. Deposits and Investments (cont.)

- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

Additional restrictions may arise from local charters, ordinances, resolutions and grant resolutions.

Investment of most trust funds including the cemetery perpetual care fund, is regulated by Chapter 881 of the Wisconsin Statutes. This section gives broad authority to use such funds to acquire various kinds of investments including stocks, bonds and debentures.

The City has adopted an investment policy. That policy follows the state statute for allowable investments. The policy does include custodial credit risk, interest rate risk, credit risk, and concentration of credit risk.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2006, the fair value of the City's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note IV.A. for further information.

#### 2. Receivables

#### Property Taxes

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the City, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying agency fund statement of fiduciary net assets.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

### 2. Receivables (cont.)

Property Taxes (cont.)

Property tax calendar – 2006 tax roll:

Lien date and levy date December 2006 Tax bills mailed December 2006 Payment in full, or January 31, 2007 First installment due January 31, 2007 Second installment due March 31, 2007 Third installment due May 31, 2007 Fourth installment due July 31, 2007 Personal property taxes in full January 31, 2007

Tax sale - 2006 delinquent

real estate taxes October 2009

Uncollectible Accounts

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for water and sewer utilities because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

#### Interfund Loans

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

In the governmental fund financial statements, advances to other funds are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

#### Loans

The City has received federal and state grant funds for economic development and housing rehabilitation loan programs to various businesses and individuals. The City records a loan receivable when the loan has been made and funds have been disbursed. The amount recorded as economic development and housing rehabilitation loans receivable has been reduced by an allowance for uncollectible accounts of \$95,447.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

# 2. Receivables (cont.)

Loans (cont.)

It is the City's policy to record deferred revenue for the net amount of the receivable balance. As loans are repaid, revenue is recognized. When new loans are made from the repayments, expenditures are recorded. Interest received from loan repayments is recognized as revenue when received in cash. Any unspent loan repayments at year end are presented as designated fund balance in the fund financial statements.

# 3. Inventories and Prepaid Items

Governmental fund inventory, if material, are recorded at cost based on an average cost method using the consumption method of accounting. Proprietary fund inventories are generally used for construction and for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

# 4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net assets.

### 5. Capital Assets

#### Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$10,000 for general capital assets and infrastructure, and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

Prior to January 2003, infrastructure assets of governmental funds were not capitalized. Upon implementing GASB No. 34, governmental units are required to account for all capital assets, including infrastructure, in the government-wide statements prospectively from the date of implementation. Retroactive reporting of all major general infrastructure assets is encouraged but not required until January 1, 2007, when GASB No. 34 requires the City to retroactively report all major general infrastructure assets acquired since January 1, 1980. The City has retroactively reported its infrastructure networks, except for storm sewer.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

# 5. Capital Assets (cont.)

# Government-Wide Statements (cont.)

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. No interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net assets. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Land Improvements	25 Years
Buildings	5-53 Years
Machinery, Equipment and Vehicles	4-45 Years
Sewer Mains	100 Years
Sewer Treatment Facility	30 Years
Water Mains	77 Years
Infrastructure	20-50 Years

# Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

#### 6. Other Assets

In governmental funds, debt issuance costs are recognized as expenditures in the current period. For the government-wide and the proprietary fund type financial statements, debt issuance costs are deferred and amortized over the term of the debt issue.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

#### 7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, or are payable with expendable available resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2006 are determined on the basis of current salary rates and include salary related payments.

# 8. Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, significant bond premiums and discounts are deferred and amortized over the life of the issue using the effective interest method. Gains or losses on prior refundings are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year end for both premiums/discounts and gains/losses, as applicable, is shown as an increase or decrease in the liability section of the statement of net assets.

The City has approved the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects, and do not constitute indebtedness of the City. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The total amount of IRB's outstanding at the end of the year is approximately \$622,349 made up of one issue.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

# 9. Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

# 10. Equity Classifications

#### Government-Wide Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent bond proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets Consists of net assets with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

The net asset section includes an adjustment for capital assets owned by the business-type activities column, but financed by debt of the governmental activities column.

The amount is a reduction of "invested in capital assets, net of related debt," and an increase in "unrestricted" net assets, shown only in the total column of \$4,338,372.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved. Unreserved fund balance includes funds set aside by management for specific uses, which are labeled "designated". The balance of unreserved fund balance is labeled "undesignated", which indicates it is available for appropriation. Proprietary fund equity is classified the same as in the government-wide statements.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

# 11. Basis for Existing Rates

Water Utility

The water utility was authorized current rates by the Public Service Commission (PSC) effective November 17, 2003 and is allowed to earn a 7% rate of return.

Sewer Utility

Current sewer rates were approved by the council and effective on November 1, 2003.

#### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET ASSETS

The governmental fund balance sheet includes a reconciliation between *fund balance* – *total governmental funds* and *net assets* – *governmental activities* as reported in the government-wide statement of net assets. One element of that reconciliation explains that "some liabilities, including long-term debt, are not due and payable in the current period, and accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities—both current and long-term—are reported in the statement of net assets." The details of this \$57,926,237 difference in liabilities is as follows:

Bonds and notes payable	\$ 41,147,978
Unamortized debt premium/discount/cost of	
issuance/loss on advance refunding	(488,530)
Compensated absences	1,949,961
Other debt	527,882
Capital leases	14,430,759
Accrued interest	358,187*
Net Adjustment to Reduce Fund Balance –	
Total Governmental Funds to Arrive at	
Net Assets – Governmental Activities	\$ 57,926,237

<sup>\*</sup> This amount is included in other accrued liabilities on the Statement of Net Assets.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds. Budgetary comparisons are not required for proprietary funds. A budget has been adopted for all funds with the exception of the following special revenue funds: Rental rehab (WRRP/HOME), community development, and perpetual care.

All City departments are required to submit their annual budget requests for the ensuing year to the city manager by August 25. The Department of Finance, acting as staff for the city manager, reviews the requests in detail with the departments during August, September, and October. After all of the requests have been reviewed, the city manager submits the proposed budget to the city council. The City's ordinances require that this be done on or before October 15.

All adopted budgets for the governmental funds are prepared in accordance with the modified accrual basis of accounting. All adopted budgets for proprietary funds are prepared in accordance with the accrual basis of accounting, except for the treatment of depreciation and capital outlays. For budget purposes, capital outlays are included as expenditures whereas for accounting purposes, depreciation is included as an expense.

The legal level of control for each budget is by department, as defined. Once the budget is adopted, transfers of appropriations among departments require approval by the city council and are permitted at any time during the year. Supplemental appropriations for the purpose of public emergencies may be made from unanticipated revenues received or surplus, as defined, by resolution adopted by a vote by the city council.

Every appropriation lapses at December 31, to the extent that it has not been expended, encumbered or administratively carried over to the next year. Operating account appropriations which are administratively carried forward are reviewed and approved by the city council. An appropriation for a capital expenditure or a major repair continues in force until the purpose for which it was made has been accomplished or abandoned. There were no carryovers to 2007. Budgets are adopted at the department level of expenditure.

The budgeted amounts presented include any amendments made. The city manager may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds council action.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont.)

#### B. EXCESS EXPENDITURES OVER APPROPRIATIONS

The following individual funds had an excess of expenditures over appropriations at the legal level of budgeting control for the year ended December 31, 2006:

	 Excess			
Debt Service (Major Fund) TIF District No. 9 debt service	\$ 106,637			
Special Revenue Community development	311,430			
Capital Projects Fleet replacement Computer replacement	309,262 96,633			

#### C. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

As of December 31, 2006, the following individual funds held a deficit balance:

<u>Fund</u>	<u>Amount</u>	<u>Reason</u>
Debt Service - TIF District No. 9	\$ 5,009,504	Excess expenditures over revenues
Special Revenue – TIF District No. 8	233,004	Excess expenditures over revenues
Special Revenue – TIF District No. 12	409,612	Excess expenditures over revenues
Debt Service - TIF District No. 3	352,938	Excess expenditures over revenues
Debt Service - TIF District No. 6	1,065,728	Excess expenditures over revenues

Tax incremental district deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for the districts created before October 1, 1995, and 23 years for districts created through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27) and may be extended in some cases. Other fund deficits are anticipated to be funded with future contributions, general tax revenues, or long-term borrowing.

#### D. LIMITATIONS ON THE CITY'S TAX LEVY

As part of Wisconsin's Act 25 (2005), new legislation was passed that limits the City's future tax levies. Generally, the City is limited to its prior tax levy dollar amount (excluding TIF districts), increased by the greater of the percentage change in the City's equalized value due to new construction, or 2%. Changes in debt service from one year to the next are generally exempt from this limit. The levy limit begins with the 2005 levy collected in 2006 and is set to expire after the 2006 levy.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS

# A. DEPOSITS AND INVESTMENTS

The City's cash and investments at year end were comprised of the following:

	Carrying Statement Value Balance		Associated Risks
Money market	\$ 1,461,976	\$ 1,461,976	Custodial credit risk, interest rate risk
Demand deposits U.S. agencies – implicitly guaranteed	8,634,479 35,906,269	7,547,610 35,906,269	Custodial credit risk Custodial credit risk, interest rate risk, credit risk, concentration of credit risk
U.S. agencies – explicitly guaranteed	161,639	161,639	Custodial credit risk, interest rate risk
Commercial paper	1,889,856	1,889,856	Credit risk, custodial credit risk, concentration of credit risk, interest rate risk
Corporate bonds	1,189,789	1,189,789	Credit risk, custodial credit risk, concentration of credit risk, interest rate risk
LGIP	7,093,944	7,093,944	Credit risk, interest rate risk
Petty cash	6,733		N/A
Total Cash and Investments	\$ 56,344,685	\$ 55,251,083	
Reconciliation to financial statements Per statement of net assets Unrestricted cash and investments Restricted cash and investments Per statement of net assets – Fiduciary Funds Agency	\$ 39,947,190 10,602,898 		
Total Cash and Investments	\$ 56,344,685		

Deposits in each local and area bank are insured by the FDIC in the amount of \$100,000 for interest bearing accounts and \$100,000 for noninterest bearing accounts.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

Investments in the local government investment pool are covered under a surety bond issued by Financial Security Assurance, Inc. The bond insures against losses arising from principal defaults on substantially all types of securities acquired by the pool except U.S. Government and agency securities. The bond provides unlimited coverage on principal losses, reduced by any FDIC and State of Wisconsin Guarantee Fund insurance.

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. government).

The City's SIPC membership provides account protection up to a maximum of \$500,000 per customer, of which \$100,000 may be in cash. Additionally, through Lloyds of London, City accounts have additional securities coverage of \$1.9 million per customer, subject to a \$600 million aggregate firm limit. \$500,000 of the City's investments are covered by SIPC.

The City maintains collateral agreements with its banks. At December 31, 2006, the banks had pledged various government securities in the amount of \$6,816,060 to secure the City's deposits.

#### **Custodial Credit Risk**

For a deposit, custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City.

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of December 31, 2006, \$481,716 of the City's total bank balances were exposed to custodial credit risk as follows:

Uninsured and uncollateralized

\$ 481,716

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## A. DEPOSITS AND INVESTMENTS (cont.)

## Custodial Credit Risk (cont.)

As of the December 31, 2006, the City's investments were exposed to custodial credit risk as follows:

# Money Market Funds, U.S. Agencies, Corporate Bonds, and Repurchase Agreements

Neither insured nor registered and held by counterparty

\$ 18,772,802

Total Money Market Funds, U.S. Agencies, Corporate Bonds, and Repurchase Agreements

\$ 18,772,802

The City's investment policy states that securities will be held by a custodian designated by the Director of Finance and evidenced by safekeeping receipts. The policy does not address the risk for deposits.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2006, the City's investments were rated as follows:

Investment Type	Standard & Poor's	Fitch Ratings	Moody's Investor Service
U.S. agencies	AAA	AAA	AAA
Corporate bonds	AAA	AAA	AAA

The City also had investments in the following external pool which is not rated:

**LGIP** 

The City's investment policy states the City shall invest in those securities having a rating which is the highest or second highest rating category assigned by S&P Corp, Moody's investors service or similar nationally recognized rating agency.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

# Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

At December 31, 2006, the investment portfolio was concentrated as follows:

# **Concentration of Credit Risk by Issuer and Dealer:**

Issuer	Fair Value	Percentage of Portfolio
Federal Farm Credit Bank (FFCB)	\$ 969,872	2.0%
Federal Home Loan Bank (FHLB)	12,598,609	26.4
Federal Home Loan Mortgage Co. (FHLMC)	12,859,602	27.0
Federal National Mortgage Assoc. (FNMA)	9,478,186	19.9
Sub-Total – Implicitly Guaranteed	35,906,269	75.3
Government National Mortgage Assoc (GNMA)	21,934	0.0
Local Government Investment Pool (LGIP)	7,093,944	14.9
U.S. Treasury	125,918	0.3
Small Business Administration (SBA)	13,787	0.0
Sub-Total – Explicitly Guaranteed	7,255,583	14.9
Money Market Funds (M&I US Govt Class)	536,176	1.1
Corporate Bonds (M&I)	1,189,789	2.5
Money Market Funds (US Bank US Treas)	925,800	1.9
Commercial paper	1,889,856	4.0
Total Portfolio	\$ 47,703,473	100.00%

# Concentration of Credit Risk (by Dealer):

Issuer	Fair Value	Percentage of Portfolio
Local Government Investment Pool (LGIP)	\$ 7,093,944	14.9%
Multi-Bank Securities, Inc.	2,992,812	6.3
Smith Barney Citigroup	6,969,058	14.6
Vining Sparks	10,821,814	22.7
Coastal Securities	13,019,699	27.3
US Bank	925,800	1.9
M&I Trust Company	4,722,346	10.0
Societe Generale	1,158,000	2.3
Total Portfolio	\$ 47,703,473	100.00%

According to the City's investment policy, the City will diversify its investments by security type and institution. With the exception of U.S. Treasury securities and authorized Local Government Investment Pools, no more than 40% of the City of Beloit's total investment portfolio will be invested in a single security type or with a single financial institution. The portfolio is currently in compliance with the City's investment policy.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### B. RECEIVABLES (cont.)

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	U	navailable_	Unearned		Totals	
Property taxes receivable for		•				
subsequent year	\$	-	\$	12,956,978	\$	12,956,978
Loans receivable		3,367,249		-		3,367,249
Grants receivable – noncurrent		462,798		-		462,798
Accounts receivable – noncurrent		569,883		-		569,883
Interest on TIF advances		1,827,503		-		1,827,503
Investment income – noncurrent		84,084		-		84,084
Special assessments		1,115,329	***************************************			1,115,329
Total Deferred/Unearned Revenue						
for Governmental Funds	\$	7,426,846	\$	12,956,978	\$	20,383,824

#### C. RESTRICTED ASSETS

The following represent the balances of the restricted assets:

#### Long Term Debt Accounts

Redemption	_	Used to segregate resources accumulated for debt service payments
		over the next twelve months.

Reserve – Used to report resources set aside to make up potential future deficiencies in the redemption account.

# **Equipment Replacement Account**

The sewer utility established an equipment replacement account to be used for significant

The City's investment policy does not specifically mention interest rate risk.

# B. RECEIVABLES

Accounts receivables not expected to be collected within one year as follows:

General Fund – delinquent personal property taxes Capital Projects – capital improvement – special assessments Nonmajor Governmental Funds – loans	\$ 68,710 1,113,495 3,352,623
Governmental Activities – Total Amount Not Expected to be Collected Within One Year	\$ 4,534,828

Revenues of the City are reported net of uncollectible amounts. Total uncollectible amounts related to revenues of the current period are as follows:

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2006 was as follows:

Governmental Activities	Beginning Balance (as restated)	_Additions	Deletions	Ending Balance
Capital assets not being depreciated Land	\$ 3,415,599	\$ -	\$ 21,088	\$ 3,394,511
Total Capital Assets Not Being Depreciated	3,415,599		21,088	3,394,511
Capital assets being depreciated				
Land improvements	735,724	-	-	735,724
Buildings	14,597,337	480,714	-	15,078,051
Machinery, equipment, and vehicles	15,165,266	1,742,446	640,148	16,267,564
Other improvements	3,495,674	-	•	3,495,674
Streets	40,667,493	4,096,403	101,542	44,662,354
Street lights	2,254,609	360,508	-	2,615,117
Traffic signals	2,495,541	66,618	-	2,562,159
Bridges	5,550,391	-	-	5,550,391
Storm sewer	1,657,038	662,127		2,319,165
Total Capital Assets				
Being Depreciated	86,619,073	7,408,816	741,690	93,286,199
Less: Accumulated depreciation for				
Land improvements	(59,584)	(4,583)	_	(64,167)
Buildings	(3,765,165)	(380,392)	_	(4,145,557)
Machinery, equipment, and vehicles	(6,789,884)	(1,193,905)	527,022	(7,456,767)
Other improvements	(1,483,355)	-		(1,483,355)
Streets	(7,355,625)	(571,182)	51,465	(7,875,342)
Street lights	(403,931)	(49,905)		(453,836)
Traffic signals	(933,618)	(100,564)	-	(1,034,182)
Bridges	(1,133,723)	(85,249)	_	(1,218,972)
Storm sewer	(72,257)	(46,740)	_	(118,997)
Total Accumulated Depreciation	(21,997,142)	(2,432,520)	578,487	(23,851,175)
Nink Comital Annaka				
Net Capital Assets Being Depreciated	64,621,931	4,976,296	163,203	69,435,024
·				· · · · · · · · · · · · · · · · · · ·
Total Governmental Activities				
Capital Assets, Net of Depreciation	¢ 60 027 520			¢ 72 220 525
Deprediation	\$ 68,037,530			\$ 72,829,535

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

D.	CAPITAL	ASSETS	(cont)
υ.	CAPHAL	ASSEIS	(COHL.)

<b>D</b> . 0, 1, 1, 1, 2, 1, 0, 0, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,				
Depreciation expense was charged to	o functions as f	ollows:		
Governmental Activities  Finance and administrative services Finance and administrative services Community development Public safety – police Public safety – fire Health Public works, which includes the d Library	\$ 99,403 3,027 3,421 188,976 203,187 1,177 1,904,393 28,936			
Total Governmental Activities Do	\$ 2,432,520			
Business-type Activities Capital assets not being depreciated	Beginning Balance	Additions	Deletions	Ending Balance
Land Construction in progress Total Capital Assets	\$ 3,341,563	\$ 51,346 135,200	\$ - 	\$ 3,392,909 135,200
Not Being Depreciated	3,341,563	186,546	***	3,528,109
Other capital assets Land improvements Buildings Machinery, equipment, and	702,418 4,334,233	-	-	702,418 4,334,233
Vehicles Sewer mains Sewer treatment facility Water mains Total Capital Assets Being Depreciated	6,214,441 12,532,647 65,090,617 30,720,008 119,594,364	605,743 693,670 - 1,029,916 2,329,329	168 - 39,931 40,099	6,820,184 13,226,149 65,090,617 31,709,993 121,883,594
Less: Accumulated depreciation for Land improvements Buildings Machinery, equipment, and vehicles Sewer mains Sewer treatment facility Water mains Total Accumulated Depreciation	(486,017) (1,165,854) (3,318,335) (3,088,775) (28,926,220) (5,941,343) (42,926,544)	(22,862) (110,847) (346,663) (132,002) (2,173,775) (843,054) (3,629,203)	- 168 - 39,576 39,744	(508,879) (1,276,701) (3,664,998) (3,220,609) (31,099,995) (6,744,821) (46,516,003)
Business-type Capital Assets, Net of Depreciation	76,667,820	(1,299,874)	355	75,367,591
Total Business-type Capital Assets, Net of Depreciation	\$ 80,009,383	(1,200,014)		\$ 78,895,700

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

### **Business-type Activities**

Water	\$ 1,028,693
Sewer	2,345,908
Transit	223,153
Golf Course	28,427
Cemetery	3,022
Total Business-type Activities	
Depreciation Expense	\$ 3,629,203

# E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES, AND TRANSFERS

# Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund		Amount	
General fund	Special Revenue – DPW multi-year grants		98,659	
General fund	Special Revenue – TIF District No. 8		83,004	
General fund	Special Revenue – TIF District No. 10		29,057	
General fund	Special Revenue – Community development		155,933	
General fund Special Revenue – Solid wast			347,275	
Sub-total – Fund financial statements			713,928	
Add: Allocation of internal service funds			715,158	
Less: Fund eliminations			(713,928)	
Total – Government-Wide Statement of Net Assets			715,158	
Business-type activities	Governmental Activities	\$	(715,158)	
Total – Government-Wide Statement of Net Assets			(715,158)	

All amounts are due within one year.

The principal purpose of these interfunds is for deficit cash balances at year end. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES, AND TRANSFERS (cont.)

Interfund Receivables/Payables (cont.)

For the statement of net assets, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

#### Advances

The general fund, general debt service fund, and the capital improvement program funds are advancing funds to various tax incremental districts. The amount advanced is determined by the deficiency of revenues over expenditures and other financing sources since the district's inception. The general fund is also advancing funds to the Golf Course and Cemetery. The sewer utility is also advancing funds to the water utility. A repayment schedule has been included for the sewer utility's advance to the water utility. In addition, TIF District No. 5 is repaying the general fund \$250,000 in 2007 and \$124,998 in 2008. No other repayment schedules have been established for these advances.

The debt service fund and capital improvements program fund are charging interest to TIF District No. 9 at a rate of 5%. The advance from the general fund to TIF District No. 5 represents all interest. The sewer utility is charging 5% on its advance to the water utility. These amounts are shown as deferred revenue in the governmental advancing funds.

The following is a schedule of interfund advances:

Payable Fund		<u>Principal</u>		Interest		Totals	Amount Not Due in One Year	
Special Revenue –								
TIF District No. 12	\$	410,000	\$	-	\$	410,000	\$	410,000
Debt Service - TIF								
District No. 5		-		374,998		374,998		124,998
Debt Service – TIF								
District No. 6		450,352		-		450,352		450,352
Debt service – TIF								
District No. 8		150,000		-		150,000		150,000
Enterprise – Golf								
course fund		382,033		-		382,033		382,033
		355,896		-		355,896		355,896
		367,626		-		367,626		367,626
District No. 9		1,219,377		459,895		1,679,272		1,679,272
	Special Revenue – TIF District No. 12 Debt Service – TIF District No. 5 Debt Service – TIF District No. 6 Debt service – TIF District No. 8 Enterprise – Golf	Special Revenue – TIF District No. 12 Debt Service – TIF District No. 5 Debt Service – TIF District No. 6 Debt service – TIF District No. 8 Enterprise – Golf course fund Debt Service – TIF District No. 3 Debt Service – TIF District No. 6 Debt Service – TIF	Special Revenue – TIF District No. 12 \$ 410,000 Debt Service – TIF District No. 5 - Debt Service – TIF District No. 6 450,352 Debt service – TIF District No. 8 150,000 Enterprise – Golf course fund 382,033 Debt Service – TIF District No. 3 355,896 Debt Service – TIF District No. 6 367,626 Debt Service – TIF	Special Revenue – TIF District No. 12 \$ 410,000 \$ Debt Service – TIF District No. 5 - Debt Service – TIF District No. 6 450,352 Debt service – TIF District No. 8 150,000 Enterprise – Golf course fund 382,033 Debt Service – TIF District No. 3 355,896 Debt Service – TIF District No. 6 367,626 Debt Service – TIF	Special Revenue – TIF District No. 12 \$ 410,000 \$ - Debt Service – TIF District No. 5 - 374,998  Debt Service – TIF District No. 6 450,352 - Debt service – TIF District No. 8 150,000 - Enterprise – Golf course fund 382,033 - Debt Service – TIF District No. 3 355,896 - Debt Service – TIF District No. 6 367,626 - Debt Service – TIF	Special Revenue –         TIF District No. 12         \$ 410,000         \$ - \$           Debt Service – TIF         5 - 374,998           Debt Service – TIF         6 - 382,035           Debt Service – TIF         7 - 374,998           Debt Service – TIF <t< td=""><td>Special Revenue –       TIF District No. 12       \$ 410,000       \$ - \$ 410,000         Debt Service – TIF       -       374,998       374,998         Debt Service – TIF       -       450,352       -       450,352         Debt service – TIF       -       -       150,000       -       150,000         Enterprise – Golf       -       -       382,033       -       382,033         Debt Service – TIF       -       355,896       -       355,896         Debt Service – TIF       -       367,626       -       367,626         Debt Service – TIF       -       367,626       -       367,626</td><td>Payable Fund         Principal         Interest         Totals         in           Special Revenue – TIF District No. 12         \$ 410,000         \$ - \$ 410,000         \$ \$ 20,000         \$ 410,000         \$ 0.000<!--</td--></td></t<>	Special Revenue –       TIF District No. 12       \$ 410,000       \$ - \$ 410,000         Debt Service – TIF       -       374,998       374,998         Debt Service – TIF       -       450,352       -       450,352         Debt service – TIF       -       -       150,000       -       150,000         Enterprise – Golf       -       -       382,033       -       382,033         Debt Service – TIF       -       355,896       -       355,896         Debt Service – TIF       -       367,626       -       367,626         Debt Service – TIF       -       367,626       -       367,626	Payable Fund         Principal         Interest         Totals         in           Special Revenue – TIF District No. 12         \$ 410,000         \$ - \$ 410,000         \$ \$ 20,000         \$ 410,000         \$ 0.000 </td

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES, AND TRANSFERS (cont.)

# Advances (cont.)

Receivable Fund	Payable Fund	_	Principal		Interest		Totals	ir	Amount Not Due One Year
Capital improvement	Debt Service – TIF District No. 6 Debt Service – TIF	\$	557,195	\$	-	\$	557,195	\$	557,195
Capital improvement program	District No. 9		2,389,453		961,767		3,351,220		3,351,220
Enterprise – Sewer utility	Enterprise – Water utility		1,508,050				1,508,050		1,350,779
Sub-Totals			7,789,982		1,796,660		9,586,642		9,179,371
Less: Fund elimination	ons		(7,407,949)		(1,796,660)		(9,204,609)		(8,797,338)
Totals		\$	382,033	\$	-	\$	382,033	\$	382,033
Governmental Activitie	es – Business-type activ	vitie	·s			\$	382,033		
Less: Business-type activities – Governmental activities							_		
Total Government-wide Statement of Net Assets \$\\ 382,033\$									

The principal purpose of these advances is due to expenditures/expenses exceeding revenues.

For the statement of net assets, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

The water utility received an advance from the sewer utility in the amount of \$1,800,000 at 5% for 120 months. The final maturity is December, 2014.

	Balance 1-1-06	Increases	Decreases	Balance 12-31-06		
Advance from sewer utility	\$ 1,657,666	\$ -	\$ 149,616	\$ 1,508,050		
Totals	\$ 1,657,666	\$ -	\$ 149,616	\$ 1,508,050		

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES, AND TRANSFERS (cont.) Advances (cont.)

Advance repayment requirements to maturity are as follows:

	В	usiness-typ Revent			
<u>Years</u>		Principal	 Interest		
2007	\$	157,271	\$ 71,831		
2008		165,317	63,785		
2009		173,775	55,326		
2010		182,666	46,436		
2011		192,011	37,090		
2012 – 2014	·	637,010	 50,293		
Totals	\$	1,508,050	\$ 324,761		

# Transfers

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	-	Amount	Purpose
General fund	Water utility	\$	400,846	Payment in lieu of tax
General fund	Sewer utility		375,000	Return of capital
General fund	Health		159,738	Close health fund
Debt Service – General debt service	Capital Projects – Capital improvement program		463,955	Unused bond proceeds
Debt Service – General debt service	Special Revenue – TIF District No. 8		273,567	Debt service
Debt Service – General debt service	Debt Service – TIF District No. 9		3,058	Debt service
Debt Service – General debt service	Special Revenue – TIF District No. 10		5,580	Debt service
Debt Service – General debt service	Special Revenue – TIF District No. 11		13,931	Debt service
Debt Service – General Debt Service	Special Revenue – TIF District No. 12		32,173	Debt service
Debt Service – General debt service	Special Revenue – TIF District No. 13		22,729	Debt service
Capital Projects – Capital improvements	General fund		42,000	Capital projects
Capital Projects – Capital improvements	DPW Multi-year grants		41,432	Capital projects
Special Revenue – Neighborhood development initiative	General fund	_	150,000	Program contribution
Sub-Total – Fund Financ	cial Statements		1,984,009	
Less: Fund eliminations			(1,208,163)	
Total – Government Activities	-wide Statement of	\$	775,846	

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES, AND TRANSFERS (cont.)

Transfers (cont.)

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## F. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2006 was as follows:

								Amounts
	Beginr	ing				Ending		ue Within
	Balan	ce	Increases	 Decreases		Balance	One Year	
GOVERNMENTAL ACTIVITIES								
Bonds and Notes Payable:								
General Obligation Debt								
General	\$ 36,08	8,098	\$ 8,227,299	\$ 3,167,419	\$	41,147,978	\$	3,089,668
Internal service	32	6,150	-	155,925		170,225		170,225
Add/(Subtract) Deferred Amounts For:								
(Discounts)	(15	5,515)	-	(9,677)		(145,838)		-
Premiums	4	8,818	-	2,639		46,179		-
Loss on advance refunding	(20	1,027)		 (28,718)		(172,309)		
Sub-totals	36,10	6,524	8,227,299	 3,287,588		41,046,235		3,259,893
Other Liabilities								
Compensated Absences								
Sick leave	83	8,036	150,321	240,573		747,784		261,724
Vacation	1,18	9,731	1,202,177	1,189,731		1,202,177		1,202,177
Other Debt								
Alliant	23	4,311	-	71,329		162,982		65,450
Town of Turtle	15	0,000	-	10,000		140,000		10,000
WHEDA	22	4,900	-	-		224,900		_
Capital Leases								
Payable to component unit	14,13	6,305	323,044	322,138		14,137,211		-
Other capital leases		_	293,548	 <u>-</u>		293,548		57,983
Total Other Liabilities	16,77	3,283	1,969,090	 1,833,771		16,908,602		1,597,334
Total Governmental Activities								
Long-Term Liabilities	\$ 52,87	9,807	\$ 10,196,389	\$ 5,121,359	\$ :	57,954,837	\$	4,857,227

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

										Amounts
		Beginning						Ending		Due Within
		Balance		<u>Increases</u>		Decreases	Balance		One Year	
BUSINESS-TYPE ACTIVITIES										
Bonds and Notes Payable:										
General obligation debt	\$	1,861,902	\$	937,701	\$	52,580	\$	2,747,023	\$	118,627
Revenue bonds		36,255,504		-		3,199,318		33,056,186		3,306,186
Add/(Subtract) Deferred Amounts For:										
Refundings (Losses)		(608,924)		-		(173,970)		(434,954)		•
Premiums		313,034		_		89,438		223,596		
Sub-total	_	37,821,516		937,701		3,167,366		35,591,851		3,424,813
Other Liabilities:										
Other Debt										
Compensated absences		282,503		168,286		113,749		337,040		106,000
Alliant		54,402				54,402		<u></u>		
Sub-total	_	336,905	_	168,286		168,151		337,040		106,000
Total Business-type Activities										
Long-Term Liabilities	\$	38,158,421	\$	1,105,987	\$	3,335,517	\$	35,928,891	<u>\$</u>	3,530,813

# General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the City. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed five percent of the equalized value of taxable property within the City's jurisdiction. The debt limit as of December 31, 2006, was \$73,502,795. Total general obligation debt outstanding at year end was \$44,065,226.

Governmental Activities – General Obligation Debt	Date of Issue	Due Date	Interest Rates	Original Indebted- ness	Balance 12-31-06
General obligation insurance bond	4-21-87	4-1-07	8.30-8.70%	\$ 1,575,475	\$ 170,225
General obligation corporate purpose bonds Series 1999A	5-1-99	5-1-12	4.15-4.20	2,735,000	1,650,000
General obligation promissory notes Series 1999B	5-1-99	5-1-09	4.00-4.20	1,766,000	833,339

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt (cont.)

·	Date of Issue	Due Date	Interest Rates	Original Indebted- ness	Balance 12-31-06
Governmental Activities – General Obligation Debt (cont.)					
General obligation corporate purpose bonds Series 2000	6-1-00	12-1-14	4.70-5.55	\$ 3,285,000	\$ 1,810,000
General obligation promissory notes	6-1-00	12-1-09	5.10-5.35	1,620,000	625,000
General obligation refunding bonds Series 2001A	3-1-01	10-1-14	4.00-4.70	3,141,100	2,085,000
General obligation promissory notes Series 2001B	6-1-01	12-1-10	3.50-4.50	721,080	370,548
General obligation corporate purpose bonds Series 2001C	6-1-01	12-1-15	4.25-4.875	2,710,000	1,882,146
General obligation corporate purpose bonds Series 2002A	5-1-02	11-1-17	3.50-4.80	1,790,000	1,390,000
General obligation corporate purpose bonds Series 2002B	5-1-02	11-1-11	3.00-4.35	860,000	496,745
General obligation corporate purpose bonds Series 2003A	4-1-03	4-1-12	3.00-4.60	3,150,000	2,850,000
General obligation promissory notes Series 2003B	4-1-03	4-1-11	2.00-3.80	2,753,366	855,703
Taxable general obligation refunding bonds Series 2003C	2-1-03	3-1-12	4.00-4.750	3,770,000	3,265,000
General obligation promissory notes Series 2004A	3-1-04	3-1-12	2.25-3.00	4,134,790	3,357,980
General obligation corporate purpose bonds Series 2004B	3-1-04	3-1-24	2.00-4.35	3,845,000	3,540,000
General obligation corporate purpose bonds Series 2005A General obligation promissory	5-1-05	5-1-25	3.25-4.25	6,194,486	5,292,248
notes Series 2005B General obligation community	5-1-05	5-1-15	3.25-3.80	916,970	916,970
development bonds Series 2005C	5-1-05	5-1-21	4.80-5.25	1,295,000	1,295,000
2005 state trust fund loan General obligation corporate	11-23-05	3-15-15	4.25	405,000	405,000
purpose bonds Series 2006A General obligation promissory	5-1-06	5-1-26	4.00-4.375	7,587,545	7,587,545
notes Series 2006B	5-1-06	5-1-16	4.00	639,754	639,754
Total Governmental Activition	es – Genera	al Obligatio	n Debt		\$ 41,318,203

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

# General Obligation Debt (cont.)

Business-type Activities – General Obligation Debt	Date of Issue	Due Date	Interest Rates	Original Indebted- ness	Balance 12-31-06			
General obligation promissory notes Series 1999B General obligation promissory	5-1-99	5-1-09	4.00-4.30%	\$ 34,000	\$ 16,660			
notes Series 2001B	6-1-01	12-1-10	3.50-4.50	213,297	104,452			
General obligation corporate purpose bonds Series 2001C General obligation corporate	6-1-01	12-1-15	4.25-4.875	35,510	27,854			
purpose bonds Series 2002B	5-1-02	11-1-11	3.00-4.35	5,112	3,256			
General obligation promissory notes Series 2003B	4-1-03	4-1-11	2.00-3.80	109,634	34,297			
General obligation promissory notes Series 2004A General obligation corporate	3-1-04	3-1-12	2.25-3.00	70,209	57,020			
purpose bonds Series 2005A	5-1-05	5-1-25	3.25-4.25	1,417,752	1,417,752			
General obligation promissory notes Series 2005B	5-1-05	5-1-15	3.25-3.80	148,030	148,030			
General obligation corporate purpose bonds Series 2006A General obligation promissory	5-1-06	5-1-26	4.00-4.375	342,455	342,455			
notes Series 2006B	5-1-06	5-1-16	4.00	595,247	595,247			
Total Business-type Activities – General Obligation Debt								

Debt service requirements to maturity are as follows:

	Governmental General Obliga		Business-type Activities General Obligation Debt					
<u>Years</u>	Principal	Interest	Principal	Interest				
2007	\$ 3,259,893 \$	1,652,770	\$ 118,627	\$ 92,798				
2008	3,254,488	1,510,829	135,460	102,079				
2009	3,440,291	1,382,263	146,398	96,696				
2010	3,203,102	1,247,988	170,359	90,579				
2011	3,210,082	1,121,042	150,227	83,799				
2012 – 2016	12,801,600	3,850,007	909,699	321,664				
2017 – 2021	8,022,898	1,661,775	577,102	171,031				
2022 – 2026	4,125,849	363,625	539,151	47,929				
Totals	<u>\$ 41,318,203</u> <u>\$</u>	12,790,299	\$ 2,747,023	1,006,575				

Capital Leases

Refer to Note IV.G.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

#### Other Debt Information

Estimated payments of compensated absences and other commitments are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

A statutory mortgage lien upon the City's utility system and any additions, improvements and extensions thereto is created by Section 66.066 of the Wisconsin Statutes as provided for in the ordinances creating the revenue bond issue. The City's system and the earnings of the system remain subject to the lien until payment in full of the principal and interest on the bonds.

There are a number of limitations and restrictions contained in the various bond indentures and loan agreements. The City believes it is in compliance with all significant limitations and restrictions, including federal arbitrage regulations.

#### Other Debt - Governmental Activities

In June of 2000, January 2001, May 2002, and August 2004, the City received loans from Alliant Energy – Wisconsin Power and Light in the amounts of \$35,800, \$47,600, \$58,002, and \$292,852 respectively. All of the loans are at 3% interest for 60 months. Payments are due monthly. The final maturity is July 2005, February 2006, July 2007, and July 2009.

In May 1999, the City of Beloit and the Town of Turtle entered a Cooperative Boundary Plan. Under this plan, the City of Beloit is obligated to pay the Town of Turtle \$10,000 per year until December 31, 2020. The original amount owed was \$200,000.

In August 2005, the City of Beloit received a loan from the Wisconsin Housing and Economic Development Authority (WHEDA) in the amount of \$264,900. The proceeds are to be used to construct or rehabilitate housing in the City. Interest on this loan is 2% and is to be repaid when the City sells property that was constructed or rehabilitated with these funds.

		Balance 1-1-06	Incre	eases	_De	ecreases	Balance 12-31-06		
Alliant	\$	234,311	\$	_	\$	71,329	\$	162,982	
Town of Turtle		150,000		-		10,000		140,000	
WHEDA		224,900		_		-		224,900	
Total Other Debt	\$	609,211	\$	_	\$	81,329	\$	527,882	

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

# Other Debt - Governmental Activities (cont.)

Debt service requirements to maturity are as follows:

	Governmental Activities Other Debt			
<u>Years</u>	<u>F</u>	Principal		Interest
2007	\$	75,450	\$	3,947
2008		71,052		2,091
2009		46,480		366
2010		10,000		-
2011		10,000		-
2012 – 2016		50,000		-
2017 – 2020		40,000		
Totals	\$	302,982	\$	6,404

The WHEDA debt is not included above as no repayment schedule has been created.

# Revenue Debt

Revenue bonds are payable only from revenues derived from the operations of the responsible proprietary fund.

	Date of Issue	Due Date	Interest Rates	Original Indebted- Ness		Balance 12-31-06
Sewer Utility	6 20 05	E 1 00	2 50 5 00%	¢ 11 500 000	\$	0.275.000
Revenue bonds	6-29-05	5-1-09	3.50-5.00%	\$ 11,580,000	φ	9,275,000
Clean water fund loan	1-14-98	5-1-07	3.97	2,609,530		311,186
Total Sewer Utility Revenue Debt						9,586,186
Water Hillity						
Water Utility	44 40 00	44 4 00	0.00 5.00	05 040 000		00 470 000
Revenue bonds	11-12-03	11-1-28	2.00-5.00	25,210,000		23,470,000
Total Revenue Bonds					φ,	33,056,186
Total Revenue bonus					Ψ.	33,030,100

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## F. LONG-TERM OBLIGATIONS (cont.)

Revenue Debt (cont.)

Debt service requirements to maturity are as follows:

obt service requirements to maturity are e	to tollowo.	
	Business-typ	e Activities –
	Reven	ue Debt
<u>Years</u>	Principal	Interest
2007	\$ 3,306,186	\$ 1,406,677
2008	3,435,000	1,287,520
2009	4,745,000	1,116,220
2010	685,000	1,000,320
2011	715,000	978,058
2012 - 2016	4,145,000	4,438,355
2017 - 2021	5,395,000	3,460,370
2022 – 2026	7,135,000	1,984,500
2027 – 2028	3,495,000	264,750
Totals	\$ 33,056,186	\$ 15,936,770

## Other Debt Proprietary Funds

The sewer utility received a loan from Alliant Energy – Wisconsin Power and Light in the amount of \$520,000 at 3% interest for 60 months. Payments are due monthly. The final maturity is July, 2006.

	Balance 1-1-06	Increases	Decreases	Balance 12-31-06
Alliant	\$ 54,402	\$ -	\$ 54,402	\$ -
Totals	\$ 54,402	\$ -	\$ 54,402	\$ -
G. LEASE DISCLOSURES	Balance 1-1-06	Increases	Decreases	Balance 12-31-06
Capital Leases Governmental Activities (to Note IV.F.)				
Payable to component unit Other capital leases	\$ 14,136,305 	\$ 323,044 293,548	\$ 322,138 	\$ 14,137,211 293,548
Total	<u>\$ 14,136,305</u>	\$ 616,592	\$ 322,138	\$ 14,430,759

# Lessee - Community Development Authority

The City, through TIF District No. 10, is obligated to make lease payments to the Community Development Authority of Beloit (CDA) to retire debt issued by the CDA for TIF purposes.

Each lease obligation is directly attributable to the underlying debt issues noted.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# G. LEASE DISCLOSURES (cont.)

# Lessee - Capital Asset Capital Leases

The Lease Rental Payments are expressly limited to: (i) tax increments generated by the tax incremental district No. 10, (ii) special assessments, as may be levied by the City for eligible projects, (iii) proceeds from a portion of land sales as provided in the Development Agreement by and among the City, the Authority, the BEDC and MLG Investments 2000, LLC (the "Development Agreement") and the Lease; and (iv) gas and electric reimbursement amounts generated by the tax incremental district No. 10; (the "Rental Payments").

The future minimum lease payments are required as follows:

Calendar		
<u>Year</u>		
2007	\$	1,076,615
2008		1,351,932
2009		1,316,392
2010		1,343,140
2011		1,355,285
2012		1,363,141
2013		1,338,938
2014		1,386,077
2015		1,433,082
2016 2017		1,387,519
2017		1,387,475
2019		1,333,606
2020		1,279,200
2021		1,253,485 3,878,789
2022		4,200,000
2023		4,200,000
2024		4,200,000
Sub-Total		35,084,676
Less: Reserve funds to be applied to final principal payment		
of the 2001A, 2002A, and 2002B bonds		(1,282,000)
Less: Amount representing interest	('	19,760,499)
Add: Amount representing CDA fund balance	-	95,034
Present Value of Minimum Lease Payments	\$ 1	14,137,211

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### G. LEASE DISCLOSURES (cont.)

## Lessee - Other Capital Leases

In 2006, the City acquired telecommunications equipment through lease/purchase agreements. The gross amount of these assets under capital lease is \$293,548 and are presented in the capital assets in the governmental activities. The assets acquired under capital lease are as follows:

	 vernmental Activities
Asset  Machinery and equipment  Less: Accumulated depreciation	\$ 293,548 6,605
Total	\$ 286,943

The future minimum lease obligations and the net present value on these minimum lease payments as of December 31, 2006, are as follows:

	F	Principal	I	nterest	 vernmental Activities
2007	\$	57,983	\$	8,168	\$ 66,151
2008		54,803		11,348	66,151
2009		57,443		8,708	66,151
2010		60,210		5,941	66,151
2011	<u> </u>	63,109 293,548	\$	3,042	 66,151 330,755
	Φ	293,546	Φ	37,207	330,733
Less: Amount representing interest					 (37,207)
Present Value of Minimum Lease Payments					\$ 293,548

#### H. NET ASSETS/FUND BALANCES

Net assets reported on the government wide statement of net assets at December 31, 2006 includes the following:

## Governmental Activities

Invested in capital assets, net of related debt	
Land	\$ 3,394,511
Other capital assets, net of accumulated depreciation	69,435,024
Less: Related long-term debt outstanding	(34,699,748)
Less: Capital leases – payable to component unit	(3,817,047)
Add: Unamortized debt discount/premium/issuance costs and loss	
on advance refunding	488,530
Add: Unspent capital bond proceeds	4,826,924
Total Invested in Capital Assets	39,628,194

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

H. NET ASSETS/FUND BALANC
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# Governmental Activities (cont.)

Restricted	
General debt service	\$ 3,964,932
TIF District No. 5 debt service	2,609,706
Rental rehab (WRRP/HOME)	1,036,932
Community Development Block Grant	2,978,254
Fire – multi-year grants	15,674
DPW – multi-year grants	161,762
Community development	269,430
Library	732,364
Police	64,187
Cemetery perpetual care	1,579,362
Park activities	46,620
Total Restricted	<u>13,459,223</u>
Unrestricted	8,766,021
Total Governmental Activities Net Assets	\$ 61,853,438

Governmental fund balances reported on the fund financial statements at December 31, 2006 include the following:

R	es	е	rv	ed
---	----	---	----	----

Reserved	
Major Funds	
General Fund	
Delinquent personal property taxes	\$ 68,710
Inventories	397,200
Prepaid items	39,448
Advances to other funds	1,767,383
Total	\$ 2,272,741
General Debt Service Fund	
Advances to other funds	\$ 2,402,794
Debt service	1,429,588
Total	\$ 3,832,382
Debt Service Fund – TIF District No. 9	
Encumbrances	\$ 60,852
Capital Improvement Program	
Advances to other funds	\$ 3,908,415
Encumbrances	638,155
Total	\$ 4,546,570

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

H. NET ASSETS/FUND BALANCES (cont.)	
Governmental Activities (cont.)	
Reserved (cont.) Non-Major Fund Special Revenue Funds Community development block grant – encumbrances	\$ 193,916
TIF District No. 10 – encumbrances TIF District No. 13 – encumbrances Community Development – encumbrances Library	98,454 18,688 35,373
Fundraising	150,000
Capital projects Neighborhood development initiative – encumbrances	250,000 60,673
Debt Service Fund – TIF District No. 5 – debt service	1,638,204
Debt Service Fund – TIF District No. 5 – encumbrances	971,502
Total	\$ 3,416,810
<b>Unreserved (deficit)</b> Major Funds	
General Fund	\$ 7,624,545
Debt service - TIF District No. 9	(5,070,356)
Capital projects – capital Improvements	5,330,586
Total	<u>\$ 7,884,775</u>
Non-Major Funds Special Revenue Funds	
TIF District No. 8	\$ (233,004)
TIF District No. 12 Neighborhood development initiative	(409,612) (8,053)
Total	\$ (650,669)
Debt Service Funds	ф (252.020 <u>)</u>
TIF District No. 3 TIF District No. 6	\$ (352,938) (1,065,727)
Total	<u>\$ (1,418,665</u> )
Major Funds Unreserved (Designated) Major Fund	
General fund – surplus applied to 2007 budget	\$ 540,899

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# H. NET ASSETS/FUND BALANCES (cont.)

# Governmental Activities (cont.)

# Unreserved (deficit) (cont.)

Non-Major Funds Special Revenue Funds – designated for subsequent year's expenditures		
Rental rehab (WRRP/HOME)	\$	216,069
Community Development Block Grant		392,806
TIF District No. 10		269,681
TIF District No. 11		40,787
TIF District No. 13		524,580
Fire – multi-year grants		15,674
DPW – multi-year grants		161,762
Community development		114,576
Library		332,364
Police		64,187
Solid waste		56,983
Perpetual care	_	1,579,362
Total	\$	3,768,831
Capital Projects Funds – designated for subsequent year's expenditures		
Fleet replacement	\$	5,577,026
Computer replacement		391,983
Total	\$	5,969,009

# **Business-type Activities**

		Water	Sewer	F	Other Proprietary Funds		Totals
		vvator	 OCWOI		1 41145	_	101010
Invested in capital assets, net of related debt Land	\$	736,627	\$ 1,386,282	\$	1,270,000	\$	3,392,909
Other capital assets, net of accumulated depreciation	2	27,344,579	44,320,980		3,837,232		75,502,791
Less: Related long-term debt outstanding (excluding unspent capital related debt							
proceeds)	(2	23,789,731)	(9,835,737)	)	(1,590,840)	(	(35,216,308)
Total Invested in Capital Assets		4,291,475	 35,871,525		3,516,392		43,679,392

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# H. NET ASSETS/FUND BALANCES (cont.)

# Governmental Activities (cont.)

# Business-type Activities (cont.)

business-type Activities (cont.)		_	Other Proprietary	
	Water	Sewer	Funds	Totals
Restricted				
Redemption account	\$ 276,862	\$ 1,864,176	\$ -	\$ 2,141,038
Replacement account	-	4,981,419		4,981,419
Reserve account	1,890,000	1,158,000	-	3,048,000
Less: Restricted assets not funded by revenues	(1,890,000)	-	-	(1,890,000)
Less: Current liabilities payable from	(101 674)	(66.720)		(249 204)
restricted assets	(181,674)	(66,720)	_	(248,394)
Total Restricted Net Assets	95,188	7,936,875		8,032,063
Unrestricted	2,066,097	5,161,428	1,289,796	8,517,321
Total Enterprise Funds Net Assets	\$ 6,452,760	\$ 48,969,828	\$ 4,806,188	
Add: Portion of internal service funds  Net assets allocated to business-type				
activities				715,158
Total Business-type Activities				
Net Assets				\$ 60,943,934

#### I. RESTATEMENT OF NET ASSETS

# **Business-type Activity**

Net assets have been restated due to project related costs being expensed in the prior year.

Business-type activities – December 31, 2005 (as reported)	\$ 58,442,917
Add: Preliminary survey and investigation costs expensed in prior year	90,765
Net Assets – January 1, 2005 (as restated)	\$ 58,533,682

# Sewer Utility

Net assets have been restated due to project related costs being expensed in the prior year.

Sewer Utility – December 31, 2005 (as reported)	\$ 48,145,003
Add: Preliminary survey and investigation costs expensed	
in prior year	90,765
Net Assets – January 1, 2006 (as restated)	\$ 48,235,768

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### J. COMPONENT UNITS

This report contains the City of Beloit Community Development Authority ("CDA") and the City of Beloit's Business Improvement District ("district") which are included as component units. Financial information is presented as a discrete column in the statement of net assets and statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

# **Community Development Authority**

a. Basis of Accounting/Measurement Focus

The CDA prepares its financial statements in accordance with generally accepted accounting principles. The accounting records are kept on the accrual basis of accounting and flow of economic resources measurement focus. The CDA has elected not to adopt the provisions of GASB No. 20, paragraph 7, which states that all FASB statements and interpretations issued after November 30, 1989, can be applied.

#### b. Cash and Investments

The CDA's cash and investments at year end were comprised of the following:

	Carrying Value	Statement Balance	Associated Risks
Demand deposits Mutual fund (U.S. treasuries)  Total Cash and Investments	\$ 624,449 1,645,232 \$ 2,269,681	\$ 692,762 1,645,232 \$ 2,337,994	Custodial credit risk Credit risk, interest rate risk
Reconciliation to financial statements Per statement of net assets Unrestricted cash and investments Restricted cash and investments	\$ 624,449 1,645,232		
Total Cash and Investments	\$ 2,269,681		

Deposits in each local and area bank are insured by the FDIC in the amount of \$100,000 for interest bearing accounts and \$100,000 for noninterest bearing accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in calculating custodial credit risk.

Although the CDA has an investment policy, it does not discuss any of the risks below.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### J. COMPONENT UNITS (cont.)

Community Development Authority (cont.)

#### **Custodial Credit Risk**

For deposits, custodial credit risk is the risk that in the event of a financial institution failure, the CDA's deposits may not be returned to the CDA.

As of December 31, 2006, \$492,762 of the CDA's total bank balances of \$692,762 were exposed to custodial credit risk as follows:

Uninsured and uncollateralized

\$ 492,762

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2006, the CDA's investments were rated as follows:

	Moody's
	Investor
Investment Type	Service
Mutual Fund – Treasuries	AAA

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

As of December 31, 2006, the CDA's investments were as follows:

			(1	Maturity In months)
				Less than
Investment Type	Fair Value			1 month
Mutual Fund – Treasuries	<u>\$</u>	1,645,232	\$	1,645,232

#### c. Restricted Assets

Restricted assets at December 31, 2006, consist of the following:

Cash and cash equivalents – bond redemption and construction accounts

\$ 1,645,232

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# J. COMPONENT UNITS (cont.)

# Community Development Authority (cont.)

# d Capital Assets

The useful life assigned to buildings is 40 years. Machinery and equipment are assigned useful lives ranging from 5-10 years. The change in capital assets for 2006 are as follows:

	Beginning						Ending		
	Balance		Additions		Deletions		Balance		
Capital Assets Not Being Depreciated:									
Land	\$	414,539	\$	-	\$	-	\$ 414,539		
Construction in progress		224,537		70,316		1,192	293,661		
Total Capital Assets Not Being Depreciated	639,076		639,076		076 70,316		1,192		 708,200
Capital Assets Being Depreciated:									
Buildings		3,640,214		-		-	3,640,214		
Furniture, equipment, and machinery-dwellings		135,640		6,826		3,469	138,997		
Furniture, equipment, and machine-									
administrative		226,058		13,336		1,669	237,725		
Building and land improvements		115,041		-		-	115,041		
Leasehold improvements		3,774,249				-	 3,774,249		
Total Capital Assets Being Depreciated		7,891,202		20,162		5,138	 7,906,226		
Less: Accumulated Depreciation		(4,854,600)		(348,283)		3,107	 (5,199,776)		
Total Capital Assets, Net of Depreciation	\$	3,675,678					\$ 3,414,650		

# e. Long-Term Obligations

# Lease Revenue Debt

The following is a summary of the lease revenue bond transactions for the year ended December 31, 2006.

	_	Balance 1-1-06	Increases	Decreases	Balance 12-31-06
Lease revenue bonds	\$	15,350,948	\$ 299,440	\$ -	\$ 15,650,388
Title of Issue	Date of Issue	Due Date	Interest Rates	Original Indebted- Ness	Balance 12-31-06
2000A Lease Revenue Bonds 2001 Lease Revenue	12-27-00	03-01-24	11.50%	\$ 1,500,092	\$ 2,830,338
Bonds 2002A Lease Revenue	05-30-01	03-01-20	4.20-5.375%	1,930,000	1,930,000
Bonds 2002B Lease Revenue	07-15-02	03-01-20	4.90-5.60%	7,345,000	7,345,000
Bonds	07-15-02	03-01-14	6.35-7.20%	3,545,000	3,545,000
Totals					\$ 15,650,388

## NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### J. COMPONENT UNITS (cont.)

# Community Development Authority (cont.)

e. Long-Term Obligations (cont.)

Lease Revenue Debt (cont.)

Debt service requirements to maturity are as follows:

Calendar		
<u>Year</u>	Principal Interest	Totals
2007	\$ 350,000 \$ 726,615	\$ 1,076,615
2008	655,000 696,932	1,351,932
2009	660,000 656,392	1,316,392
2010	730,000 613,140	1,343,140
2011	790,000 565,285	1,355,285
2012	850,000 513,141	1,363,141
2013	880,000 458,938	1,338,938
2014	985,000 401,077	1,386,077
2015	1,090,000 343,082	1,433,082
2016	1,100,000 287,519	1,387,519
2017	1,160,000 227,475	1,387,475
2018	1,170,000 163,606	1,333,606
2019	1,180,000 99,200	1,279,200
2020	1,220,000 33,485	1,253,485
2021	831,011 3,373,989	4,205,000
2022	742,216 3,457,784	4,200,000
2023	663,686 3,536,314	4,200,000
2024	<u>593,475</u> 3,606,525	4,200,000
Totals	<u>\$ 15,650,388</u> <u>\$ 19,760,499</u>	\$ 35,410,887

The Series 2000A Taxable Capital Appreciation Lease Revenue Bonds are deep discount financial instruments which are issued in such denominations as will result in the total amount received by the purchaser at maturity being equal to \$5,000 or any integral multiple thereof. As such, a portion of the appreciation in value of each certificate "accretes" to each certificate annually. Accretion of the certificates recorded as a long-term obligation payable at maturity of the certificates totaled \$1,330,246 at December 31, 2006.

## f. Employee Retirement System

All eligible authority employees participate in the Wisconsin Retirement System ("system"), a cost-sharing defined benefit multiple-employer public employee retirement system (PERS). All authority employees are considered to be City employees. Refer to Note V.A. for details.

#### g. Lease Disclosures

Refer to Note IV.G.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### J. COMPONENT UNITS (cont.)

## Community Development Authority (cont.)

#### h. Net Assets

Net assets at December 31, 2006 includes the following:

Invested in capital assets	
Land	\$ 414,539
Construction in progress	293,661
Other capital assets, net of accumulated depreciation	2,706,450
Capital related debt	 -
Total Invested in Capital	 3,414,650
Restricted	
Section 8 Rental Voucher program	243,995
Low Rent Public Housing	 234,161
Total Restricted	 478,156
Unrestricted	 133,555
Total Net Assets	\$ 4,026,361

## i. Subsequent Event

On June 18, 2007, the CDA issued lease revenue bonds in the amount of \$2,015,000 with an interest rate varying between 3.70-4.35%. This amount will be used for various redevelopment projects.

## City of Beloit Business Improvement District

## a. Basis of Accounting/Measurement Focus

The Business Improvement District prepares its financial statements in accordance with generally accepted accounting principles. The accounting records are kept on the accrual basis of accounting and the flow of economic resources focus. The district has elected not to adopt the provisions of GASB No. 20, paragraph 7, which states that all FASB statements and interpretations issued after November 30, 1989, can be applied.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### J. COMPONENT UNITS (cont.)

# City of Beloit Business Improvement District (cont.)

#### b. Deposits and Investments

The business improvement district's cash and investments at year end were comprised of the following:

	Carrying Value		Statement Balance		Associated Risks
Demand deposits	\$	100,003	\$	102,245	Custodial credit risk
Total Cash and Investments	\$	100,003	\$	102,245	
Reconciliation to financial statements Per statement of net assets Unrestricted cash and investments	\$	100,003			

Deposits in each local and area bank are insured by the FDIC in the amount of \$100,000 for interest bearing accounts and \$100,000 for noninterest bearing accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to individual municipalities.

The business improvement district does not have an investment policy.

#### Custodial Credit Risk

Deposits – Custodial credit risk is the risk that in the event of a financial institution failure, the business improvement district's deposits may not be returned to the business improvement district.

The business improvement district's does not have any deposits exposed to custodial credit risk.

#### **NOTE V – OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM

All eligible City employees participate in the Wisconsin Retirement System (System), a cost-sharing multiple-employer defined benefit public employee retirement system (PERS). All permanent employees expected to work over 600 hours a year are eligible to participate in the System. Covered employees in the General category are required by statute to contribute 5.8% of their salary (2.9% for Executives and Elected Officials, 5.0% for Protective Occupations with Social Security, and 3.3% for Protective Occupations without Social Security) to the plan. Employers generally make these contributions to the plan on behalf of employees. Employers are required to contribute an actuarially determined amount necessary to fund the remaining projected cost of future benefits.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

# **NOTE V - OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

The payroll for City employees covered by the system for the year ended December 31, 2006 was \$19,643,077; the employer's total payroll was \$19,664,002. The total required contribution for the year ended December 31, 2006 was \$2,883,406 or 14.68 percent of covered payroll. Of this amount, 100 percent was contributed by the employer for the current year. Total contributions for the years ending December 31, 2005 and 2004 were \$2,960,558 and \$2,704,657, respectively, equal to the required contributions for each year.

Employees who retire at or after age 65 (62 for elected officials and 55 for protective occupation employees) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. Final average earnings is the average of the employee's three highest year's earnings. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 are immediately vested.

The System also provides death and disability benefits for employees. Eligibility for and the amount of all benefits is determined under Chapter 40 of Wisconsin Statutes. The System issues an annual financial report which may be obtained by writing to the Department of Employee Trust Funds, P.O. Box 7931, Madison, WI 53707-7931.

Protective employees of the City hired prior to 1948 are covered under the City's Police and Firemen's Pension Funds established under Chapter 62 of the Wisconsin Statutes. The City has not obtained an actuarial valuation of these pension plans which were assumed by the Wisconsin Retirement Fund as of April 1, 1978. The total City contribution to the fund during 2006 was \$87,432.

#### B. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year. However, other risks, such as health care of its employees, liability claims, and worker's compensation are accounted for and financed by the City in the internal service funds.

#### Self Insurance

The City has a limited risk management program for employee health and dental benefits with claims processed by a third party claims administrator on behalf of the City. The claims are being paid out of the internal service fund, and are funded by allocations charged to other funds. Interfund premiums are based on claims experience. As a part of the plan a reinsurance policy has been purchased which picks up claims in excess of \$100,000 per individual up to a maximum of \$2 million. Total amounts charged back to the various departments during the year were \$6,958,411.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

## **NOTE V – OTHER INFORMATION** (cont.)

#### B. RISK MANAGEMENT (cont.)

Self Insurance (cont.)

The estimated liability for self-funded losses is based on reported claims for the year and those received subsequent to year end. The estimated liability for self insured losses for this program consisted of the following at December 31, 2006:

Reported and Known Claims	\$ 480,772
Incurred but not Reported Claims	1,140,242
Total	<u>\$1,621,014</u>

Changes in the claims payable follow:

	Balance January 1	4 01 1		Balance December 31		
2005	\$ 1,783,882	\$ 5,939,182	\$ 6,125,218	\$ 1,597,846		
2006	1,597,846	6,864,620	6,841,452	1,621,014		

### **Public Entity Risk Pool**

Wisconsin Municipal Insurance Commission (WMIC)
Cities and Villages Mutual Insurance Company (CVMIC)

The WMIC is an intergovernmental cooperation commission created by contract under Section 66.30 of the Wisconsin Statutes. It was created in August, 1987 for the purpose of facilitating the organization, establishment and capitalization of the CVMIC, and has numerous cities and villages as members.

The CVMIC is a municipal mutual insurance company established on September 19, 1987 under Section 611.23 of the Wisconsin Statutes. The CVMIC provides liability insurance coverage to the cities and villages which make up the membership of the WMIC.

The WMIC provided for the capitalization of the CVMIC through the issuance of \$28,645,000 of WMIC revenue bonds, dated November 11, 1987 and refinanced on December 15, 1997 in the amount of \$22,800,000. The bonds are due in varying installments starting in 1998 and ending in 2007. Interest rates vary from 5.74% to 6.47%. The underlying security for the revenue bonds are general obligation bonds of each of the cities and villages participating in the enterprise. Each city and village assumed a proportionate share of the revenue bond obligation and delivered its general obligation bond in that proportionate amount to the WMIC. The principal and interest payments made by each municipality to the WMIC on its general obligation bond provides the revenue stream to make the principal and interest payments on the WMIC revenue bonds.

The CVMIC is self-insured up to a maximum of \$2,000,000 of each insurance risk. Losses paid by CVMIC plus administrative expenses will be recovered through premiums to the participating pool of municipalities. The City's share of such losses is approximately 3.72%.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

#### **NOTE V - OTHER INFORMATION** (cont.)

## B. RISK MANAGEMENT (cont.)

Public Entity Risk Pool (cont.)

Wisconsin Municipal Insurance Commission (WMIC)
Cities and Villages Mutual Insurance Company (CVMIC) (cont.)

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The City does not exercise any control over the activities of the agencies beyond the election of the officers and board.

Financial statements of WMIC and CVMIC are available from: Cities and Village Mutual Insurance Company, 1250 South Sunnyslope Road, Suite 105, Brookfield, WI 53005.

The City shows the general obligation bond that it owes to WMIC in the insurance internal service fund (business-type activities column of government-wide statement of net assets) in the amount of \$170,225. The City has a receivable from WMIC of \$69,270 which represents assets available to retire the City's share of the debt. The initial investment in WMIC is refundable upon withdrawal from the commission and has been reported at the original amount of \$1,575,475 in the insurance internal service fund.

The City pays an annual premium to CVMIC for its general automobile, public official, and liability insurance, which provides coverage up to \$5,000,000 per occurrence, less the City's retained liability. The City's retained liability is limited to \$50,000 per occurrence and an annual aggregate limit of \$200,000. An actuarially determined estimate has been recorded for this liability, as well as for claims incurred but not reported at December 31, 2006. A total liability of approximately \$271,600 at December 31, 2006 was recorded as claims payable in the internal service fund.

## Transit Mutual Insurance Corporation of Wisconsin (TMI)

The Transit Mutual Insurance Corporation of Wisconsin is a joint effort of Wisconsin municipalities which have joined together for the managing and funding of the first party property losses and third party liability claims of its member municipal ties' mass transit funds.

In 2006, TMI is protected by a \$2,000,000 self-insurance policy. In addition to TMI protection, the City of Beloit, combined together with other members of Wisconsin Municipal Transit Insurance Commission, are covered by a \$5,000,000 excess insurance policy issued by General Reinsurance Corporation effective January 1, 2006 through January 1, 2007.

Management consists of a board of directors comprised of one representative for each member. The City does not exercise any control over the activities of the agency beyond its representation on the board of directors.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

#### **NOTE V – OTHER INFORMATION** (cont.)

#### B. RISK MANAGEMENT (cont.)

Public Entity Risk Pool (cont.)

Transit Mutual Insurance Corporation of Wisconsin (TMI) (cont.)

Initial contributions are determined in advance of each membership year. The board of directors may require that supplemental contributions be made by members to ensure adequate funds are available to meet the obligations applicable to the membership year. Members have a contractual obligation to fund any deficit attributable to a membership year during which they were a member. The City's share of this insurance pool is 2.61%. A list of the other members is available in TMI report.

#### C. COMMITMENTS AND CONTINGENCIES

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

From time to time, the City is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the city attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

During 2006 and in prior years, the City borrowed money for the purpose of making various capital improvements. These monies, as well as other revenue sources, are reflected in the capital improvements fund. Work that has been completed but not yet paid for (including contract retainages) is reflected as accounts payable and expenditures. The balance of contract amounts plus open purchase orders is \$638,155 at year end and is included in reserve for encumbrances.

Funding for the operating budget of the City comes from many sources, including property taxes, grants and aids from other units of government, user fees, fines and permits, and other miscellaneous revenues. The State of Wisconsin provides a variety of aid and grant programs which benefit the City. Those aid and grant programs are dependent on continued approval and funding by the Wisconsin governor and legislature, through their budget processes. The State of Wisconsin is currently experiencing budget problems, and is considering numerous alternatives including reducing aid to local governments. Any changes made by the State to funding or eligibility of local aid programs could have a significant impact on the future operating results of the City.

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

#### **NOTE V – OTHER INFORMATION** (cont.)

#### D. OTHER POSTEMPLOYMENT BENEFITS

The City provides post-retirement health insurance benefits for all eligible employees. Eligibility and benefits are based on City policies and contractual agreements. General service employees may convert accumulated sick leave to pay for health care premiums. Protective service employees have benefits paid by the City for the life of the employee after retirement. The amount charged back to the various departments is recognized as an expenditure in that particular fund. Funding for those costs is provided out of the current operating budget of the City. The contributions are financed on a pay as you go basis. Total expenditures charged back to the various departments during the year were \$1,508,243. The number of police and fire participants currently receiving the benefits is 197. The estimated outstanding balance at year end for police and fire to be paid in the future is \$40,305,251. The number of other City employees currently receiving post retirement benefits at their own expense is six (6). The estimated outstanding balance at year end for other City employees to be paid in the future is \$57,489 paid from accumulated sick leave conversions and is included in the long-term obligations in the governmental activities column.

## E. BOND COVENANT DISCLOSURES

The following information is provided as required by the resolution creating the 1996 sewer revenue bonds and 2003 water revenue bonds.

#### Sales

The following is the customer count and water volume basis for water and wastewater revenues as of December 31, 2006:

	Water	– 2006	Sewer	- 2006
	Customers	CCF (000)	Customers	CCF (000)
Residential	13,889	1,003,734	12,128	874,054
Commercial	1,461	523,110	1,272	343,644
Industrial	10	651,317	10	670,320
Public Authority	63	89,737	62	27,254
Totals	15,423	2,267,898	13,472	1,915,272

#### **Debt Coverage**

The revenue bond resolutions require revenue less operating expenses excluding depreciation and tax equivalent (defined net earnings) to exceed 1.10 times in the sewer utility and 1.25 times in the water utility the corresponding principal and interest.

· · · · · · · · · · · · · · · · · · ·	Sewer - 2006	Water - 2006
Operating revenues Investment income Operating expenses excluding depreciation	\$ 7,523,826 370,401 (4,122,852)	\$ 4,660,075 130,958 (1,757,711)
Defined Earnings	\$ 3,771,375	\$ 3,033,322
Annual debt service on revenue bonds Coverage factor	\$ 3,050,903 x 1.10	\$ 1,661,170 x 1.25
Required Net Earnings	\$ 3,355,993	\$ 2,076,463

# NOTES TO FINANCIAL STATEMENTS December 31, 2006

## **NOTE V – OTHER INFORMATION** (cont.)

#### F. SUBSEQUENT EVENTS

On January 3, 2007, the City issued water system refunding bonds in the amount of \$13,975,000 with an interest rate varying between 4.275-4.5%. This amount will be used to refund a portion of the 2003 water revenue bonds.

On April 16, 2007, the City issued general obligation bonds in the amount of \$12,070,000 with an interest rate varying between 4.00-4.75%. This amount will be used to fund various capital projects.

On April 16, 2007, the City issued general obligation promissory notes in the amount of \$3,980,000 with an interest rate varying between 3.60-4.00%. This amount will be used to fund various capital projects.

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - GENERAL FUND

	Budgeted	l Amounts		Variance with
	Original	Final	Actual	Final Budget
TAXES				
Current Levy	\$ 5,071,801	\$ 5,071,801	\$ 5,089,897	\$ 18,096
Mobile home taxes	32,000	32,000	18,786	(13,214)
In lieu of taxes	89,000	89,000	9,097	(79,903)
Prior year tax collection/rescinded taxes	30,000	30,000	63,981	33,981
Motel tax	44,000	44,000	49,761	5,761
Total Taxes	5,266,801	5,266,801	5,231,522	(35,279)
INTERGOVERNMENTAL				
Shared aidable revenue	16,602,242	16,602,242	16,601,008	(1,234)
Fire distribution fee	53,000	53,000	54,239	1,239
Expenditure restraint payment	468,063	468,063	445,719	(22,344)
State highway aids	1,304,780	1,304,780	1,356,810	52,030
State aid - connecting streets	271,460	271,460	271,166	(294)
Municipal service payment	20,112	20,112	20,955	`843 <sup>′</sup>
Computer exemption aid	32,271	32,271	33,276	1,005
Total Intergovernmental Revenues	18,751,928	18,751,928	18,783,173	31,245
LICENSES AND PERMITS				
Licenses				
Liquor - malt permits	37,560	37,560	58,747	21,187
Cable TV	315,000	315,000	333,676	18,676
Other licenses	14,352	14,352	15,235	883
Total Licenses	366,912	366,912	407,658	40,746
Permits				
Construction permits	158,500	158,500	203,079	44,579
Health permits	3,000	3,000	759	(2,241)
Other permits	37,365	37,365	38,325	960
Underground storage tank inspection	5,000	5,000	5,792	792
Total Permits	203,865	203,865	247,955	44,090
Total Licenses and Permits	570,777	570,777	655,613	84,836

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - GENERAL FUND

	Buc	Budgeted Amounts					Var	iance with
	Origin	nal		Final		Actual		al Budget
FINES, FORFEITURES AND PENALTIES								
Municipal court costs	\$ 87	7,200	\$	87,200	\$	111,806	\$	24,606
Nontraffic fines	440	0,000		440,000		410,627		(29,373)
Traffic fines	140	0,000		140,000		176,734		36,734
Parking fines	240	0,000		240,000		281,281		41,281
False alarms	10	0,000		10,000		-		(10,000)
Penalties on taxes	120	0,000		120,000		108,244		(11,756)
Other	27	<u>,150</u>		27,150		29,509		2,359
Total Fines, Forfeitures and Penalties	1,064	,350		1,064,350		1,118,201		53,851
FEES AND SERVICE CHARGES								
Animal shelter	4	,600		4,600		5,349		749
Recreation		,,,,,,		.,,,,,		3,3 .3		
Other recreation	70	,817		70,817		69,930		(887)
Telfer Park and Rivercenter	68	,965		68,965		74,301		5,336
Golf lessons	1	,750		1,750		1,805		ŕ
Swimming pool	42	2,275		42,275		40,321		(1,954)
Total Recreation	183	,807		183,807		186,357		2,495
Other General Revenue	-				***			· · · · · · · · · · · · · · · · · · ·
Fire inspection fees	7	,000		7,000		39,848		32,848
Property transfer certificates		,000		24,000		29,600		5,600
In-house fees		,300		30,300		22,657		(7,643)
Hazardous material response		,000		12,000		20,475		8,475
Donations and miscellaneous		,195		142,195		225,899		83,704
Riverfest activity		,985		26,985		24,211		(2,774)
Nutrition coordinator		,720		11,720		9,355		(2,365)
Recoveries from city		,000		40,000		1,500		(38,500)
Cable access fees		,200		19,200		19,688		488
Miscellaneous police revenues		,200		29,200		35,538		6,338
Total Other General Revenue		,600		342,600		428,771		86,171
Total Fees and Service Charges		,007		531,007		620,477		89,415
· ·						<del></del>		

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - GENERAL FUND

		l Amounts		Variance with
	<u>Original</u>	Final	Actual	Final Budget
RENT	\$ 30,290	\$ 30,290	\$ 44,459	\$ 14,169
INVESTMENT INCOME	465,287	465,287	900,236	434,949
Total Revenues	26,680,440	26,680,440	27,353,681	673,186
OTHER FINANCING SOURCES				
Sale of city property	355,000	355,000	264,797	(90,203)
Transfers in	-	-	159,738	159,738
Transfers in - sewer utility reimbursement	375,000	375,000	375,000	-
Transfers in - tax equivalent	400,000	400,000	400,846	846
Total Other Financing Sources	1,130,000	1,130,000	1,200,381	70,381
TOTAL REVENUES AND OTHER FINANCING SOURCES	\$ 27,810,440	\$ 27,810,440	\$ 28,554,062	<u>\$ 743,567</u>

# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2006

	Budgeted Amounts						Var	iance with
CURRENT EXPENDITURES		Original	Final			Actual	Final Budget	
GENERAL GOVERNMENT								
City Council, Manager, Attorney								
Council	\$	62,452	\$	62,452	\$	57,532	\$	4,920
City manager		318,036		319,312		319,027		285
City attorney		367,748		369,071		321,168		47,903
Total City Council, Manager								
and Attorney		748,236		750,835		697,727		53,108
Finance and Administrative Services								
Personnel and labor relations		298,388		298,826		299,338		(512)
Municipal court		291,728		291,728		316,861		(25,133)
Computer information systems		373,593		373,593		362,669		10,924
Records and elections		355,990		355,990		328,072		27,918
Property appraisal		366,753		367,455		332,696		34,759
Collections		83,564		83,564		81,089		2,475
Accounting		356,267		357,488		357,481		7
Financial management		273,881		273,881		252,868		21,013
Cable TV		61,760		61,760		43,511		18,249
Contingency appropriation		150,000		150,000		-		150,000
Insurance		239,867		239,867		243,718		(3,851)
Compensation adjustment		21,000		9,063		-		9,063
City hall operation		468,416		468,416		447,188		21,228
Total Finance and Administrative								
Services	<u></u>	3,341,207		3,331,631		3,065,491		266,140
Total General Government	******	4,089,443		4,082,466		3,763,218		319,248
COMMUNITY DEVELOPMENT								
City planning		305,248		305,248		302,810		2,438
Economic development		187,676		188,469		154,292		34,177
Code enforcement		578,554		578,554		585,407		(6,853)
Total Community Development		1,071,478		1,072,271		1,042,509		29,762

# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - GENERAL FUND

	Budgeted Amounts			Variance with	
CURRENT EXPENDITURES	Original	Final	Actual	Final Budget	
PUBLIC SAFETY					
Police Department					
Staff services	\$ 9,833,921	\$ 9,836,299	\$ 9,778,029	\$ 58,270	
Total Police Department	9,833,921	9,836,299	9,778,029	58,270	
Fire Department		***************************************			
Staff services	474,235	475,434	484,002	(8,568)	
Inspection and prevention	287,116	288,187	291,005	(2,818)	
Fire fighting and rescue	5,942,276	5,943,016	5,969,480	(26,464)	
Total Fire Department	6,703,627	6,706,637	6,744,487	(37,850)	
Total Public Safety	16,537,548	16,542,936	16,522,516	20,420	
PUBLIC HEALTH					
Public health nursing	402,703	402,703	326,309	76,394	
PUBLIC WORKS					
DPW engineering					
DPW administration and engineering	861,474	862,291	744,307	117,984	
Total DPW engineering	861,474	862,291	744,307	117,984	
DPW operations					
Streets and sanitation	2,968,298	2,968,822	2,866,905	101,917	
Central stores	45,963	45,963	44,671	1,292	
Total DPW operations	3,014,261	3,014,785	2,911,576	103,209	
DPW storm water					
Storm water	32,660	32,660	24,388	8,272	
Total DPW stormwater	32,660	32,660	24,388	8,272	
DPW parks and recreation					
Parks	1,371,996	1,372,506	1,386,414	(13,908)	
Recreation	334,333	334,333	325,524	8,809	
Edwards pavilion	174,695	174,695	225,287	(50,592)	
Senior center	127,712	127,712	122,360	5,352	
Rotary river center	32,860	32,860	28,356	4,504	
Swimming pools	159,280	159,280	166,468	(7,188)	
Total DPW parks and recreation	2,200,876	2,201,386	2,254,409	(53,023)	
Total Public Works	6,109,271	6,111,122	5,934,680	176,442	

# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2006

	Budgeted Original	Budgeted Amounts Original Final Actual					
CAPITAL OUTLAY Land purchase			65,000	(65,000)			
DEBT SERVICE Principal retirement			23,827	(23,827)			
Total Expenditures	\$ 28,210,443	\$ 28,211,498	\$ 27,678,059	\$ 533,439			
OTHER FINANCING USES							
Transfers out		150,000	192,000	(42,000)			
Total Other Financing Uses	**************************************	150,000	192,000	(42,000)			
TOTAL EXPENDITURES AND OTHER FINANCING USES	\$ 28,210,443	\$ 28,361,498	\$ 27,870,059	\$ 491,439			

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2006

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using generally accepted accounting principles and the modified accrual basis of accounting.

Excess expenditures over appropriations are as follows:

General Fund	Amended Budget	Actual Expenditures		Excess	
Fire department	\$ 6,706,637	\$	6,744,487	\$	37,850
Capital outlay	-		65,000		65,000
Debt service	-		23,827		23,827
Transfers out	150,000		192,000		42,000

SUPPLEMENTARY INFORMATION

### COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS December 31, 2006

	Special Revenue Funds						
			Community				
	Re	ental Rehab	Development	TIF District	TIF District		
	(WI	RRP/HOME)	Block Grant	No. 8	No. 10		
ASSETS							
Cash and investments	\$	226,586	\$ 540,249	\$ -	\$ 926,676		
Taxes receivable		-	-	79,328	696,611		
Accounts receivable		-	110,795	-	221,093		
Loans receivable		820,863	2,391,532	-	-		
Due from other governmental units		30,859	-	-	239,957		
Due from component unit			-	<b>— — —</b> •			
TOTAL ASSETS	\$	1,078,308	\$ 3,042,576	\$ 79,328	\$ 2,084,337		
LIABILITIES AND FUND BALANCES							
Accounts payable	\$	41,376	\$ 64,322	\$ -	\$ 990,534		
Due to other funds	4			83,004	29,057		
Deferred revenue		820,863	2,391,532	79,328	696,611		
Advances from other funds		,	_,,,	150,000	_		
Total Liabilities		862,239	2,455,854	312,332	1,716,202		
Fund Balances							
Reserved for							
Debt service		-	-	_	-		
Encumbrances		_	193,916	-	98,454		
Fundraising		-	-	-	-		
Capital projects		-	-	-	-		
Unreserved							
Designated for subsequent year's expenditures		216,069	392,806	-	269,681		
Undesignated (deficit)			-	(233,004)			
Total Fund Balances	-	216,069	586,722	(233,004)	368,135		
TOTAL LIABILITIES AND							
FUND BALANCES	\$	1,078,308	\$ 3,042,576	\$ 79,328	\$ 2,084,337		

						Spe	cial	Revenue F	unc	ds					
						Fire		DPW	•						
	F District	TIF Distric	t	TIF District		lulti-Year	V	Aulti-Year		ommunity velopment	Libroni		Police	٥.	lid Mosts
_	No. 11	No. 12		No. 13	_	Grants		Grants	De	velopment	Library	_	Folice	30	lid Waste
\$	41,577	\$ 38	8 \$	579,703	\$	15,674	\$	175,034	\$	136,074	\$ 757,690	\$	64,487	\$	-
	51,363	29,00		58,886		-		20,634		-	1,457,885		83,158		36,751
	-	37,67	6	-		-		92,375		82,533	-		1,313		432,739
	-		-	-		-				140,228	-		<u>-</u>		-
	-		-	-		-		54,660		14,627 75,725	-		8,138		-
\$	92,940	\$ 67,06	 B \$	638,589	\$	15,674	\$	342,703	\$	449,187	\$ 2,215,575	\$	157,096	\$	469,490
			in in		<u> </u>		<u> </u>		-	, , , , , , , , , , , , , , , , , , , ,		e inon		<del></del>	
\$	790	\$	- 9	36,435	\$	_	\$	6,988	\$	23,824	\$ 25,326	\$	1,613	\$	28,481
	_		-	-		-		98,659		155,933	-		· -		347,275
	51,363	66,68	)	58,886		-		75,294		154,854	1,457,885		91,296		36,751
	_	410,00	) _	_											_
	52,153	476,68	<u> </u>	95,321		_		180,941		334,611	1,483,211		92,909		412,507
	-		-	_		-		-		-	-		_		-
	-		-	18,688		_		_		35,373	-		-		-
	-		-	-		-		-		-	150,000		-		-
	-		-	-		-		-		-	250,000		-		-
	40,787		-	524,580		15,674		161,762		79,203	332,364		64,187		56,983
		(409,61	2) _	_		_			_		_				<u> </u>
	40,787	(409,61	2) _	543,268		15,674		161,762		114,576	732,364	-	64,187		56,983
							_								
\$	92,940	\$ 67,06	3 \$	638,589	\$	15,674	\$	342,703	\$	449,187	\$ 2,215,575	\$	157,096	\$	469,490

### COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS (cont.) December 31, 2006

	Special Re	venue Funds					
		Neighborhood	Debt Service Funds				
	Perpetual	Development	TIF	TIF	TIF		
	Care	Initiative	District No. 3	District No. 5	District No. 6		
ASSETS							
Cash and investments	\$ 1,578,455	\$ 94,271	\$ 2,958	\$ 3,048,382	\$ 309,445		
Taxes receivable	-	-	377,485	936,378	634,789		
Accounts receivable	2,366	-	-	-	-		
Loans receivable	-	-	-	- 540 544	-		
Due from other governmental units	-	-	-	510,514	-		
Due from component unit	f 4 500 004	ф 04.274	<u>-</u>	£ 4.405.074	<u>-</u>		
TOTAL ASSETS	\$ 1,580,821	\$ 94,271	\$ 380,443	\$ 4,495,274	\$ 944,234		
LIABILITIES AND FUND BALANCES							
Accounts payable	\$ -	\$ 41,651	\$ -	\$ 174,192	\$ -		
Due to other funds	-	-	-	-	-		
Deferred revenue	1,459	-	377,485	1,336,378	634,789		
Advances from other funds			355,896	374,998	1,375,173		
Total Liabilities	1,459	41,651	733,381	1,885,568	2,009,962		
Fund Balances							
Reserved for							
Debt service	-	-	-	1,638,204	-		
Encumbrances	-	60,673	-	971,502	-		
Fundraising	-	-	-	-	-		
Capital projects	•	-	-	-	-		
Unreserved	4.570.000						
Designated for subsequent year's expenditures	1,579,362	(0.050)	(050,000)	-	- (4.005.700)		
Undesignated (deficit)	-	(8,053)			(1,065,728)		
Total Fund Balances	1,579,362	52,620	(352,938)	2,609,706	(1,065,728)		
TOTAL LIABILITIES AND							
FUND BALANCES	\$ 1,580,821	\$ 94,271	\$ 380,443	\$ 4,495,274	\$ 944,234		

Capital Pr Fleet Replacement	ojects Funds Computer Replacement	Total Nonmajor Governmental Funds
\$ 5,591,881 - 32,164 -	\$ 391,983	\$ 14,481,513 4,462,272 1,013,054 3,352,623 858,755 75,725
\$ 5,624,045	\$ 391,983	\$ 24,243,942
\$ 47,019 - - - - 47,019	\$ - - - - -	\$ 1,482,551 713,928 8,331,454 2,666,067 13,194,000
5,577,026 - 5,577,026	391,983 391,983	1,638,204 1,378,606 150,000 250,000 9,702,467 (2,069,335) 11,049,942
\$ 5,624,045	\$ 391,983.00	\$ 24,243,942

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2006

	***************************************	Special Revenue Funds				
	Rental Rehab (WRRP/HOME)	Health	Community Development Block Grant	TIF District No. 8	TIF District No. 10	TIF District No. 11
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ 34,682	\$ 330,025	\$ 50,071
Intergovernmental	118,944	-	943,123	-	467,270	-
Licenses and permits	-	-	137,211	-	-	-
Fees and service charges	-	-	-		-	-
Investment income	14,166	-	46,257	(1,472)	83,004	1,252
Public charges for services	-	-		-	<u>-</u>	-
Other	58,736		210,228	-	79,866	<u> </u>
Total Revenues	191,846	-	1,336,819	33,210	960,165	51,323
EXPENDITURES						
Current						
General government	-	-	-	-	-	-
Community development	236,983	-	1,464,256	-	-	-
Public safety	-	-	-	-	-	=
Public health	-	7,703	-	-	-	-
Public works	-	-	-	-	-	-
Parks, recreation, and education	-	-	-	-	-	-
Capital Outlay	-	-	-	223,521	2,132,607	1,290
Debt Service						
Principal retirement	-	-	-	-	322,138	-
Interest and fiscal charges	_		_	858	1,005,889	
Total Expenditures	236,983	7,703	1,464,256	224,379	3,460,634	1,290
Excess (deficiency) of revenues over						
expenditures	(45,137)	(7,703)	(127,437)	(191,169)	(2,500,469)	50,033
OTHER FINANCING SOURCES (USES)						
Debt issued	-	-	<del></del>	139,912	_	-
Capital lease issued	-	-	-		323,044	-
Sale of city property	-	-	-	24,000	328,376	_
Transfer in	-	-	-	-	-	-
Transfer out		(159,738)		(273,567)	(5,580)	(13,931)
Total Other Financing Sources (Uses)		(159,738)		(109,655)	645,840	(13,931)
Net Change in Fund Balances	(45,137)	(167,441)	(127,437)	(300,824)	(1,854,629)	36,102
FUND BALANCES (DEFICIT) - Beginning						
of Year	261,206	167,441	714,159	67,820	2,222,764	4,685
FUND BALANCES (DEFICIT) - END OF YEAR	\$ 216,069	\$ -	\$ 586,722	\$ (233,00 <u>4</u> )	\$ 368,135	\$ 40,787

				Spe	cial Revenue F	unds		
TIF District No.	TIF 12 District No. 13	Fire Multi-Year Grants	DPW Multi-Year Grants	Community Development	Library	Police	Solid Waste	Perpetual Care
\$ 29,00 3,93		\$ - 380,064	\$ 20,986 120,747 68,508	\$ - 765,441	\$ 1,457,885 269,922	\$ 118,031 154,020	\$ 727 191,326 838	\$
		_	-	-	41,598	-	•	
1,43	0 17,241	-	3,749	8,400	38,120	988	- 4 0 40 007	4,840
37,67		3,605	-	126,945	25,670 4,890	126,581 28,050	1,843,937	34,915
72,04		383,669	213,990	900,786	1,838,085	427,670	2,036,828	39,755
72,01	17,211		210,000		1,000,000	421,010	2,000,020	
		-	-	-	-	-	-	
		2.000	-	963,509	-	407.047	-	•
		2,000	_	_	_	437,347	-	
		-	128,068	_	-	-	2,032,737	
		-	-	_	1,907,205	-	-	
25	566,439	377,521	54,660	-	15,960	23,544	-	-
	- <u>-</u>	-	-	-	-	-	-	
250	566,439	379,521	182,728	963,509	1,923,165	460,891	2,032,737	
71,79	1 (549,198)	4,148	31,262	(62,723)	(85,080)	(33,221)	4,091	39,755
	- 1,121,695	•	-	-	-	_	_	-
		-	-	-	-	-	-	-
		-	-	-	-	-	-	
(20.47)	(00.700)	-	- (44, 420)	-	-	-	-	
(32,173		<u>-</u>	(41,432)					•
(32,173	3) 1,098,966		(41,432)				_	
39,618	3 549,768	4,148	(10,170)	(62,723)	(85,080)	(33,221)	4,091	39,755
(449,230	(6,500)	11,526	171,932	177,299	817,444	97,408	52,892	1,539,607
\$ (409,612	2) \$ 543,268	\$ 15,674	\$ 161,762	<u>\$ 114,576</u>	\$ 732,364	\$ 64,187	\$ 56,983	\$ 1,579,362

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS (cont.) For the Year Ended December 31, 2006

	Special Revenue			
	Funds	Debt Service Funds		
	Neighborhood Development Initiative	TIF District No. 3	TIF District No. 5	TIF District No. 6
REVENUES				
Taxes	\$ -	\$ 366,538	\$ 853,534	\$ 568,944
Intergovernmental	-	9,368	642,146	24,550
Licenses and permits	-	-	-	-
Fees and service charges	-	-	-	-
Investment income	-	-	94,155	-
Public charges for services Other	-	-	-	-
		075.000	4.500.005	
Total Revenues		375,906	1,589,835	593,494
EXPENDITURES				
Current				
General government	-	-	7,250	635
Community development	436,076	-	-	-
Public safety	-	-	-	-
Public health	-	-	-	-
Public works	-	-	-	-
Parks, recreation, and education Capital Outlay	-	-	2.070.050	40.740
Debt Service	-	-	2,978,058	12,718
Principal retirement	_	2,829	359,559	298,930
Interest and fiscal charges	_	223	152,790	119,416
Total Expenditures	436,076	3,052	3,497,657	431,699
Total Experiatares		0,002	0,407,007	401,000
Excess (deficiency) of revenues over				
expenditures	(436,076)	372,854	(1,907,822)	161,795
OTHER FINANCING SOURCES (USES)				
Debt issued	-	-	2,891,292	274,367
Capital lease issued	-	-	-	-
Sale of city property	-	-	-	-
Transfer in	150,000	-	-	-
Transfer out				
Total Other Financing Sources (Uses)	150,000		2,891,292	274,367
Net Change in Fund Balances	(286,076)	372,854	983,470	436,162
FUND BALANCES (DEFICIT) - Beginning				
of Year	338,696	(725,792)	1,626,236	(1,501,890)
FUND BALANCES (DEFICIT) -				
END OF YEAR	\$ 52,620	\$ (352,938)	\$ 2,609,706	\$(1,065,728)

Capital Pro	ojects Funds	Total
<b>-</b>		Nonmajor
Fleet	Computer	Governmental
Replacemen	t Replacement	Funds
\$ -	\$ -	\$ 3,830,427
Ψ _	Ψ _	4,090,852
_	_	206,557
_	_	41,598
219,040	11,501	542,671
		2,031,103
906,375	175,620	1,631,991
1,125,415	187,121	12,375,199
1,120,110		12,010,100
-	-	7,885
-	-	3,100,824
-	-	439,347
-	-	7,703
-	-	2,160,805
4 024 442	200.722	1,907,205
1,034,112	290,733	7,711,413
-	-	983,456
		1,279,176
1,034,112	290,733	17,597,814
91,303	(103,612)	(5,222,615)
-	-	4,427,266
-	-	323,044
117,815	-	470,191
-	-	150,000
-	-	(549,150)
117,815	-	4,821,351
209,118	(103,612)	(401,264)
5,367,908	495,595	11,451,206
\$ 5,577,026	\$ 391,983	\$ 11,049,942

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL DEBT SERVICE FUND (MAJOR FUND) For the Year Ended December 31, 2006

	Final Budget	Actual	Variance
REVENUES			
Taxes	\$ 2,502,289	\$ 2,502,289	\$ -
Investment income	80,000	40,549	(39,451)
Other	952,538		(952,538)
Total Revenues	3,534,827	2,542,838	(991,989)
EXPENDITURES			
Debt Service			
Principal retirement	2,506,101	2,563,603	(57,502)
Interest and fiscal charges	1,412,216	1,317,767	94,449
Total Expenditures	3,918,317	3,881,370	36,947
Deficiency of revenues over			
expenditures	(383,490)	(1,338,532)	(955,042)
OTHER FINANCING SOURCES			
Debt issued	37,600	(480)	(38,080)
Transfers in	345,890	814,993	469,103
Total Other Financing Sources	383,490	814,513	431,023
Net Change in Fund Balance	-	(524,019)	(524,019)
FUND BALANCE - Beginning	4,356,401	4,356,401	
FUND BALANCE - ENDING	\$ 4,356,401	\$ 3,832,382	\$ (524,019)

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL - TIF DISTRICT NO. 9 DEBT SERVICE FUND (MAJOR FUND)

For the Year Ended December 31, 2006

	Final		
	Budget	Actual	Variance
REVENUES	•	Φ	
Taxes	\$ -	\$ 7,921	\$ 7,921
Intergovernmental	-	550	550
Interest income		92,265	92,265
Total Revenues	-	100,736	100,736
EXPENDITURES			
Current			
General government	-	750	(750)
Capital Outlay	135,000	77,355	57,645
Debt Service	6 505	170 117	(462 522)
Interest and fees	6,585	170,117	(163,532)
Total Expenditures	141,585	248,222	(106,637)
Deficiency of revenues over			
expenditures	(141,585)	(147,486)	(5,901)
OTHER FINANCING SOURCES			
Debt issued	141,585	150,925	9,340
Transfers out		(3,058)	(3,058)
Total Other Financing Sources	141,585	147,867	6,282
Net Change in Fund Balance	-	381	381
FUND BALANCE (DEFICIT) - Beginning	(5,009,885)	(5,009,885)	
FUND BALANCE (DEFICIT) - ENDING	\$ (5,009,885)	\$ (5,009,504)	\$ 381

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CAPITAL IMPROVEMENTS FUND (MAJOR FUND) For the Year Ended December 31, 2006

	Final		
	Budget	Actual	Variance
REVENUES			
Intergovernmental	\$ 6,092,237	\$ 619,100	\$ (5,473,137)
Fines, forfeitures and penalties		10,059	10,059
Special assessments	2,267,219	388,906	(1,878,313)
Investment income	-	401,433	401,433
Other	4,862,452	453,822	(4,408,630)
Total Revenues	13,221,908	1,873,320	(11,348,588)
EXPENDITURES			
Capital Outlay	47,524,667	6,340,216	41,184,451
Debt Service	,02.,001	3,313,213	11,101,101
Interest and fiscal charges	997,738	95,295	902,443
Total Expenditures	48,522,405	6,435,511	42,086,894
Deficiency of revenues over			
expenditures	(35,300,497)	(4,562,191)	30,738,306
OTHER FINANCING SOURCES (USES)			
Debt issued	30,933,043	3,649,588	(27,283,455)
Capital leases issued	293,550	293,548	(2)
Sale of city property	80,652	· -	(80,652)
Transfers in	3,643,657	83,432	(3,560,225)
Transfers out	(33,000)	(463,955)	(430,955)
Total Other Financing Sources (Uses)	34,917,902	3,562,613	_(31,355,289)
Net Change in Fund Balance	(382,595)	(999,578)	(616,983)
FUND BALANCE - Beginning	10,876,734	10,876,734	
FUND BALANCE - ENDING	<u>\$ 10,494,139</u>	\$ 9,877,156	\$ (616,983)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - HEALTH For the Year Ended December 31, 2006

		Final				
		Budget	Actual		<u>Variance</u>	
REVENUES						
Intergovernmental	<u>\$</u>	484,975	\$ -	<u>\$</u>	(484,975)	
Total Revenues		484,975			(484,975)	
EXPENDITURES						
Current		000 540	7 700		055.040	
Public Health Capital Outlay		263,519	7,703		255,816	
•	<del>-</del>	7,924	7.700		7,924	
Total Expenditures		271,443	7,703		263,740	
Excess (Deficiency) of Revenues						
Over Expenditures		213,532	(7,703	)	(221,235)	
OTHER FINANCING USES						
Transfer out		-	(159,738	)	(159,738)	
Net Change in Fund Balance		213,532	(167,441	)	(380,973)	
FUND BALANCE - Beginning		167,441	167,441		_	
FUND BALANCE - ENDING	<u>\$</u>	380,973	\$ -	\$	(380,973)	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - COMMUNITY DEVELOPMENT BLOCK GRANT

For the Year Ended December 31, 2006

	Final		
	Budget	Actual	Variance
REVENUES			
Intergovernmental	\$ 6,201,139	\$ 943,123	\$ (5,258,016)
Licenses and permits	577,648	137,211	(440,437)
Investment income	,	46,257	46,257
Other	3,483,074	210,228	(3,272,846)
Total Revenues	10,261,861	1,336,819	(8,925,042)
EXPENDITURES			
Current			
Community development	7,329,923	1,464,256	5,865,667
Capital Outlay	38,946	<del>-</del>	38,946
Total Expenditures	7,368,869	1,464,256	5,904,613
- (D. (; ; ) (D			
Excess (Deficiency) of Revenues	0.000.000	(407.407)	(0.000.400)
Over Expenditures	2,892,992	(127,437)	(3,020,429)
OTHER FINANCING SOURCES			
Transfer in	204,000		(204,000)
Net Change in Fund Balance	3,096,992	(127,437)	(3,224,429)
FUND BALANCE - Beginning	714,159	714,159	_
FUND BALANCE - ENDING	<u>\$ 3,811,151</u>	\$ 586,722	\$ (3,224,429)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL - TIF DISTRICT NO. 8 For the Year Ended December 31, 2006

Final	Actual	Variance
buuget	Actual	variance
¢	34 692	\$ 34,682
•	34,002	(273,000)
273,000	(1.472)	(273,000)
557 800	(1,472)	(557,800)
830,800	33,210	(797,590)
5 677 950	223 521	5,454,429
5,077,950	220,021	3,434,429
152 573	858	151,715
	***	5,606,144
	224,319	3,000,144
(4,999,723)	(191,169)	4,808,554
4,953,073	139,912	(4,813,161)
-	24,000	24,000
33,000	-	(33,000)
_	(273,567)	(273,567)
4,986,073	(109,655)	(5,095,728)
(13,650)	(300,824)	(287,174)
67,820	67,820	
<u>\$ 54,170</u>	\$ (233,004)	\$ (287,174)
	Budget  \$	Budget         Actual           \$ -         34,682           273,000         -           -         (1,472)           557,800         -           830,800         33,210           5,677,950         223,521           152,573         858           5,830,523         224,379           (4,999,723)         (191,169)           4,953,073         139,912           -         24,000           33,000         -           -         (273,567)           4,986,073         (109,655)           (13,650)         (300,824)           67,820         67,820

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - TIF DISTRICT NO. 10 For the Year Ended December 31, 2006

	Final Budget A		Variance
REVENUES			
Taxes	\$ -	\$ 330,025	\$ 330,025
Intergovernmental	3,504,079	467,270	(3,036,809)
Investment income	-	83,004	83,004
Other	-	79,866	79,866
Total Revenues	3,504,079	960,165	(2,543,914)
EXPENDITURES			
Capital Outlay	13,611,145	2,132,607	11,478,538
Debt Service		, ,	, , , , , , , , , , , , , , , , , , , ,
Principal retirement	-	322,138	(322,138)
Interest and fiscal charges	15,170	1,005,889	(990,719)
Total Expenditures	13,626,315	3,460,634	10,165,681
Deficiency of Revenues Over Expenditures	(10,122,236)	(2,500,469)	7,621,767
OTHER FINANCING SOURCES (USES)			
Debt issued	11,374,360	_	(11,374,360)
Capital lease issued	110,440	323,044	212,604
Sale of city property	•	328,376	328,376
Transfers out	-	(5,580)	(5,580)
Total Other Financing Sources (Uses)	11,484,800	645,840	(10,838,960)
Net Change in Fund Balance	1,362,564	(1,854,629)	(3,217,193)
FUND BALANCE - Beginning	2,222,764	2,222,764	
FUND BALANCE - ENDING	\$ 3,585,328	\$ 368,135	\$ (3,217,193)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - TIF DISTRICT NO. 11 For the Year Ended December 31, 2006

	Final Budget	Actual	Variance
REVENUES	•		
Taxes	\$ -	\$ 50,071	50,071
Investment income		1,252	1,252
Total Revenues		51,323	51,323
EXPENDITURES			
Capital Outlay	200,600	1,290	199,310
Debt Service			
Interest and fiscal charges	45,511		45,511
Total Expenditures	246,111	1,290	244,821
Excess (Deficiency) of Revenues	(040 444)	50,000	200 444
Over Expenditures	(246,111)	50,033	296,144
OTHER FINANCING SOURCES (USES)			
Debt issued	246,111	-	(246,111)
Transfers out	_	(13,931)	(13,931)
Total Other Financing Sources (Uses)	246,111	(13,931)	(260,042)
Net Change in Fund Balance	-	36,102	36,102
FUND BALANCE - Beginning	4,685	4,685	
FUND BALANCE - ENDING	\$ 4,685	\$ 40,787	\$ 36,102

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL - TIF DISTRICT NO. 12 For the Year Ended December 31, 2006

	Final Budget Actual		Variance		
REVENUES		7.101441	<u> </u>		
Taxes	\$ -	\$ 66,680	\$ 66,680		
Intergovernmental	Ψ _	3,931	3,931		
Investment income	_	1,430	1,430		
Total Revenues	_	72,041	72,041		
EXPENDITURES					
Capital Outlay	1,073,000	250	1,072,750		
Debt Service	1,070,000	230	1,072,730		
Interest and fiscal charges	20,920	_	20,920		
Total Expenditures	1,093,920	250	1,093,670		
	.,000,020		1,000,070		
Excess (Deficiency) of Revenues Over Expenditures	(1,093,920)	71,791	1,165,711		
OTHER FINANCING SOURCES (USES)					
Debt issued	1,093,920	_	(1,093,920)		
Transfers out		(32,173)	(32,173)		
Total Other Financing Sources (Uses)	1,093,920	(32,173)	(1,126,093)		
Net Change in Fund Balance	-	39,618	39,618		
FUND BALANCE (DEFICIT) - Beginning	(449,230)	(449,230)			
FUND BALANCE (DEFICIT) - ENDING	\$ (449,230)	\$ (409,612)	\$ 39,618		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - TIF DISTRICT NO. 13 For the Year Ended December 31, 2006

	Final Budget	Actual	Variance	
REVENUES				
Investment income	\$ -	\$ 17,241	\$ 17,241	
EXPENDITURES				
Capital Outlay	1,074,633	566,439	508,194	
Total Expenditures	1,074,633	566,439	508,194	
Deficiency of Revenues Over Expenditures	(1,074,633)	(549,198)	525,435	
OTHER FINANCING SOURCES (USES)				
Debt issued	1,074,633	1,121,695	47,062	
Transfers out	· · · · -	(22,729)	(22,729)	
Total Other Financing Sources (Uses)	1,074,633	1,098,966	24,333	
Net Change in Fund Balance	-	549,768	549,768	
FUND BALANCE (DEFICIT) - Beginning	(6,500)	(6,500)		
FUND BALANCE (DEFICIT) - ENDING	\$ (6,500)	\$ 543,268	\$ 549,768	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - FIRE MULTI-YEAR GRANTS For the Year Ended December 31, 2006

	Final		
	Budget	Actual	Variance
REVENUES	-		
Intergovernmental	\$ 629,856	\$ 380,064	\$ (249,792)
Donations	9,000	3,605	(5,395)
Total Revenues	638,856	383,669	(255,187)
EXPENDITURES			
Current Public safety	40,000	2,000	38,000
Capital Outlay	598,856	377,521	221,335
Total Expenditures	638,856	379,521	259,335
Net Change in Fund Balance	-	4,148	4,148
FUND BALANCE - Beginning	11,526	11,526	
FUND BALANCE - ENDING	\$ 11,526	\$ 15,674	\$ 4,148

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - DPW MULTI-YEAR GRANTS For the Year Ended December 31, 2006

	Final Budget	Actual	١	/ariance
REVENUES	 			
Taxes	\$ 35,786	\$ 20,986	\$	(14,800)
Intergovernmental	1,177,900	120,747	(	(1,057,153)
Licenses and permits	_	68,508		68,508
Investment income	-	3,749		3,749
Other	 15,000	 _		(15,000)
Total Revenues	 1,228,686	 213,990	(	1,014,696)
EXPENDITURES				
Current				
Public works	144,986	128,068		16,918
Capital Outlay	 1,273,458	 54,660		1,218,798
Total Expenditures	 1,418,444	182,728		1,235,716
Excess (Deficiency) of Revenues				
Over Expenditures	 (189,758)	31,262		221,020
OTHER FINANCING SOURCES (USES)				
Debt issued	222,700	-		(222,700)
Transfers out	-	(41,432)		(41,432)
Total Other Financing Sources (Uses)	 222,700	 (41,432)		(264,132)
Net Change in Fund Balance	32,942	(10,170)		(43,112)
FUND BALANCE - Beginning	 171,932	 171,932		-
FUND BALANCE - ENDING	\$ 204,874	\$ 161,762	\$	(43,112)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - COMMUNITY DEVELOPMENT For the Year Ended December 31, 2006

		Final				
		Budget Actual				Variance
REVENUES						
Intergovernmental	\$	177,300	\$	765,441	\$	588,141
Investment income		-		8,400		8,400
Other		155,941		126,945		(28,996)
Total Revenues		333,241		900,786		567,545
EXPENDITURES						
Community development		652,079		963,509		(311,430)
Net Change in Fund Balance		(318,838)		(62,723)		256,115
FUND BALANCE - Beginning	_	177,299		177,299		_
FUND BALANCE (DEFICIT) - ENDING	<u>\$</u>	(141,539)	\$	114,576	\$	256,115

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - LIBRARY For the Year Ended December 31, 2006

REVENUES	Fin Bud		Actual		Variance	
Taxes	\$ 1.45	57,885	\$ 1.45	57,885	\$	
Intergovernmental	+ -,	69,922		9,922	Ψ	_
Fees and service charges		34,000		1,598		7,598
Investment income		15,000		8,120		(6,880)
Public charges for services		21,900		5,670		3,770
Other	15	50,886		4,890		(145,996)
Total Revenues	1,97	9,593	1,83	8,085		(141,508)
EXPENDITURES Current						
Parks, recreation and education	1,96	7,243	1,90	7,205		60,038
Capital Outlay	1	2,350		5,960		(3,610)
Total Expenditures	1,97	9,593	1,92	3,165		56,428
Net Change in Fund Balance		-	(8	5,080)		(85,080)
FUND BALANCE - Beginning	81	7,444	81	7,444		_
FUND BALANCE - ENDING	<u>\$ 81</u>	7,444	\$ 73	2,364	\$	(85,080)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - POLICE For the Year Ended December 31, 2006

	Final					
		Budget		Actual		<u>Variance</u>
REVENUES						
Taxes	\$	241,612	\$	118,031	\$	(123,581)
Intergovernmental		1,140,841		154,020		(986,821)
Investment income		-		968		968
Public charges for services		-		126,581		126,581
Donations		168		-		(168)
Other		133,722		28,050		(105,672)
Total Revenues		1,516,343		427,650	_	(1,088,693)
EXPENDITURES						
Current						
Public safety		1,025,726		437,347		588,379
Capital Outlay		352,434		23,544		328,890
Total Expenditures		1,378,160		460,891		917,269
Net Change in Fund Balance		138,183		(33,241)		(171,424)
FUND BALANCE - Beginning		97,408		97,408		
FUND BALANCE - ENDING	\$	235,591	\$	64,167	\$	(171,424)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - SOLID WASTE For the Year Ended December 31, 2006

	Final	Final Budget Actual			
DEVENUE	budget	Actual	Variance		
REVENUES	φ	e 707	Ф 707		
Taxes	\$ -	\$ 727	\$ 727		
Intergovernmental	203,603	191,326	(12,277)		
Licenses & permits	600	838	238		
Public charges for services	1,839,406	1,843,937	4,531		
Total Revenues	2,043,609	2,036,828	(6,781)		
EXPENDITURES Current					
Public works	2,043,609	2,032,737	10,872		
Net Change in Fund Balance	-	4,091	4,091		
FUND BALANCE - Beginning	52,892	52,892			
FUND BALANCE - ENDING	\$ 52,892	\$ 56,983	\$ 4,091		

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL - TIF DISTRICT NO. 3 For the Year Ended December 31, 2006

	Final Budget	Actual	Variance
D 100 1 100 10 100 00	Dudget	Actual	Variance
REVENUES	•	Φ 000 500	
Taxes	\$ -	\$ 366,538	\$ 366,538
Special assessments	43,300	-	(43,300)
Intergovernmental		9,368	9,368
Total Revenues	43,300	375,906	332,606
EXPENDITURES			
Capital Outlay	43,300	_	43,300
Debt Service			
Principal retirement	_	2,829	(2,829)
Interest and fiscal charges	_	223	(223)
Total Expenditures	43,300	3,052	40,248
Excess of Revenues Over Expenditures	-	372,854	372,854
FUND BALANCE (DEFICIT) - Beginning	(725,792)	(725,792)	
FUND BALANCE (DEFICIT) - ENDING	\$ (725,792)	\$ (352,938)	\$ 372,854

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - TIF DISTRICT NO. 5 For the Year Ended December 31, 2006

	Final Budget	Actual	Variance
REVENUES			Variation
Taxes	\$ -	\$ 853,534	\$ 853,534
Special assessments	30,000	-	(30,000)
Intergovernmental	899,410	642,146	(257,264)
Investment income	19,250	94,155	74,905
Total Revenues	948,660	1,589,835	641,175
EXPENDITURES			
Current			
General government	-	7,250	(7,250)
Capital Outlay	7,020,672	2,978,058	4,042,614
Debt Service			
Principal retirement	<u>-</u>	359,559	(359,559)
Interest and fiscal charges	<u>134,743</u>	<u>152,790</u>	(18,047)
Total Expenditures	7,155,415	3,497,657	3,657,758
Deficiency of Revenues Over Expenditures	(6,206,755)	(1,907,822)	4,298,933
OTHER FINANCING SOURCES			
Debt issued	5,520,555	2,891,292	_(2,629,263)
Total Other Financing Sources	5,520,555	2,891,292	(2,629,263)
Net Change in Fund Balance	(686,200)	983,470	1,669,670
FUND BALANCE - Beginning	1,626,236	1,626,236	
FUND BALANCE - ENDING	\$ 940,036	\$ 2,609,706	\$ 1,669,670

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL - TIF DISTRICT NO. 6 For the Year Ended December 31, 2006

	Final Budget	Actual	Variance
REVENUES			
Taxes	\$ -	\$ 568,944	\$ 568,944
Intergovernmental	472,500	24,550	(447,950)
Other	300,000	_	(300,000)
Total Revenues	772,500	593,494	(179,006)
EXPENDITURES			
Current			
General government	-	635	(635)
Capital Outlay	1,495,000	12,718	1,482,282
Debt Service			
Principal retirement	-	298,930	(298,930)
Interest and fiscal charges	26,835	119,416	(92,581)
Total Expenditures	1,521,835	431,699	1,090,136
Excess (Deficiency) of Revenues Over Expenditures	(749,335)	161,795	911,130
OTHER FINANCING SOURCES			
Debt issued	749,335	274,367	(474,968)
Net Change in Fund Balance	-	436,162	436,162
FUND BALANCE (DEFICIT) - Beginning	(1,501,890)	(1,501,890)	
FUND BALANCE (DEFICIT) - ENDING	\$ (1,501,890)	\$(1,065,728)	\$ 436,162

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - FLEET REPLACEMENT For the Year Ended December 31, 2006

	Final Budget	Actual	Variance
REVENUES			
Investment income	\$ 140,000	\$ 219,040	\$ 79,040
Other	1,075,467	906,375	(169,092)
Total Revenues	1,215,467	1,125,415	(90,052)
EXPENDITURES			
Capital Outlay	724,850	1,034,112	(309,262)
Excess of Revenues Over Expenditures	490,617	91,303	(399,314)
OTHER FINANCING SOURCES			
Sale of city property		117,815	117,815
Total Other Financing Sources		117,815	117,815
Net Change in Fund Balance	490,617	209,118	(281,499)
FUND BALANCE - Beginning	5,367,908	5,367,908	
FUND BALANCE - ENDING	\$ 5,858,525	\$ 5,577,026	\$ (281,499)

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - COMPUTER REPLACEMENT For the Year Ended December 31, 2006

	Final		
	Budget	Actual	Variance
REVENUES			
Investment income	\$ 4,000	\$ 11,501	\$ 7,501
Other	175,641	175,620	(21)
Total Revenues	179,641	187,121	7,480
EXPENDITURES Capital Outlay	194,100	290,733	(96,633)
Net Change in Fund Balance	(14,459	(103,612)	(89,153)
FUND BALANCE - Beginning	495,595	495,595	
FUND BALANCE - ENDING	\$ 481,136	\$ 391,983	<u>\$ (89,153)</u>

### COMBINING STATEMENT OF NET ASSETS - NONMAJOR PROPRIETARY FUNDS December 31, 2006

	Golf	•	3.1.	Transit	
	Course	Cemeteries	Ambulance	System	Totals
ASSETS	<del> </del>		<del></del>		
Current Assets					
Cash and investments	\$ -	\$ 4,667	\$ 195,318	\$ 460,010	\$ 659,995
Receivables					
Taxes	-	93,205	87,138	520,354	700,697
Customer accounts	2,253	3,999	148,569	42,192	197,013
Due from other governmental units	-	-	-	130,389	130,389
Inventories				120,667	120,667
Total Current Assets	2,253	101,871	431,025	1,273,612	1,808,761
Non-Current Assets					
Restricted Assets					
Bond reserve account	-	-	-	432,585	432,585
Capital Assets					
Land	816,000	322,000	-	132,000	1,270,000
Construction in progress	-	-	-	135,200	135,200
Land improvements	666,970	35,448	-	-	702,418
Buildings	280,988	122,408	-	2,289,714	2,693,110
Machinery, equipment, and vehicles	56,742	40,773	-	3,926,740	4,024,255
Less: accumulated depreciation	(718,338)	(117,484)	-	(2,881,929)	(3,717,751)
Net Capital Assets	1,102,362	403,145		4,034,310	5,539,817
Total Assets	1,104,615	505,016	431,025	5,307,922	_7,348,578
LIABILITIES					
Current Liabilities					
Accounts payable	22,679	1,836	15,061	125,895	165,471
Current maturities of general obligation debt	12,440	5,492	-	86,765	104,697
Unearned revenue	=	93,205	87,138	520,354	700,697
Other current liabilities	9,539				9,539
Total Current Liabilities	44,658	100,533	102,199	733,014	980,404
Noncurrent Liabilities					
General obligation debt	65,721	34,366	_	953,470	1,053,557
Compensated absences	24,857	1,365	34,068	66,106	126,396
Advances from other funds	382,033			<u>-</u>	382,033
Total Noncurrent Liabilities	472,611	35,731	34,068	1,019,576	1,561,986
Total Liabilities	517,269	136,264	136,267	1,752,590	2,542,390
NET ASSETS					
Invested in capital assets, net of related debt	1,024,201	363,287	-	2,128,904	3,516,392
Unrestricted (deficit)	(436,855)	5,465	294,758	1,426,428	1,289,796
TOTAL NET ASSETS	\$ 587,346	\$ 368,752	\$ 294,758	\$3,555,332	\$4,806,188

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - NONMAJOR PROPRIETARY FUNDS For the Year Ended December 31, 2006

	Enterprise Funds									
		Golf						Transit		
	(	Course	C	emeteries	Α	mbulance		System		Totals
OPERATING REVENUES										
Charges for services	\$	418,702	\$	217,941	\$	777,192	\$	178,614	\$	1,592,449
Other		4,427		4,698		<u> </u>		34,544		43,669
Total Operating Revenues		423,129		222,639		777,192	_	213,158		1,636,118
OPERATING EXPENSES										
Operation and maintenance		460,461		273,963		842,122		1,713,573		3,290,119
Depreciation	-	28,427		3,022		-		223,153		254,602
Total Operating Expenses		488,888		276,985		842,122	_	1,936,726		3,544,721
Operating Income (Loss)		(65,759)		(54,346)		(64,930)		(1,723,568)	_	(1,908,603
NONOPERATING REVENUES (EXPENSES)										
Intergovernmental revenues		-		-		-		1,074,996		1,074,996
Investment income		(10,146)		65,948		6,308		11,145		73,255
Interest expense		(3,081)		(1,561)		-		(29,855)		(34,497
General property taxes			_	90,410		173,850		490,000		754,260
Total Nonoperating Revenues (Expenses)		(13,227)		154,797		180,158	_	1,546,286		1,868,014
Income (Loss) Before Contributions		(78,986)		100,451		115,228		(177,282)		(40,589
Capital contributions				<b>14</b>		<u>-</u>	_	604,723		604,723
Change in Net Assets		(78,986)		100,451		115,228		427,441		564,134
TOTAL NET ASSETS - Beginning		666,332		268,301		179,530		3,127,891		4,242,054
TOTAL NET ASSETS - Ending	\$	587,346	\$	368,752	\$	294,758	\$	3,555,332	\$	4,806,188

#### STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS For the Year Ended December 31, 2006

				Enterpri	se F	unds			
		Golf						Transit	
	_	Course		emeteries	A	mbulance		System	Totals
CASH FLOWS FROM OPERATING ACTIVITIES	Φ.	400.070	Φ	474 440	φ	704 200	æ	200 204	<b>4.507.070</b>
Received from customers Paid to suppliers for goods and services	\$	420,876 (232,608)	\$	174,118 (184,192)	\$	764,388 (203,150)	\$	208,291 (987,997)	\$ 1,567,673 (1,607,947)
Payments to employees for services		(232,883)		(90,580)		(632,163)		(710,928)	(1,649,554)
Net Cash Provided by Operating Activities	_	(27,615)		(100,654)	_	(70,925)	_	1,490,634)	(1,689,828)
CASH FLOWS FROM NONCAPITAL									
FINANCING ACTIVITIES									
Operating grants received		-		00.440		472.050		1,075,173	1,075,173
Property taxes received		57,076		90,410 (43,036)		173,850		490,000	754,260 14,040
Non-capital advance (and repayment)		37,070		(43,030)	_				14,040
Net Cash Used by Noncapital Financing Activities	_	57,076		47,374		173,850		1,565,173	1,843,473
CASH FLOWS FROM CAPITAL AND RELATED									
FINANCING ACTIVITIES		(10.00.1)		(0.440)				(00 000)	(=0 =00)
Debt retired		(16,234)		(6,440)		-		(29,906)	(52,580)
Interest paid Proceeds from issuance of new debt		(3,081)		(1,561)		_		(29,855) 595,246	(34,497) 595,246
Acquisition and construction of capital assets		_		-		-		(653,425)	(653,425)
Construction grants received		_		_		_		586,400	586,400
Net Cash Provided (Used) by Capital and									
Related Financing Activities		(19,315)		(8,001)	_	<del>-</del>		468,460	441,144
CASH FLOWS FROM INVESTING ACTIVITIES									
Investment income (loss)	*******	(10,146)		65,948	_	6,308		11,128	73,238
Net Cash Provided (Used) by		(40.440)		05.040		0.000		44.400	70.000
Investing Activities	_	(10,146)		65,948		6,308		11,128	73,238
Net Increase (Decrease) in Cash and Cash Equivalents		_		4,667		109,233		554,127	668,027
CASH AND CASH EQUIVALENTS - Beginning		_		-		86,085		338,468	424,553
CASH AND CASH EQUIVALENTS - Ending	\$		\$	4,667	 \$	195,318	\$	892,595	\$ 1,092,580
•	<u>*</u>		<u>*</u>	.,,,,,	<u> </u>		-	002,000	110021000
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES									
Operating income (Loss)	\$	(65,759)	\$	(54,346)	\$	(64.930)	\$ (	1.723.568)	\$ (1,908,603)
Adjustments to Reconcile Operating Income (Loss)	,	(,,	•	(= :,= :=)	•	(,)	+ (	-,,	+ ( - , , ,
to Net Cash Flows From Operating Activities									
Depreciation expense		28,427		3,022		-		223,153	254,602
Change in non-cash Components of Working Capital		(0.050)		40.4		(40.004)		(4.007)	(40, 400)
Accounts receivable Inventories		(2,253)		434		(12,804)		(4,867) (1,764)	(19,490) (1,764)
Accounts payable		12,507		(1,309)		(3,466)		1,314	9,046
Accrued compensated absences				( . ,000)		(0,100)		15,098	15,098
Other current liabilities		(537)		500		10,275		-	10,238
Unearned revenue		-		(48,955)	_		_		(48,955)
NET CASH FLOWS FROM		<b>(07.5</b> 15)	•	(400.07.0	<b>.</b>	(70.005)	φ.	4 400 55 5	<b>A</b> (4 000 000)
OPERATING ACTIVITIES	<u>\$</u>	(27,615)	\$	(100,654)	\$	(70,925)	\$ (	1,490,634)	\$ (1,689,828)

#### NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITY

During 2006, \$604,723 of transit capital assets were contributed to the city

### ENTERPRISE FUND - BELOIT MASS TRANSIT DETAILED SCHEDULE OF REVENUES AND EXPENSES - REGULATORY BASIS For the Year Ended December 31, 2006

	2006
REVENUE	
401 - Passenger fares for transit service	\$ 178,614
407 - Non-transportation revenue	
Advertising	22,032
Investment Income	11,128
Charter and miscellaneous	12,512 *
409 - Local operating assistance - city levy	490,000
409 - Local operating assistance - inter-government	61,940
411 - State operating assistance	445,984
413 - Federal operating assistance	567,072
Capital contributions	604,723
Total Revenue	2,394,005
EXPENSES - BY OBJECT CLASS TOTA	AL
501 - Labor	710,928
502 - Fringe benefits	570,566
503 - Services	49,644
504 - Materials and supplies	231,047
505 - Utilities	35,822
506 - Casualty and liability costs	57,469
508 - Purchased transportation services	17,069
509 - Miscellaneous	41,027
509 - Interest expense	29,855
513 - Depreciation	223,153
Total Expenses	1,966,580
EXCESS EXPENSES OVER REVENUES	
FOR THE YEAR	\$ 427,425

<sup>\*</sup> Contra expense for state subsidy purposes.

### RECONCILIATION OF REVENUES AND EXPENSES TO WISDOT AND FEDERAL RECOGNIZED REVENUES AND EXPENSES For the Year Ended December 31, 2006

			Per WisDOT		Per Federal
			Guidelines	_	Guidelines
Beloit Revenues		\$	2,394,005	\$	2,394,005
Less Unrecognized Revenues					
Advertising Revenue			-		22,032
Charter Revenue			12,512		12,512
Investment income			11,128		11,128
Local Operating Assistance			551,940		551,940
State Operating Assistance			445,984		445,984
Federal Operating Assistance			567,072		567,072
Capital Contributions	1		604,723		604,723
ADJUSTED REVENUES		\$	200,646	\$	178,614
Total Expenses		\$	1,966,580	\$	1,966,580
Less Non-Recognized Expenses					
Interest			29,855		29,855
Depreciation			223,153		223,153
Less Contra Expenses					
Charter Revenue			12,512		12,512
Capital Contributions for Operating Expenses	2	_	12,634		12,634
RECOGNIZED EXPENSES		\$	1,688,426	\$	1,688,426
RECOGNIZED EARNINGS (DEFICITS)		\$	(1,487,780)	\$	(1,509,812)
			504.040		
1 - Capital contributions - assets capitalized			594,616		
Capital contributions - expensed  Total capital contributions			10,107 604,723		
2 - Capital contributions - expensed			10,107		
Federal share			80%		
Federal and local share of expenses			12,634		
·					

### COMPUTATION OF THE DEFICIT DISTRIBUTION AMONG THE SUBSIDY GRANTORS For the Year Ended December 31, 2006

STATE FUNDS								
WisDOT Recognized Deficit		\$ 1,487,780						
WisDOT Recognized Expenses	\$ 1,688,426							
32.3% of WisDOT Recognized Expenses		\$ 545,362						
WisDOT Contract Amount		\$ 445,984						
Local Operating Subsidy	\$ 551,940							
5 Times Operating Subsidy		\$ 2,759,700						
State Share – Least of the Four			\$ 445,984					
FEDERAL SECTION 9 FU	NDS							
Federally Recognized Deficit	\$ 1,509,812							
50% of Federal Deficit		\$ 754,906						
Federal Recognized Deficit Less: State share	\$ 1,509,812 445,984							
Local Share		\$ 1,063,828						
Maximum Federal Share Per Grant Award		\$ 567,072						
Federal Section 9 Share – Least of the Three			\$ 567,072					

# COMBINING STATEMENT OF NET ASSETS - INTERNAL SERVICE FUNDS December 31, 2006

ASSETS	Equipment Operations	General Liability Insurance	Health Insurance	Totals
Current Assets				
Cash and investments	\$ 165,013	-	\$ 4,391,794	\$ 5,000,128
Accounts receivable	1,981		150,418	154,572
Total Current Assets	166,994	445,494	4,542,212	5,154,700
Non-Current Assets Restricted Assets				
Deposit with risk pool Receivable from mutual	-	1,575,475	-	1,575,475
insurance company		69,270		69,270
Total Restricted Assets	-	1,644,745	_	1,644,745
Capital Assets				
Machinery, equipment, and vehicles	67,165	-	-	67,165
Less: Accumulated depreciation	(34,410	)		(34,410)
Net Capital Assets	32,755		_	32,755
Total Non-Current Assets	32,755	1,644,745		1,677,500
Total Assets	199,749	2,090,239	4,542,212	6,832,200
LIABILITIES Current Liabilities				
Accounts payable	48,668	16,269	305	65,242
Claims payable	-	271,600	1,621,014	1,892,614
Current portion of long-term debt	<u> </u>	170,225		170,225
Total Liabilities	48,668	458,094	1,621,319	2,128,081
NET ASSETS				
Invested in capital assets	32,755	-	-	32,755
Unrestricted	118,326	1,632,145	2,920,893	4,671,364
TOTAL NET ASSETS	\$ 151,081	\$ 1,632,145	\$ 2,920,893	\$ 4,704,119

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS -INTERNAL SERVICE FUNDS

For the Year Ended December 31, 2006

		General		
	Equipment	Liability	Health	
	Operations	Insurance	Insurance	Totals
OPERATING REVENUES				
Charges for services	\$ 1,427,360	\$ 1,175,337	\$ 7,927,286	\$10,529,983
Total Operating Revenue	1,427,360	1,175,337	7,927,286	10,529,983
OPERATING EXPENSES				
Operation and maintenance	1,336,727	610,274	_	1,947,001
Contractual services	19,707	211,756	7,484,573	7,716,036
Depreciation	3,027			3,027
Total Operating Expenses	1,359,461	822,030	7,484,573	9,666,064
Operating Income	67,899	353,307	442,713	863,919
NONOPERATING REVENUES (EXPENSES)				
Investment income	4,983	-	<del>-</del>	4,983
Interest expense	-	(21,592)	-	(21,592)
Loss on investment in CVMIC		(59,645)	_	(59,645)
Total Nonoperating Revenues (Expenses)	4,983	(81,237)		(76,254)
Change in Net Assets	72,882	272,070	442,713	787,665
TOTAL NET ASSETS - Beginning	78,199	1,360,075	2,478,180	3,916,454
TOTAL NET ASSETS - ENDING	\$ 151,081	\$1,632,145	\$ 2,920,893	\$ 4,704,119

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended December 31, 2006

	Equipment	General Liability	Health	
	Operations	Insurance	Insurance	Totals
CASH FLOWS FROM OPERATING ACTIVITIES  Received from customers  Paid to suppliers for goods and services  Payments to employees for services	\$ 1,477,621 (967,665 (381,830	) (1,136,933)	\$ 7,776,868 (7,464,271)	\$ 10,488,000 (9,568,869) (515,196)
Net Cash Provided (Used) by Operating Activities	128,126	(36,788)	312,597	403,935
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Debt retired	-	(155,925)	-	(155,925)
Interest paid		(21,592)		(21,592)
Net Cash Provided (Used) by Capital and Related Financing Activities	-	(177,517)		(177,517)
CASH FLOWS FROM INVESTING ACTIVITIES Investment income	4,983	_	-	4,983
Net Cash Provided (Used) by				
Investing Activities	4,983			4,983
Net Increase (Decrease) in Cash and Cash Equivalents	133,109	(214,305)	312,597	231,401
CASH AND CASH EQUIVALENTS - Beginning	31,904	657,626	4,079,197	4,768,727
CASH AND CASH EQUIVALENTS - Ending	\$ 165,013	\$ 443,321	\$ 4,391,794	\$ 5,000,128
RECONCILIATION OF OPERATING INCOME TO NET CASH FROM OPERATING ACTIVITIES Operating income Adjustments to Reconcile Operating Income to Net Cash Flows From Operating Activities	\$ 67,899	\$ 353,307	\$ 442,713	\$ 863,919
Depreciation expense	3,027	-	-	3,027
Change in non-cash Components of Working Capital Accounts receivable Prepaid items	50,261 -	(1,471)	(150,418)	(101,628)
Accounts payable	6,939	(3,335)	(2,866)	738
Claims payable	-	(385,289)	23,168	(362,121)
NET CASH FLOWS FROM				
OPERATING ACTIVITIES	\$ 128,126	\$ (36,788)	\$ 312,597	\$ 403,935

#### NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITY

During the year, there was a decrease of \$59,645 in what CVMIC owes the city which resulted in a loss on the investment.

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - TAX COLLECTIONS For the Year Ended December 31, 2006

TAX COLLECTIONS	Balance January 1, 2006	Additions	Deductions	Balance December 31, 2006
Assets Cash and investments Property taxes receivable	\$ 9,439,464 14,144,281	\$ 5,794,597 18,155,881	\$ 9,439,464 14,144,281	\$ 5,794,597 18,155,881
TOTAL ASSETS	\$ 23,583,745	\$ 23,950,478	\$ 23,583,745	\$ 23,950,478
<b>Liabilities</b> Due to other taxing units	\$ 23,583,745	\$ 23,950,478	\$ 23,583,745	\$ 23,950,478
TOTAL LIABILITIES	\$ 23,583,745	\$ 23,950,478	\$ 23,583,745	\$ 23,950,478

# COMBINING STATEMENT OF NET ASSETS - COMMUNITY DEVELOPMENT AUTHORITY December 31, 2006

		Major		Major	Major	
		Section 8	L	ow Rent		
		ıtal Voucher		Public	Leases	
		Program		Housing	Receivable	Totals
ASSETS		_				
Current Assets						
Cash and investments	\$	321,276	\$	303,173	\$ -	\$ 624,449
Receivables						
Accounts		43,924		32,538	-	76,462
Due from other funds		_		17,983 4,327	-	17,983
Due from other governmental units Prepaid items		1,420		2,294	-	4,327 3,714
Total Current Assets						
Total Current Assets		366,620		360,315		726,935
Non-Current Assets						
Restricted Assets					4 0 45 000	4 0 4 5 0 0 0
Cash and investments		-			1,645,232	1,645,232
Capital Assets						
Land		-		414,539	-	414,539
Construction in progress		-		293,661 3,640,214	-	293,661
Buildings Machinen and vehicles		- 11,456		4,254,556	-	3,640,214 4,266,012
Machinery, equipment, and vehicles		(7,337)		5,192,439)	-	(5,199,776)
Less: Accumulated depreciation		4,119		3,410,531		3,414,650
Net Capital Assets		4,113		3,410,331		3,414,030
Other Assets					14,137,211	14,137,211
Lease receivable from primary government		4,119		3,410,531	15,782,443	
Total Non-Current Assets		4,119		3,410,331	15,762,443	19,197,093
Total Assets		370,739		3,770,846	15,782,443	19,924,028
LIABILITIES						
Current Liabilities						
Accounts payable		2,981		8,746	-	11,727
Accrued liabilities		14,881		18,560	-	33,441
Due to other funds		17,983 32,120		- 43,605	-	17,983 75,735
Due to primary government Deferred revenues		41,771		3,242	-	75,725 45,013
Deposits		10,588		43,564		54,152
Total Current Liabilities		120,324		117,717		238,041
					\	
Non-Current Liabilities						
Compensated absences		801		8,437	45.050.000	9,238
Lease revenue bonds payable					15,650,388	15,650,388
Total Noncurrent Liabilities		801		8,437	15,650,388	15,659,626
Total Liabilities	***************************************	121,125		126,154	15,650,388	15,897,667
NET ASSETS						
Invested in capital assets		4,119	3	3,410,531	-	3,414,650
Restricted for grant programs		243,995		234,161	-	478,156
Unrestricted		1,500			132,055	133,555
TOTAL NET ASSETS	\$	249,614	\$ 3	3,644,692	\$ 132,055	\$ 4,026,361

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - COMMUNITY DEVELOPMENT AUTHORITY Year Ended December 31, 2006

	Major	Major	Major	
	Section 8			
	Rental	Low Rent		
	Voucher	Public	Lease	
	Program	Housing	Receivable	Totals
EXPENSES				
Community development	\$ 3,308,476	\$ 1,054,431	\$ 736,278	\$ 5,099,185
PROGRAM REVENUES				
Charges for services	1,500	198,910	-	200,410
Operating grants and contributions	3,343,363	610,807		3,954,170
Total Program Revenues	3,344,863	809,717		4,154,580
Operating Income (Loss)	36,387	(244,714)	(736,278)	(944,605)
GENERAL REVENUES				
Investment income	10,168	14,188	768,481	792,837
Miscellaneous	30,778	pa-		30,778
Total Nonoperating Revenues (Expenses)	40,946	14,188	768,481	823,615
Change in Net Assets	77,333	(230,526)	32,203	(120,990)
NET ASSETS - BEGINNING	172,281	3,875,218	99,852	4,147,351
NET ASSETS - ENDING	\$ 249,614	\$ 3,644,692	\$ 132,055	\$ 4,026,361

# COMBINING STATEMENT OF CASH FLOWS - COMMUNITY DEVELOPMENT AUTHORITY For the Year Ended December 31, 2006

	Major	Major	Major	
	Section 8 Rental Voucher Program	Low Rent Public Housing	Leases Receivable	Totals
CASH FLOWS FROM OPERATING ACTIVITIES				
Received from customers	\$ 19,965	\$ 219,304	\$ -	\$ 239,269
Paid to suppliers for goods and services	(3,092,563)	(601,741)	-	(3,694,304)
Payments to employees for services	(199,423)	(128,666)	-	(328,089)
Payments to city for tax equivalent	-	(9,097)		(9,097)
Net Cash Flows From Operating Activities	(3,272,021)	(520,200)		(3,792,221)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Operating grants received	3,343,363	463,618	-	3,806,981
Collections on leases receivable	-	=	322,138	322,138
Non-capital (advance) and repayment	_	-	(23,604)	(23,604)
Net Cash Flows From Non-Capital Financing Activities	3,343,363	463,618	298,534	4,105,515
CASH FLOWS FROM CAPITAL AND FINANCING ACTIVITIES				
Interest paid	-	-	(736,278)	(736,278)
Capital grants received	-	147,189	-	147,189
Acquisition and construction of capital assets	(4,456)	(86,022)	-	(90,478)
Cost of removal of property retired	-	3,223		3,223
Net Cash Flows From Capital and Related Financing Activities	(4,456)	64,390	(736,278)	(676,344)
CASH FLOWS FROM INVESTING ACTIVITIES				
Investment income	10,168	14,188	768,481	792,837
Net Cash Flows From Investing Activities	10,168	14,188	768,481	792,837
Net Change in Cash and Cash Equivalents	77,054	21,996	330,737	429,787
CASH AND CASH EQUIVALENTS - Beginning of Year	244,222	281,177	1,314,495	1,839,894
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 321,276	\$ 303,173	\$ 1,645,232	\$ 2,269,681
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET				
CASH PROVIDED BY OPERATING ACTIVITIES				
Operating income (loss)	\$ (3,306,976)	\$ (855,521)	\$ -	\$ (4,162,497)
Adjustments to Reconcile Operating Income (Loss) to				
Net Cash Provided by Operating Activities	20.770			30,778
Non-operating income	30,778 337	347,946	_	348,283
Depreciation Change in Assets and Liabilities	337	547,540		0-10,200
Accounts receivable	(54,084)	(5,075)	_	(59,159)
Prepaid items	(1,055)	(1,929)	-	(2,984)
Due from other funds	-	12,911		12,911
Accounts payable and accrued liabilities	8,779	(30,452)	-	(21,673)
Due to other funds	5,479	(18,248)	-	(12,769)
Other current liabilities	2,950	27,724		30,674
Unearned revenues	41,771	2,444	_	44,215
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ (3,272,021)	\$ (520,200)	\$ -	\$ (3,792,221)

### NONCASH CAPITAL AND FINANCING ACTIVITIES

Accretion of interest on the Taxable Capital Appreciation Lease Revenue Bonds was \$299,000. Capitalized interest applied to lease receivable and interest was \$23,604.

## Statistical Section

This part of the City of Beloit's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

#### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the city's financial performance and well being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the city's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules present information to help the reader assess indicators to help the reader understand the environment within which the city's financial activities take place.

#### Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the city's financial report relates to the services the city provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement No. 34 in 2003, schedules presenting government-wide information include information beginning in that year.

#### City of Beloit, Wisconsin Net Assets by Component, Last Four Fiscal Years (accrual basis of accounting)

	Fiscal Year								
	2003	2004	2005	2006					
Governmental activities									
Invested in capital assets, net of related debt	\$ (1,760,281)	\$ 32,455,579	\$ 37,980,480	\$ 39,628,194					
Restricted	13,796,880	10,863,873	13,360,969	13,459,223					
Unrestricted	13,392,661	17,504,451	9,684,847	8,766,021					
Total governmental activities net assets	\$ 25,429,260	\$ 60,823,903	\$ 61,026,296	\$ 61,853,438					
Business-type activities									
Invested in capital assets, net of related debt	\$ 40,795,700	\$ 39,876,034	\$ 42,866,172	\$ 43,679,392					
Restricted	3,296,536	9,258,839	7,524,675	8,032,063					
Unrestricted	12,571,082	8,475,678	8,052,070	9,232,479					
Total business-type activities net assets	\$ 56,663,318	\$ 57,610,551	\$ 58,442,917	\$ 60,943,934					
Primary government			A == 10= ==0	A ====================================					
Invested in capital assets, net of related debt	\$ 39,035,419	\$ 72,331,613	\$ 77,167,552	\$ 78,969,214					
Restricted	17,093,416	20,122,712	20,885,644	21,491,286					
Unrestricted	25,963,743	25,980,129	21,416,017	22,336,872					
Total primary government net assets	\$ 82,092,578	\$ 118,434,454	\$ 119,469,213	\$ 122,797,372					

**Note:** The city began to report accrual information when it implemented GASB Statement 34 in 2003. The 2004 balances were restated for the retroactive reporting of infrastructure assets.

### City of Beloit, Wisconsin Changes in Net Assets, Last Four Fiscal Years

(accrual basis of accounting)

	Fiscal Year							
Expenses		2003		2004		<u>2005</u>		2006
Governmental activities:								
General government	\$	644,342	\$	612,189	\$	723,994	\$	715,922
Finance and administrative services	Ψ	4,031,333	Ψ	4,202,312	Ψ	4,354,243	Ψ	4,782,420
Community development		3,091,287		2,819,663		2,673,273		3,774,720
Economic development		212,794		232,040		225,825		241,839
Public safety:		212,134		202,040		223,023		241,033
Police services		9,534,429		9,689,839		9,657,237		10,780,470
Fire services		6,087,103		6,279,879		6,553,907		
Health		2,119,051		1,816,663		1,625,005		6,794,772
Public works		11,936,384		11,396,417		11,159,001		200,144 13,460,584
		1,717,707						
Library				1,766,186		1,862,844		1,988,168
Interest and fiscal charges		2,747,848		2,322,088		2,508,848		2,813,184
Total governmental activities		42,122,278		41,137,276		41,344,177		45,552,223
Business-type activities:								
Water		552,420		3,863,256		4,287,366		3,972,012
Sewer		7,413,585		7,775,483		8,419,122		7,013,940
Other non-major enterprise funds		3,066,042		3,081,295		3,407,599		3,552,212
Total business-type activities		11,032,047		14,720,034		16,114,087		14,538,164
Total primary government expenses	\$	53,154,325	\$	55,857,310	\$	57,458,264	\$	60,090,387
Program Revenues (see Schedule 3)								
Governmental activities:								
Charges for services:								
General government	\$	50,016	\$	20,388	\$	26,742	\$	22,074
Finance and administrative services		2,733,344		1,915,701		1,029,731		2,180,127
Community development		320,366		172,899		· · ·		139,683
Economic development		57,215		68,227		23,091		14,585
Public safety:		•				,		
Police services		74,130		1,226,210		1,123,379		1,146,735
Fire services		39,428		63,229		60,024		22,061
Health		122,702		91,599		85,037		759
Public works		1,748,783		1,966,409		2,004,048		2,364,965
Library		54,255		63,308		103,841		150,241
Operating grants and contributions		3,585,554		4,308,531		2,755,787		2,398,066
Capital grants and contributions		3,705,837		1,779,114		767,858		846,026
Total governmental activities program revenues		12,491,630		11,675,615		7,979,538		9,285,322
Business-type activities:								
Charges for services:								
Water		357,578		4,469,255		4,507,623		4,660,075
Sewer		7,585,688		7,503,078		7,500,532		
								7,523,826
Other non-major enterprise funds		1,347,050		1,263,756		1,555,212		1,636,118
Operating grants and contributions		785,093		944,628		1,087,975		1,074,996
Capital grants and contributions		3,398,652		1,097,293		1,362,933		1,500,373
Total business-type activities program revenues		13,474,061		15,278,010		16,014,275	_	16,395,388
Total primary government program revenues	\$	25,965,691	\$	26,953,625	\$	23,993,813	\$ .	25,680,710
Net (expense)/revenue								
Governmental activities	\$	(29,630,648)	\$	(29,461,661)	\$	(33,364,639)	\$(	36,266,901)
Business-type activities	,	2,442,014		557,976		(99,812)		1,857,224
Total primary government net expense	\$	(27,188,634)	\$	(28,903,685)	\$	(33,464,451)	\$(:	34,409,677)

(continued)

#### City of Beloit, Wisconsin Changes in Net Assets, Last Four Fiscal Years (accrual basis of accounting)

	Fiscal Year							
		2003		2004		2005		2006
General revenues and other changes in net assets								
Governmental activities:								
Taxes								
Property taxes, levied for general purposes	\$	4,737,886	\$	4,689,377	\$	4,843,078	\$	5,156,577
Property taxes, levied for debt service		2,626,280		3,079,460		2,752,289		2,502,289
Property taxes, levied for other		3,171,118		3,193,143		3,304,771		3,808,617
Other taxes		65,209		114,248		291,301		619,176
Intergovernmental revenues not restricted to								
specific programs		19,560,171		18,667,021		20,368,636		21,794,494
Public gifts and/or grants		18,453		-		6,311		760
Investment income		705,929		640,920		562,780		1,793,770
Gain on sale of property		-		-		-		300,835
Miscellaneous		293,652		347,364		1,137,866		341,679
Transfers		1,742,555		300,000		300,000		775,846
Total governmental activities		32,921,253		31,031,533		33,567,032		37,094,043
Business-type activities:								
Taxes		586,230		503,520		618,208		754,260
Investment income		512,691		561,506		586,234		574,614
Miscellaneous		36,619		15,483		27,736		-
Transfers		-		(300,000)		(300,000)		(775,846)
Total business-type activities		1,135,540		780,509		932,178		553,028
Total primary government	\$	34,056,793	\$	31,812,042	\$	34,499,210	\$	37,647,071
Change in net assets								
Governmental activities	\$	3,290,605	\$	1,569,872	\$	202,393	\$	827,142
Business-type activities	•	3,577,554	·	1,338,485	·	832,366		2,410,252
Total primary government	\$	6,868,159	\$	2,908,357	\$	1,034,759	\$	3,237,394

**Notes:** The city began to report accrual information when it implemented GASB Statement 34 in 2003. In November 2003 the city acquired the water utility from Alliant Energy (Wisconsin Power and Light)

In 2006 the city consolidated its Health Department with the Rock County Health Department. The county now provides these services for city residents.

# City of Beloit, Wisconsin Program Revenues by Function/Program, Last Four Fiscal Years

(accrual basis of accounting)

	Program Revenues								
	2003	<u>2004</u>	<u>2005</u>	<u>2006</u>					
Function/Program									
Governmental activities:									
General government	\$ 50,016	\$ 20,388	\$ 26,742	\$ 22,074					
Finance and administrative services	3,106,579	1,922,133	1,036,048	2,183,782					
Community development	1,247,347	1,791,483	781,256	970,331					
Economic development	231,744	68,227	40,357	396,608					
Public safety:									
Police services	545,017	1,490,977	1,170,936	1,146,735					
Fire services	86,559	114,971	115,011	79,169					
Health	1,502,466	1,233,420	809,326	759					
Public works	5,387,848	4,680,410	3,614,713	4,065,701					
Library	334,054	353,606	385,149	420,163					
Interest and fiscal charges	=		-	-					
Total governmental activities	12,491,630	11,675,615	7,979,538	9,285,322					
Business-type activities:									
Water	2,462,326	5,469,747	5,665,145	5,287,437					
Sewer	8,822,605	7,521,152	7,616,106	7,792,114					
Other non-major enterprise funds	2,189,130	2,287,111	2,733,024	3,315,837					
Total business-type activities	13,474,061	15,278,010	16,014,275	16,395,388					
Total primary government	\$ 25,965,691	\$ 26,953,625	\$ 23,993,813	\$ 25,680,710					

Notes: The city began to report accrual information when it implemented GASB Statement 34 in 2003.

In 2006 the city consolidated its Health Department with the Rock County Health Department. The county now provides these services for city residents.

#### City of Beloit, Wisconsin Fund Balances, Governmental Funds, Last Four Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year							
Governmental Funds	2003		2004		2005		2006	
General fund								
Reserved	\$ 2,291,884	\$	2,301,074	\$	2,441,506	\$	2,272,741	
Unreserved	 9,156,158		8,025,173		7,312,676		8,165,444	
Total general fund	\$ 11,448,042	\$	10,326,247	_\$	9,754,182	\$	10,438,185	
All other governmental funds								
Reserved	\$ 8,985,078	\$	11,494,064	\$	12,554,918	\$	11,856,614	
Unreserved, reported in:								
Special revenue funds	6,645,230		5,733,357		5,483,717		3,082,789	
Capital projects funds	15,211,988		7,880,186		5,863,503		11,299,595	
Debt service funds	 (8,349,672)		(2,721,092)		(2,227,682)		(6,489,022)	
Total all other governmental funds	\$ 22,492,624	\$	22,386,515	\$	21,674,456	\$	19,749,976	
Total governmental funds	\$ 33,940,666	\$	32,712,762	\$	31,428,638	\$	30,188,161	

**Note:** It is the city's policy to maintain an unreserved, undesignated general fund balance of not less than 15% of operating revenues or three months of general fund expenditures, whichever is greater. The projected target for 2006 was \$6,919,515 which represents three months of budgeted operating expenditures. The city exceeded this limit by \$705,030.

### City of Beloit, Wisconsin Changes in Fund Balances, Governmental Funds, Last Four Fiscal Years

(modified accrual basis of accounting)

		Fiscal	Year	
	2003	<u>2004</u>	<u>2005</u>	<u>2006</u>
_				
Revenues				
Taxes (see Schedule 6)	\$ 10,600,491	\$ 10,843,237	\$ 11,265,060	\$ 11,572,159
Intergovernmental	26,625,582	23,246,309	22,225,934	23,493,675
Licenses and permits	599,810	639,774	776,138	862,170
Fines, forfeitures and penalties	886,032	952,782	993,225	1,128,260
Fees and service charges	722,437	951,737	511,779	662,075
Rent	112,476	58,103	38,988	44,459
Special assessments	216,283	183,671	294,488	388,906
Investment income	736,590	726,856	904,864	1,977,154
Public charges for services	1,586,080	1,757,120	1,682,946	2,031,103
Donations	13,876	13,531	17,502	-
Other	2,358,834	2,016,416	2,636,405	2,085,813
Total revenues	44,458,491	41,389,536	41,347,329	44,245,774
Expenditures				
Current				
General government	3,712,424	3,678,019	3,807,291	3,771,853
Community development	2,919,207	3,171,269	2,802,778	4,143,333
Public safety	15,400,453	15,982,181	16,369,892	16,961,863
Public health	2,097,905	1,834,356	1,655,042	334,012
Public works	7,228,369	7,441,486	7,633,559	8,095,485
Parks, recreation, and education	1,767,192	1,779,022	1,811,607	1,907,205
Capital outlay	9,278,605	8,663,952	12,142,447	14,193,984
Debt service:				
Principal retirement	8,198,136	4,129,286	3,612,222	3,570,886
Interest and fiscal charges	2,867,062	2,612,794	2,756,201	2,862,355
Total expenditures	53,469,353	49,292,365	52,591,039	55,840,976
Excess of revenues				
over (under) expenditures	(9,010,862)	(7,902,829)	(11,243,710)	(11,595,202)
Other financing sources (uses)				
Bonds issued	12,088,452	8,172,166	8,174,118	8,227,299
Capital lease issued	941,204	934,549	662,726	616,592
Premium on bonds		52,776		-
Payments to escrow agent		(2,904,746)	_	_
Sale of city property	254,536	163,416	822,742	734,988
Transfers in	1,350,951	2,313,628	1,204,367	1,984,009
Transfers out	(1,350,951)	(2,056,864)	(904,367)	(1,208,163)
Total other financing sources (uses)	13,284,192	6,674,925	9,959,586	10,354,725
Special item				
Retirement prior service	(2,323,452)	_	•	<u>-</u>
Total special items	(2,323,452)			
Net change in fund balances	\$ 1,949,878	\$ (1,227,904)	\$ (1,284,124)	\$ (1,240,477)
Dalif consider an array of the constant				
Debt service as a percentage of non-capital expenditures	33.40%	19.90%	18.69%	18.27%
				, , ,

# City of Beloit, Wisconsin Tax Revenues by Source, Governmental Funds, Last Four Fiscal Years

(modified accrual basis of accounting)

Fiscal Year	Property	Mobile Home	Payments In Lieu of	Prior Year Collections/ (Rescinded)	Motel	Total
2003	\$ 10,540,598	\$ 28,464	\$ 9,181	\$ (18,960)	\$ 41,208	\$ 10,600,491
2004	10,963,221	23,515	8,489	(195,931)	43,943	10,843,237
2005	11,093,961	22,468	8,008	96,072	44,551	11,265,060
2006	11,430,534	18,786	9,097	63,981	49,761	11,572,159

**Note:** In 2005 the Wisconsin Legislature approved a bill that limits for two years the amount that local property taxes may be increased. Under this legislation, the property tax levy can only increase by 2% or the percentage that the previous year's net new construction represents of total equalized value whichever value is higher.

Taxable

# City of Beloit, Wisconsin Assessed Value and Equalized Value of Taxable Property, Last Ten Fiscal Years

Fiscal Year	Residential Property	Commercial Property	Manufacturing Property	Agricultural Property	Personal Property	Total Taxable Assessed Value	Di	otal rect Rate	Total Equalized Value	Assessed Value as a Percentage of Equalized Value
1997	\$ 581,423,558	\$ 194,060,907	\$ 63,827,240	\$ 3,801,770	\$ 55,008,365	\$ 898,121,840	\$	9.93	\$ 904,672,800	99.28%
1998	628,997,983	214,827,657	64,780,677	3,482,453	61,731,306	973,820,075		9.02	974,085,000	99.97%
1999	662,092,747	229,861,454	71,193,293	3,619,584	56,224,081	1,022,991,160		8.27	1,014,290,700	100.86%
2000	695,805,732	238,207,386	73,951,859	1,327,661	61,071,594	1,070,364,233		8.32	1,052,181,500	101.73%
2001	723,876,645	254,842,765	73,563,084	1,547,481	62,973,634	1,116,803,610		8.41	1,113,497,300	100.30%
2002	755,404,400	269,094,100	77,090,000	837,200	59,898,100	1,162,323,800		8.56	1,165,552,800	99.72%
2003	804,335,800	276,412,100	85,489,000	592,100	54,811,020	1,221,640,020		8.41	1,224,010,800	99.81%
2004	865,566,200	296,065,500	93,956,800	588,200	54,701,730	1,310,878,430		7.89	1,289,346,100	101.67%
2005	909,742,900	325,246,300	88,058,400	664,000	54,982,590	1,378,694,190		7.68	1,387,616,400	99.36%
2006	971,475,800	365,904,900	96,725,400	693,400	55,914,090	1,490,713,590		7.58	1,470,055,900	101.41%

**Note**: Property in the city is assessed each year as of January 1. Property is assessed at actual value; however, the Wisconsin Department of Revenue each year estimates the market value of all taxable property for the purpose of apportioning tax levies among the various taxing jurisdictions.

This value is referred to as the equalized value. Tax rates are per \$1,000 of assessed value. Taxes are levied in December based on the assessed value as of January 1 and collected the following year.

# City of Beloit, Wisconsin Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years

(rate per \$1,000 of assessed value)

#### Overlapping Rates (a)

Levy Year	Collection Year	City Direct Rate	Rock County	State o	-	Beloit School District	S	it Turner chool istrict	Clinton School District	 hnical ollege	State Credit
1997	1998	\$ 9.93	\$ 5.67	\$ 0	.20	\$ 13.23	\$	13.21	\$ 11.28	\$ 1.45	\$ (2.29)
1998	1999	9.02	5.77	0	.20	12.81		14.00	11.09	1.48	(2.09)
1999	2000	8.27	6.04	0	.20	12.01		13.25	13.95	1.56	(2.00)
2000	2001	8.32	6.31	0	.20	11.23		13.28	13.67	1.62	(1.90)
2001	2002	8.41	5.81	0	.20	11.29		13.21	12.71	1.69	(1.76)
2002	2003	8.56	5.89	0	.20	10.68		11.70	12.50	1.72	(1.63)
2003	2004	8.41	5.98	0	.20	10.67		11.27	12.31	1.82	(1.47)
2004	2005	7.89	5.82	0	.20	10.27		11.51	9.09	1.72	(1.34)
2005	2006	7.68	5.88	0	.19	10.44		9.93	10.47	1.73	(1.23)
2006	2007	7.58	5.40	0	.17	10.22		9.20	10.17	1.65	(1.45)

**Note:** The city's property tax rate is approved each year by the City Council and is based on the city's tax levy and the taxable assessed value of property in the city. Property taxes are levied in December based on the assessed value as of January 1 of the tax year and collected the following year.

(a) Overlapping rates are those of other local governments and taxing authorities that apply to property owners within the City of Beloit. Not all overlapping rates apply to all Beloit property owners. For example, the school district rates apply only to those properties located within the various school districts whereas the city, county, state, and technical college rates would apply to all properties in the city.

#### City of Beloit, Wisconsin Principal Property Tax Payers, Current Year and Nine Years Ago

		Taxable Assessed	2006 Percentage of Total Taxable Assessed	- 4	Taxable Assessed	1997 Percentage of Total Taxable Assessed	
Taxpayer	Type of Business/Property	Valuation	Valuation	Rank	Valuation	Valuation	Rank
ABC Supply/Hendricks Development	Wholesale Distributor/Real estate Development	\$ 44,733,870	3.00%	1	\$ 7,585,500	0.84%	8
Frito Lay, Inc.	Food Processor	20,286,200	1.36%	2	13,897,500	1.55%	1
Woodman's	Retail Grocer	15,001,500	1.01%	3			
Wal-Mart Stores, Inc.	Retail Sales	13,811,440	0.93%	4			
Beloit Clinic	Health Services	13,550,510	0.91%	5			
Reynolds Aluminum	Manufacturer	10,286,000	0.69%	6	10,974,100	1.22%	3
Genencor International Wisconsin, Inc.	Food Processor	9,584,000	0.64%	7	8,106,600	0.90%	6
McGuire/Morgan Square	Real Estate Development	8,768,200	0.59%	8	, ,		-
Centre One Bancorp/First National Bank	Commercial Bank	8,179,510	0.55%	9			
George Hormel & Co.	Food Processor	8,031,300	0.54%	10	6,080,860	0.68%	10
Kerry Ingredients	Food Processor				9,797,800	1.09%	5
Beloit Corporation	Manufacturer				11,064,600	1.23%	2
Beloit Mall	Shopping Center				10,190,750	1.13%	4
Hearthland	Shopping Center				7,626,120	0.85%	7
Outboard Marine Corporation	Manufacturer				7,496,800	0.83%	9
Totals		\$ 152,232,530	10.21%	<del>-</del>	\$ 92,820,630	10.33%	<del>-</del>

Source: City of Beloit Assessor's Office.

City of Beloit, Wisconsin
Property Tax Levies and Collections,
Last Ten Fiscal Years

 Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Tax Collections to Tax Levy	Outstanding Delinquent Taxes	Percent of Outstanding Delinquent Taxes to Levy
1997	\$ 7,950,727	\$ 8,924,659	112.25%	\$ -	\$ 8,924,659	112.25%	\$ -	0.00%
1998	8,924,659	8,785,172	98.44%	Ψ -	8,785,172	98.44%	Ψ -	0.00%
1999	8,785,172	8,457,234	96.27%	_	8,457,234	96.27%	_	0.00%
2000	8,457,234	8,909,377	105.35%	-	8,909,377	105.35%	_	0.00%
2001	8,909,377	9,391,862	105.42%	_	9,391,862	105.42%	_	0.00%
2002	9,391,862	9,391,862	100.00%	-	9,391,862	100.00%	-	0.00%
2003	9,944,939	9,944,939	100.00%	-	9,944,939	100.00%	_	0.00%
2004	10,278,169	10,278,169	100.00%	-	10,278,169	100.00%	-	0.00%
2005	10,339,883	10,339,883	100.00%	-	10,339,883	100.00%	-	0.00%
2006	10,589,016	10,589,016	100.00%	-	10,589,016	100.00%	-	0.00%

**Note:** The City of Beloit contracts with Rock County to collect all of its property taxes and sells all of its delinquent taxes to the County. Under this arrangement, the county is responsible for collecting the taxes; therefore, the city is assured of collecting 100% of its tax levy.

#### City of Beloit, Wisconsin Ratios of Outstanding Debt by Type, Last Ten Fiscal Years

	Gove	rnmental Activ	ities	Business-Type Activities									
Fiscal Year	General Obligation Bonds	gation Capital		General Obligation Capital Bonds Other Debt Leases		Sewer Revenue Bonds		Water Revenue Bonds	Total Primary Government	Percentage of Estimated Personal Income (a)	Per Capita (a)		
1997	\$23,083,773	\$ -	\$4,315,000	\$2,640,252	\$ -	\$ 492,832	\$	30,770,000	\$ -	\$ 61.301.857	7.25%	\$	1,694
1998	21,745,374	-	471,023	2,208,176	-	-		31,519,353	· -	55,943,926	6.24%	*	1,545
1999	23,892,931	-	367,834	1,816,544	~	_		29,516,360	_	55,593,669	6.07%		1,535
2000	25,588,180	33,017	2,961,697	1,387,795	233,126	-		27,384,326	-	57,588,141	6.15%		1,610
2001	26,008,509	66,349	4,031,527	1,465,064	465,584	-		24,872,894	-	56,909,927	6.07%		1.584
2002	26,590,422	282,720	11,843,174	1,240,493	363,112	-		22,231,690	-	62,551,611	6.42%		1.742
2003	31,122,651	244,931	12,539,030	302,400	260,474	-		19,460,330	25,210,000	89,139,816	8.75%		2,488
2004	32,128,176	317,987	13,473,579	360,974	154,714	-		16,538,407	24,645,000	87,618,837	8.56%		2.430
2005	36,414,248	609,211	14,136,305	1,861,902	54,402	-		12,190,504	24,065,000	89,331,572	8.59%		2,474
2006	41,318,203	527,882	14,430,759	2,747,023	-	-		9,586,186	23,470,000	92,080,053	N/A		2,519

**Note:** Details regarding the city's outstanding debt can be found in the notes to the financial statements.

(a) See Schedule 15 for personal income and population data.

# City of Beloit, Wisconsin Ratios of General Bonded Debt Outstanding and Legal Debt Margin, Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds	Percentage of Estimated Actual Market Value of Property (a)	Pe	r Capita (b)	Α	Total Debt pplicable to Debt Limit	Leg	gal Debt Limit (c)	Legal Debt Margin (d)	Legal Debt Margin as a Percentage of the Debt Limit
1997	\$ 25,724,025	2.84%	\$	710.71	\$	25,724,025	\$	45,233,640	\$ 19,509,615	43.13%
1998	23,953,550	2.46%		661.63		23,953,550		48,704,250	24,750,700	50.82%
1999	25,709,475	2.53%		709.70		25,709,475		50,714,535	25,005,060	49.31%
2000	26,975,975	2.56%		754.05		26,975,975		52,609,075	25,633,100	48.72%
2001	27,473,573	2.47%		764.62		27,473,573		55,674,865	28,201,292	50.65%
2002	27,830,915	2.39%		774.85		27,830,915		58,277,640	30,446,725	52.24%
2003	31,425,051	2.57%		877.16		31,425,051		61,200,540	29,775,489	48.65%
2004	32,489,150	2.52%		901.02		32,489,150		64,467,305	31,978,155	49.60%
2005	38,276,150	2.76%	•	,060.10		38,276,150		69,380,820	31,104,670	44.83%
2006	44,065,226	3.00%	•	,205.29		44,065,226		73,502,795	29,437,569	40.05%

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>(</sup>a) Property value data can be found in Schedule 6: Total Equalized Value. Under city's Debt Policy this ratio is targeted at 3%-3.5%

<sup>(</sup>b) Population data can be found in Schedule 14: Demographic and Economic Indicators. Under city's Debt Policy target is \$950-\$1,050.

**<sup>(</sup>c)** Wisconsin State Statutes limit the city's general obligation indebtedness to 5% of the equalized value of taxable property within the city's boundaries.

<sup>(</sup>d) The legal debt margin is the city's available borrowing authority under State Statutes and is calculated by subtracting the debt applicable to the legal debt limit from the legal debt limit.

# City of Beloit, Wisconsin Direct and Overlapping Governmental Activities Debt as of December 31, 2006

Governmental Unit		Debt Outstanding		Estimated Share of Overlapping Debt
Debt repaid with property taxes				
Rock County Beloit School District Blackhawk Technical College Beloit Turner School District Clinton School District Subtotal, overlapping debt	\$	20,690,000 13,013,779 25,200,000 6,824,522 16,240,000	15.3931% 94.1753% 12.9912% 8.4033% 2.6736%	\$ 3,184,832 12,255,765 3,273,782 573,485 434,193 19,722,058
City direct debt				44,065,226
Total direct and overlapping debt				\$ 63,787,284

**Sources:** Equalized value data provided by the Wisconsin Department of Revenue was used to determine the estimated percentage of overlapping debt applicable. Debt outstanding data was provided by each jurisdiction.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Beloit. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be considered. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(a) The percentage of overlapping debt applicable is estimated using estimated market value (equalized value) of property as provided by the Wisconsin Department of Revenue. Applicable percentages were calculated by using the portion of the taxing jurisdiction's estimated market value that is within the city's boundaries and dividing it by the jurisdiction's total estimated market value.

#### City of Beloit, Wisconsin Pledged Revenue Coverage, Last Ten Fiscal Years

Sewer Utility Revenue Bonds Water Utility Revenue Bonds (a) **Debt Service** Debt Service Less: Utility Less: Fiscal **Utility Charges** Operating Net Available Charges and Operating Net Available Year and Other Expenses Revenue Principal Interest Coverage (b) Other Expenses Revenue Coverage (b) Principal Interest 1997 \$ 8,379,713 \$4,083,300 \$4,296,413 \$ 1,200,000 \$1,959,537 1.36 \$ \$ \$ \$ \$ 1998 10,016,565 4,221,312 5,795,253 1,250,000 1,880,338 1.85 1999 8,934,831 4,132,916 1,375,000 4,801,915 1,797,212 1.51 2000 10,459,356 4,226,982 6,232,374 1,510,000 1,705,088 1.94 2001 9,432,034 4.156.001 5.276.033 1,900,000 1,603,162 1.51 2002 9,600,571 4,026,390 5,574,181 2,050,000 1,474,913 1.58 2003 8,109,063 3,667,383 4,441,680 2,771,360 1,089,480 1.15 357,578 337,108 20,470 2004 7,865,348 4,138,694 3,726,654 2,921,923 954,384 0.96 4,658,328 1,967,294 2.691.034 565,000 1.092,770 1.62 2005 7,950,886 4,153,179 3,797,707 3,072,903 995,992 0.93 4,609,360 1,698,314 2,911,046 580,000 1,077,770 1.76 2006 7,894,227 4,122,852 3,771,375 2,604,318 446,585 1.24 4,791,033 1,757,711 3,033,322 595,000 1,066,170 1.83

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements. Sewer and water charges and other includes non-operating revenues. Operating expenses does not include interest, amortization expenses or depreciation.

<sup>(</sup>a) The city acquired the water utility in November 2003 from Alliant Energy an affiliate of Wisconsin Power and Light.

<sup>(</sup>b) The city's required coverage ratios are 1.10 times for the sewer utility and 1.25 times for the water utility.

# City of Beloit, Wisconsin Demographic and Economic Statistics, Last Ten Fiscal Years

Fiscal Year	Population (1)	Estimated Personal Income (2)	Per Capita Personal Income (3)	School Enrollment (4)	Labor Force (5)	Employment (5)	Unemployment (5)	City Unemployment Rate (5)
1997	36,195	\$ 846,021,930	\$ 23,374	7,175	17,499	16.801	698	4.0%
1998	36,204	896,555,856	24,764	6,748	17,610	16,815	795	4.5%
1999	36,226	916,300,444	25,294	6,748	17,564	16,694	870	5.0%
2000	35,775	936,374,850	26,174	6,765	17,230	16,351	879	5.1%
2001	35,931	938,230,272	26,112	6,880	17,516	16,093	1,423	8.1%
2002	35,918	974,311,668	27,126	6,967	17,305	15,859	1,446	8.4%
2003	35,826	1,018,963,092	28,442	6,799	17,259	15,904	1,355	7.9%
2004	36,058	1,024,011,142	28,399	6,941	17,449	16,148	1,301	7.5%
2005	36,106	1,039,997,224	28,804	7,113	17,205	15,992	1,213	7.1%
2006	36,560	N/A	N/A	7,169	17,312	16,133	1,179	6.8%

Sources: (1) State of Wisconsin Department of Administration or U. S. Census Bureau.

- (2) Personal income estimate for the city is based on city population and per capita personal income for the Janesville/Beloit MSA using data obtained from the Regional Economic Information System, Bureau of Economic Analysis, U.S. Department of Commerce.
- (3) Regional Economic Information System, Bureau of Economic Analysis, U.S. Department of Commerce, Janesville/Beloit MSA.
- (4) State of Wisconsin Department of Public Instruction.
- (5) State of Wisconsin Department of Workforce Development.

Note: In 2001 a major employer in the city, The Beloit Corp. closed which resulted in the significant increase in the unemployment rate that year.

### City of Beloit, Wisconsin Principal Employers, Current Year and Nine Years Ago

		2006		1997						
			Percentage of Total City			Percentage of Total City				
Employer	Employees	Rank	Employment	Employees	Rank	Employment				
Beloit Memorial Hospital	1,100	1	6.82%	900	3	5.36%				
School District of Beloit	905	2	5.61%	1,047	2	6.23%				
Frito-Lay	724	3	4.49%	542	7	3.23%				
Beloit College	479	4	2.97%	350	9	2.08%				
Beloit Clinic	454	5	2.81%	-		-				
City of Beloit	405	6	2.51%	491	8	2.92%				
ABC Supply	388	7	2.41%	-		-				
Alcoa International	381	8	2.36%	550	6	3.27%				
Kerry Ingredients	354	9	2.19%	-		-				
Wal-Mart	339	10	2.10%	330	10	1.96%				
Fairbanks-Morse	-		-	650	4	3.87%				
Regal-Beloit Corporation	-		-	580	5	3.45%				
Beloit Corporation	-		-	2,015	1	11.99%				
Total	5,529		34.27%	7,455		44.37%				

Source: Wisconsin Department of Workforce Development and City Department of Economic Development.

Note: The city suffered the loss of its largest single employer when the Beloit Corporation closed in 2001.

# City of Beloit, Wisconsin Full-time Equivalent City Employees by Function/Program, Last Ten Fiscal Years

Function	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
General Government	6.00	6.00	0.00	0.00	0.00	0.00	0.00	7.00	7.00	7.00
		6.00	6.00	6.00	6.00	6.00	6.00	7.00	7.00	7.00
Finance and Administrative Services	35.69	36.13	35.44	36.16	35.55	34.29	31.88	35.50	36.70	36.18
Community Development	28.15	27.36	24.57	34.85	34.77	32.92	34.00	22.40	17.40	17.00
Economic Development	1.00	1.40	1.75	1.25	1.65	1.90	1.58	3.40	3.40	3.40
Public Safety:										
Police Services	106.75	108.66	105.63	103.33	103.60	100.10	97.10	94.59	95.45	95.05
Fire Services	64.50	64.50	63.50	63.50	63.50	64.50	63.50	63.50	63.50	65.10
Health	70.51	69.94	62.69	57.80	57.79	60.60	66.24	37.62	32.74	-
Public works	59.26	58.55	58.50	58.50	59.70	58.62	57.30	53.18	57.70	60.92
Parks and Recreation	40.82	42.96	41.53	26.57	28.21	25.99	18.75	26.48	26.56	38.97
Library	26.55	27.09	27.36	26.55	26.97	26.60	27.08	27.00	27.00	27.00
Water and Sewer Utility	32.34	33.91	33.11	33.90	34.74	32.41	30.60	33.20	33.60	34.20
Transit	19.39	20.38	20.63	17.50	18.35	18.90	18.77	19.50	19.50	20.50
Total	490.96	496.88	480.71	465.91	470.83	462.83	452.80	423.37	420.55	405.32

Source: City's annual budget

**Notes:** In 2006 the city merged its Health Department with the Rock County Health Department. The County now provides public health services for residents of the city.

A full time employee is scheduled to work 2,088 hours per year (including vacation and sick leave used). Full time equivalent employment is determined by dividing the total hours worked by 2,088.

# City of Beloit, Wisconsin Operating Indicators by Function/Program Last Ten Years

Function/Program	<u>1997</u>	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>	2003	2004	<u>2005</u>	<u>2006</u>
General government New Building permits Building permits issued Building inspections conducted Site plans reviewed Rental permits issued	58 743 N/A 15 5,400	82 615 N/A 21 5,055	83 605 N/A 23 5,407	91 668 4,463 19 5,325	52 632 4,549 18 5,473	78 611 4,416 18 5,455	76 671 4,997 20 5,503	92 641 5,185 26 5,473	65 763 3,871 27 5,793	83 656 5,310 30 4,837
Police Physical Arrests Traffic Violations Parking Violations	N/A 5,593 8,000	N/A 4,808 6,000	N/A N/A 6,740	7,995 2,574 6,616	8,734 2,736 10,236	9,639 3,868 8,067	9,472 3,595 7,541	10,218 4,510 10,350	10,039 4,733 10,579	9,154 5,607 12,401
Fire Emergency responses Fires extinguished Inspections conducted Ambulance runs	5,644 64 1,331 3,391	5,866 73 1,591 3,458	5,827 82 1,679 3,375	6,216 73 N/A 3,570	6,645 83 1,600 3,727	6,762 72 1,858 3,391	6,724 70 1,921 3,152	6,972 71 1,970 3,214	7,256 76 1,979 3,330	7,327 73 2,420 3,388
Engineering and public works Development plans reviewed Infrastructure projects designed Infrastructure projects completed	15	21 11 9	23 12 10	19 13 11	18 15 12	18 15 13	20 18 15	26 22 18	27 23 21	30 25 20
Highways and Streets Street resurfacing (miles) Potholes repaired	3.00 N/A	3.00 N/A	4.00 11,968	2.00 14,190	2.00 26,367	1.00 25,279	1.00 22,859	1.00 30,432	2.00 32,999	2.00 31,162
Sanitation Refuse collected (tons/day) Recyclables collected (tons/day)	N/A N/A	N/A N/A	39 22	41 12	47 11	38 11	37 11	39 11	38 11	40 21
Culture and Recreation Facility use permits issued Number of programs offered Rounds of golf played Senior center participants Number of cemetery internments	364 50 22,963 24,335 165	201 57 23,841 22,433 149	222 60 24,746 22,666 171	337 65 20,069 23,200 165	292 67 22,735 23,868 159	309 65 21,852 23,870 160	350 67 19,980 23,880 173	357 65 17,891 24,000 151	439 65 22,353 24,225 165	469 64 20,117 20,571 193
Water Work orders processed Main breaks Average daily production (MGD) Peak daily production (MGD)							N/A N/A 4.50 N/A	N/A 45 6.10 8.50	1,422 29 6.80 11.10	2,142 30 6.46 9.93
Wastewater Average daily treatment (MGD) Peak daily treatment (MGD)	N/A N/A	N/A N/A	N/A N/A	6.90 19.30	7.00 12.50	5.00 6.70	4.30 5.40	5.20 10.00	4.40 8.00	4.88 11.65
Transit Total route miles Passengers	253,349 251,855	255,753 251,717	246,022 246,005	290,593 243,860	312,595 262,723	317,916 264,930	319,324 283,987	317,160 287,434	392,041 271,261	392,041 302,307

Source: Various city departments.

Note: Some of the information is not available for retroactive reporting and is identified as N/A. The water utility was acquired by the city in November 2003.

# City of Beloit, Wisconsin Capital Asset Statistics by Function/Program Last Ten Years

Function/Program	<u>1997</u>	1998	<u>1999</u>	<u>2000</u>	<u>2001</u>	2002	2003	<u>2004</u>	2005	<u>2006</u>
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units	43	43	43	43	43	43	43	42	40	40
Fire										
Stations	4	4	3	3	3	3	3	3	3	3
Trucks	11	11	8	8	8	8	8	9	9	10
Ambulances	3	3	3	3	3	3	3	3	3	3
Refuse Collection										
Garbage trucks	12	12	13	13	14	14	14	14	15	14
Other public works										
Streets/highways (miles)	170.17	170.31	171.51	173.87	174.2	175.19	179.63	179.5	181.07	181.7
Streetlights	690	694	699	705	709	720	750	770	791	855
Traffic signals	39	41	41	42	42	42	42	40	39	40
Parks and recreation										
Acreage	819	830	830	830	833	833	837	837	851	851
Parks	28	30	30	30	31	31	32	32	34	34
Tennis courts	11	11	11	11	11	11	11	11	11	11
Golf courses	1	1	1	1	1	1	1	1	1	1
Swimming pools	1	1	1	1	1	1	1	1	1	1
Community centers	. 1	1	1	1	1	1	1	1	1	1
Water										
Wells							7	7	7	7
Water mains (miles)							172	173	170	177
Hydrants							1380	1590	1559	1703
Storage capacity (MGD)							2.75	2.75	2.75	2.75
Wastewater										
Treatment plants	1	1	1	1	1	1	1	1	1	1
Sanitary sewer (miles)	162	162	162	162	162	162	162	163	164	164
Storm sewer (miles)	170	170	170	170	170	170	170	170	171	171
Treatment capacity (MGD)	11	11	11	11	11	11	11	11	11	11
Transit										
Buses	12	12	12	12	12	12	12	12	12	12

**Source:** Various city departments. **Note:** The city acquired the water utility in November 2003. Prior to that date the water utility was owned by Alliant Energy a subsidiary of Wisconsin Power and Light Co.



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Beloit Beloit, Wisconsin

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Beloit, Wisconsin as of and for the year ended December 31, 2006, which collectively comprise the City of Beloit's basic financial statements and have issued our report thereon dated June 20, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Beloit's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Beloit's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Beloit's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies and material weaknesses.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Beloit's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City of Beloit's financial statements that is more than inconsequential will not be prevented or detected by the City of Beloit's internal control over financial reporting.

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To the City Council City of Beloit

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Beloit's internal control over financial reporting. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider items 2006-1 and 2006-2 to be material weaknesses, which are described in the accompanying schedule of findings and questioned costs

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Beloit's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City of Beloit in a separate letter dated June 20, 2007.

The City of Beloit's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City of Beloit's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the City of Beloit's management, others within the entity, federal and state awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than these specified parties.

Vinchow, Kraun & Company, UP

Madison, Wisconsin June 20, 2007



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL
CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133
AND THE STATE SINGLE AUDIT GUIDELINES AND THE
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

To the City Council City of Beloit Beloit, Wisconsin

#### Compliance

We have audited the compliance of the City of Beloit, Wisconsin, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* and the *State Single Audit Guidelines* that are applicable to each of its major federal and major state programs for the year ended December 31, 2006. The City of Beloit's major federal and major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal and major state programs is the responsibility of the City of Beloit's management. Our responsibility is to express an opinion on the City of Beloit's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations; and the State Single Audit Guidelines. Those standards, OMB Circular A-133 and the State Single Audit Guidelines require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or major state program occurred. An audit includes examining, on a test basis, evidence about the City of Beloit's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Beloit's compliance with those requirements.

In our opinion, the City of Beloit complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal and major state programs for the year ended December 31, 2006.

To the City Council City of Beloit

#### Internal Control Over Compliance

The management of the City of Beloit is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal and state programs. In planning and performing our audit, we considered the City of Beloit's internal control over compliance with requirements that could have a direct and material effect on a major federal or major state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of the internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Beloit's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal or state program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal or state program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the City of Beloit's management, others within the entity, federal and state awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than these specified parties.

Virchow, Krause & Company, UP

Madison, Wisconsin June 20, 2007

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2006

			Reve	enues		
			Granto	r Share		
		(Accrued)		Accrued		Expendi-
		Deferred	Cash	(Deferred)		tures
Federal Agency/Pass-Through	CFDA	Beginning	Received	Ending	Total	Grantor
Agency/Program Title	Number	Balance	(Returned)	Balance	Revenues	Share
U.S. Department of Housing and Urban Development						
Community Development Block Grants/Entitlement Grants	14.218	\$ (64,360)	\$ 1,025,972	\$ 110,795	\$ 1,072,407	\$ 1,072,407
Passed Through City of Janesville				-		· · · · · · · · · · · · · · · · · · ·
Home Investment Partnerships Program	14.239	(78,039)	166,124	30,859	118,944	118,944
Community Development Block Grants/Brownfields Economic Development Incentive	14.246					
EDI - Neighborhood Initiative - Westside		-	-	50,069	50,069	50,069
EDI - Special Project Grant No. B-04-SP-WI-0897		-	99,410	-	99,410	99,410
EDI - Special Project Grant No. B-03-SP-WI-0862		(70,720)	70,720	*		
Total Community Development Block Grant/Brownfields Economic						
Development Incentive		(70,720)	170,130	50,069	149,479	149,479
Public and Indian Housing	14.850		386,476		386,476	386,476
Section 8 Housing Choice Vouchers	14.871		3,280,363		3,280,363	3,280,363
Public Housing Capital Fund	14.872					
WI39-PO64-501-02		(3,600)	20,170	-	16,570	16,570
WI39-PO64-501-03		(3,644)	13,439	-	9,795	9,795
WI39-PO64-502-03		(2,200)	5,991	-	3,791	3,791
W139-P064-501-04		<u>-</u>	39,497	3,000	42,497	42,497
W139-P064-501-05		(2,981)	139,113	645	136,777	136,777
W139-PO64-501-06			14,217	683	14,900	14,900
Total Public Housing Capital Fund		(12,425)	232,427	4,328	224,330	224,330
Total U.S. Department of Housing and Urban Development		(225,544)	5,261,492	196,051	5,231,999	5,231,999
U.S. Department of Justice						
Passed Through Wisconsin Department of Administration						
Juvenile Justice and Delinquency Prevention	16.523	-	32,000	-	32,000	32,000
Passed through Rock County						
Byrne Formula Grant Program	16.579	(4,474)	4,474	-	-	-
Passed Through Wisconsin Department of Administration						
Local Law Enforcement Block Grant Program	16.592	-	3,850	-	3,850	3,850
Passed through Rock County						
Bulletproof Vest Partnership Program	16.607	(5,200)	5,200	8,138	8,138	8,138
Regional Information Sharing Systems	16.610		34,013		34,013	34,013
Total U.S. Department of Justice		(9,674)	79,537	8,138	78,001	78,001

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2006

			Grantor	Share			
Federal Agency/Pass-Through Agency/Program Title	CFDA Number	(Accrued) Deferred Beginning Balance	Cash Received (Returned)	Accrued (Deferred) Ending Balance	Total Revenues	Expendi- tures Grantor Share	
Agency/Flogram ride	110.112.51						
U.S. Department of Transportation Passed Through Wisconsin Department of Transportation Highway Planning and Construction	20.205	<u>\$</u>	\$ 119,051	\$	\$ 119,051	\$ 119,051	
Federal Transit Cluster Passed Through Wisconsin Department of Transportation Federal Transit Capital Investment Grants 5307/5309	20.500 20.507	(89,838)	586,401 567,072	108,160	604,723 567,072	604,723 567,072	
Federal Transit Formula Grants Total Federal Transit Cluster		(89,838)	1,153,473	108,160	1,171,795	1,171,795	
Passed Through Illinois Department of Transportation Highway Planning and Construction	20.505	(6,346)	15,306	29,354	38,314	38,314	
Passed Through Wisconsin Department of Transportation State and Community Highway Safety Speed Enforcement	20.600	-	11,624 9,377	-	11,624 9,377	11,624 9,377	
Alcohol Enforcement		-	21,001	-	21,001	21,001	
Total State and Community Highway Safety  Total U.S. Department of Transportation		(96,184)	1,308,831	137,514	1,350,161	1,350,161	
U.S. Department of Health and Human Services  Passed Through Wisconsin Department of Health and Family Services  Medical Assistance Program - Personal Care  Medical Assistance Program - Community Deficit Reduction Program	93.778	(30,416)	30,416 -	- 44,661	- 44,661	- 44,661	
Passed Through Rock County  Medical Assistance Program - Prenatal Care  Medical Assistance Program - Supportive Home Care		(4,924) (33,960)			-		
Total Medical Assistance Program		(69,300)	69,300	44,661	44,661	44,661	
Total U.S. Department of Health and Human Services		(69,300)	69,300	44,661	44,661	44,661	
U.S. Department of Homeland Security  Passed Through Wisconsin Department of Administration Homeland Security Grant Program Homeland Security Grant Program - Beloit Fire Department Total U. S. Department of Homeland Security	97.067 97.067		360,000 4,919 364,919		360,000 4,919 364,919	360,000 4,919 364,919	
TOTAL FEDERAL AWARDS		\$ (400,702)	\$ 7,084,079	\$ 386,364	\$ 7,069,741	\$ 7,069,741	

See notes to schedules of expenditures of federal and state awards.

#### SCHEDULE OF EXPENDITURES OF STATE AWARDS For the Year Ended December 31, 2006

		(Accrued) Deferred	Cash	Accrued (Deferred)		Expendi- tures	
State Agency/Pass-Through	State	Beginning	Received	Ending	Total	Grantor	
Agency/Program Title	Number	Balance	(Returned)	Balance	Revenues	Share	
Wisconsin Department of Natural Resources							
Urban Non-Point Source Grant	370.662	\$ -	\$ 289,486	\$ 110,514	\$ 400,000	\$ 400,000	
Stormwater Utility Development	370.658	_	3,655	11,651	15,306	15,306	
Total Wisconsin Department of Natural Resources			293,141	122,165	415,306	415,306	
Wisconsin Department of Transportation							
Transit Operating Aids	395.104						
2005 Operating Aids		(22,406)	19,856	-	(2,550)	(2,550	
2006 Operating Aids		-	426,305	22,229	448,534	448,534	
Total Transit Operating Aids		(22,406)	446,161	22,229	445,984	445,984	
Highway Research, Planning and Construction							
Planning Commission Program	395.202	(20,351)	37,223	54,507	71,379	71,379	
Transportation Facilities Economic Assistance and Development Program	395.510						
Beloit6/American Aluminum Extrusion		(24,449)	24,449		-	-	
Colley Road and Kettle Way		-	227,241	-	227,241	227,241	
Apex Drive				239,957	239,957	239,957	
Total Transportation Facilities Economic Assistance and Development Program		(24,449)	251,690	239,957	467,198	467,198	
Total Wisconsin Department of Transportation		(67,206)	735,074	316,693	984,561	984,561	
Wisconsin Department of Health and Family Services							
Ambulance Funding Assistance Grant	435.162		20,064		20,064	20,064	
Total Wisconsin Department of Health and Family Services			20,064		20,064	20,064	
Wisconsin Department of Administration							
Office of Justice Assistance							
Beat Patrol	505.603		61,843		61,843	61,843	
Total Wisconsin Department of Administration - Office of Justice Assistance			61,843		61,843	61,843	
TOTAL STATE AWARDS		\$ (67,206)	\$ 1,110,122	\$ 438,858	\$ 1,481,774	\$ 1,481,774	

#### NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS For the Year Ended December 31, 2006

#### NOTE 1 - REPORTING ENTITY

This report on Federal and State Awards includes the federal and state awards of the City of Beloit. The reporting entity for the city is based upon criteria established by the Governmental Accounting Standards Board.

The City of Beloit is the primary government according to GASB criteria, while the Beloit Community Development Authority (CDA) is a component unit.

Federal and state awards received directly by the CDA are included in this report.

State programs reported include only those programs required to be included by the *State Single Audit Guidelines*.

#### NOTE 2 - Basis of Presentation

The accounting records for the grant programs are maintained on the modified accrual basis of accounting. Under the modified accrual basis, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the liability is incurred. The accounting records for other grant programs are maintained on the accrual basis, i.e., when the revenue has been earned and the liability is incurred.

The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and the State Single Audit Guidelines.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2006

SI	ECTION I - SUM	MARY OF AUDITORS' RESULTS					
	FINANCIAL STATE	MENTS					
Ту	pe of auditors' r	eport issued: Unqualified					
ln:	ternal control ov	er financial reporting:					
•	Material weakr	ness(es) identified?	X	Yes	<del></del>	No	
•		ciencies identified that ered to be material		Yes	X	None Reported	
	oncompliance ma ancial statemen	aterial to the basic ts noted?		Yes	X	No	
1	FEDERAL OR STA	TE <b>A</b> WARDS					
Int	ternal control ove	er major programs:					
•	Material weakness(es) identified?			Yes	X	No	
•	<ul> <li>Significant deficiencies identified that are not considered to be material weakness(es)?</li> </ul>			Yes	X	None Reported	
Ту	pe of auditor's re	eport issued on compliance	for major	program	ns: Unqu	alified	
rec		disclosed that are orted in accordance with Circular A-133?		Yes	X	No Chala Danamana	
						State Programs	
Au	ditee qualified a	s low-risk auditee?	<u>X</u>	Yes	_ No _	X YesNo	
lde	entification of ma	ijor federal programs:					
	CFDA <u>Number</u>	m or Clus	ster				
	14.218	218 Community Development Block Grants/Entitlement Grants Federal Transit Cluster					
	20.500 Federal Transit - Capital Investment Grants 20.507 Federal Transit - Formula Grants 97.067 Homeland Security Grant Program						
			Fede	ral_		State	
		ed to distinguish between type B programs:	\$ 300	,000	\$	100,000	

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2006

#### **SECTION I – SUMMARY OF AUDITORS' RESULTS (cont.)**

Identification of major state programs:

State ID <u>Number</u>	Name of State Program
395.104	Transit Operating Aids
395.510	Transportation Facilities Economic Assistance and Development Program

#### SECTION II - FINANCIAL STATEMENT FINDINGS

#### 2006-1 Material Weakness - Internal Control Over Financial Reporting

Internal control is a process – affected by an entity's governing body, management, and other personnel – designed to provide reasonable assurance regarding the achievement of objectives in the following categories: (a) reliability of financial reporting, (b) effectiveness and efficiency of operations, and (c) compliance with applicable laws and regulations.

Internal control consists of five interrelated components:

- a. Control environment sets the tone of an organization, influencing the control consciousness of its people. It is the foundation for all other components of internal control, providing discipline and structure.
- b. Risk assessment is the entity's identification and analysis of relevant risks to achievement of its objectives, forming a basis for determining how the risks should be managed.
- c. Control activities are the policies and procedures that help ensure that management directives are carried out.
- d. Information and communication systems support the identification, capture, and exchange of information in a form and time frame that enable people to carry out their responsibilities.
- e. Monitoring is a process that assesses the quality of internal control performance over time.

As part of our audit process each year, it is our job to understand your internal control so that we may plan our audit properly. We are also required to communicate with the governing body certain matters that come to our attention regarding your internal control. The types of information that we communicate to you are in some sense regulated by auditing standards. Those standards are constantly changing, depending on the perceived concerns at a national level.

The most recent change involves your internal control, and what we communicate to you regarding those controls. Those requirements are set out in Statement on Auditing Standards No. 112, "Communicating Internal Control Matters Identified in an Audit."

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2006

SECTION II - FINANCIAL STATEMENT FINDINGS (cont.)

#### 2006-1 Material Weakness - Internal Control Over Financial Reporting (cont.)

The new standard clarifies some definitions and will promote more consistency in how weak areas in internal control are communicated by auditors to their clients.

More specifically, the system of internal control over financial reporting is addressed by the new standard. In theory, a properly designed system of internal control staffed with enough people with sufficient training would provide your organization with the ability to not only process and record monthly transactions, but also to prepare a complete set of annual financial statements. Most of our clients do a good job of processing and recording monthly transactions. However, very few are capable of preparing annual financial statements.

The new standard makes it clear that the definition of a material weakness in internal control should now include consideration of the year end financial reporting process. To avoid the auditor reporting a material weakness in internal control, your system of controls would need to be able to accomplish the following:

- 1. Present the books and records to the auditor in such a condition that the auditor is not able to identify <u>any</u> material journal entries as a result of our audit procedures. This is very rare for most of our clients.
- 2. Be capable of preparing a complete set of year end financial statements for the auditor to test. Currently, almost all of our clients have us prepare the financial statement document. This includes drafting the individual fund statements, making conversion entries, drafting the government-wide statements, and preparing footnote disclosures. Your staff would need to be capable of presenting the auditor with a set of complete financial statements in such a condition that the auditor is not able to identify any material changes as a result of the audit.

To accomplish such a high level of internal control over financial reporting is a difficult task for most governments. Many large organizations, such as SEC companies, have been required by law to prepare their own statements for years, and are staffed appropriately to do so. Most governments operate with only enough staff to process monthly transactions and reports, and so rely on us to prepare certain year end audit entries and handle the year end financial reporting. Under the new auditing standards, we must, therefore, inform you that these are material weaknesses in your internal control.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2006

#### SECTION II - FINANCIAL STATEMENT FINDINGS (cont.)

#### 2006-1 Material Weakness - Internal Control Over Financial Reporting (cont.)

#### Management's Response

In order to avoid a material weakness in internal control over financial reporting the city must be able to accomplish the following.

1. Present its books and records to the auditor in such a condition that the auditor is not able to identify **any** material journal entries as a result of their audit procedures.

Through their own admission, our auditors indicate that meeting this requirement will be extremely rare for most of their clients. The city will make every effort to comply with this audit requirement given our current staff resources.

2. The city must be capable of preparing a complete set of year-end financial statements for the auditor to test.

Again, through their own admission almost all of the clients the auditors work with have them prepare their annual financial statements. To meet this requirement we would need to present to the auditors a complete set of financial statements in such a condition that the auditor would not be able to detect <u>any</u> material changes as a result of the audit. For efficiency, cost effectiveness and convenience the city has always required as part of its audit engagement, that the auditor prepare its annual financial statements. Given our current staffing complement, it will be extremely difficult for the city to comply with this requirement without the addition of staff within the finance department. We will work with the auditors in 2007 in an effort to try to resolve this issue.

#### 2006-2 Material Weakness - Internal Control Documentation

Internal control is a process – affected by an entity's governing body, management, and other personnel – designed to provide reasonable assurance regarding the achievement of objectives in the following categories: (a) reliability of financial reporting, (b) effectiveness and efficiency of operations, and (c) compliance with applicable laws and regulations.

Internal control consists of five interrelated components:

- a. Control environment sets the tone of an organization, influencing the control consciousness of its people. It is the foundation for all other components of internal control, providing discipline and structure.
- b. Risk assessment is the entity's identification and analysis of relevant risks to achievement of its objectives, forming a basis for determining how the risks should be managed.
- c. Control activities are the policies and procedures that help ensure that management directives are carried out.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2006

#### **SECTION II - FINANCIAL STATEMENT FINDINGS (cont.)**

#### 2006-2 Material Weakness - Internal Control Documentation (cont.)

- d. Information and communication systems support the identification, capture, and exchange of information in a form and time frame that enable people to carry out their responsibilities.
- e. *Monitoring* is a process that assesses the quality of internal control performance over time.

As part of our audit process each year, it is our job to understand your internal control so that we may plan our audit properly. We are also required to communicate with the governing body certain matters that come to our attention regarding your internal control. The types of information that we communicate to you are in some sense regulated by auditing standards. Those standards are constantly changing, depending on the perceived concerns at a national level.

The most recent change involves your internal control, and what we communicate to you regarding those controls. Those requirements are set out in Statement on Auditing Standards No. 112, "Communicating Internal Control Matters Identified in an Audit."

The new standard clarifies some definitions and will promote more consistency in how weak areas in internal control are communicated by auditors to their clients.

One of the concepts that affect most units of governments is the level of documentation of their internal control. Most of our clients do not have adequate written documentation of the various internal control processes that take place within their organization. We, as auditors, have done some amount of high level documentation of your processes for our files. You, on the other hand, should theoretically have all of your major processes contained in written documents in enough detail that another person could come in and fulfill the requirements of a particular process by following the explanations.

The major areas that should be documented are:

Cash Receipts
Cash Disbursements
Investment Transactions
Receivables – Billings
Receivables – Collections

Purchasing

Receiving

Interfund Transactions

Inventories

Capital Assets - Additions and Retirements

Capital Assets - Depreciation

**Debt Transactions** 

Payroll

Financial Reporting

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2006

SECTION II - FINANCIAL STATEMENT FINDINGS (cont.)

#### 2006-2 Material Weakness - Internal Control Documentation (cont.)

Other than the computer software instruction manual, most of our clients have little written documentation covering these areas. Currently, the city has documented the purchasing process, the cash disbursement process, the payroll process, and the cash handling process. The city also has a capital asset policy. As a result, this is considered to be a material weakness in your internal control.

At this point in time, we have been able to complete your audit without asking for such documentation. However, beginning with your calendar year 2007 audit, we will be required to ask you for complete documentation of your internal control systems, due to the new auditing standards. Therefore, you should plan now to complete that documentation during 2007, so that we can evaluate your compliance with the new rules during our audit of your 2007 financial statements. We will be able to provide you with forms and other resources to assist you with meeting the new requirements.

#### Management's Response

The auditors noted that the city currently does not have adequate written documentation of the various internal control processes that take place within the organization and suggest that written documentation of processes and procedures in the following areas are required in order to comply with SAS No. 112.

Cash Receipts Inter-fund Transactions

Cash Disbursements Inventories

Investment Transactions Capital Assets – Additions and Retirements

Receivables - Billings Capital Assets - Depreciation

Receivables- Collections Debt Transactions

Purchasing - Procurement Payroll

Purchasing - Receiving Financial Reporting

In 2007, the city will begin the process of completing documentation of our internal control systems to comply with the new audit standards. Our auditors have indicated that they will assist the city in meeting these requirements.

#### SECTION III - FEDERAL AND STATE - FINDINGS AND QUESTIONED COSTS

No findings were reported.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2006

SE	CTION IV – OTHER ISSUES	
1.	Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?	Yes <u>X</u> No
2.	Does the audit report show audit issues (i.e., material non-compliance, non-material non-compliance, questioned costs, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the State Single Audit Guidelines:  Department of Natural Resources Department of Transportation Department of Health and Family Services Department of Justice Department of Administration	Yes
3.	Was a Management Letter or other document conveying audit comments issued as a result of this audit?	X Yes No
4.	Name and signature of partner	Thomas A. Scheidegger, CFA, Partner
5	Date of report	June 20. 2007