

CITY HALL • 100 STATE STREET • BELOIT, WI 53511

# MEETING NOTICE AND AGENDA Beloit City Plan Commission Wednesday, October 7, 2015 at 7:00 PM The Forum Beloit City Hall, First Floor 100 State Street, Beloit

- 1. Call to Order and Roll Call
- 2. Approval of the Minutes of the September 9, 2015 Meeting
- 3. **Certified Survey Map 850 Pleasant Street Wisconsin Power and Light**Review and consideration of a two-lot Certified Survey Map for the property located at 850 Pleasant Street
- 4. **Certified Survey Map 1405 Gateway Boulevard Pratt Industries**Review and consideration of a one-lot Certified Survey Map for the property located at 1405 Gateway Boulevard
- 5. **Comprehensive Plan Amendment 1633 Keeler Avenue Commonwealth Development**Public hearing, review and consideration of an amendment to the Future Land Use Map of the
  City of Beloit Comprehensive Plan from Institutional and Community Services to Mixed
  Residential for the property located at 1633 Keeler Avenue (Kolak Education Center)
- 6. **Planned Unit Development 1633 Keeler Avenue Commonwealth Development**Public hearing, review and consideration of Planned Unit Development Master Land Use Plan for the property located at 1633 Keeler Avenue (Kolak Education Center)
- 7. **Zoning Map Amendment 1633 Keeler Avenue Commonwealth Development** Public hearing, review and consideration of a Zoning Map Amendment to change the zoning district classification from PLI, Public Lands and Institutions District, to PUD, Planned Unit Development District, for the property located at 1633 Keeler Avenue (Kolak Education Center)
- 8. Status Report on Prior Plan Commission Items
- 9. **Adjournment**

If you are unable to attend this meeting, please contact Ashley Rosenbaum in the Planning Office at 364-6700 **no later than 4:00 PM the day before the meeting**.

Notice Mailed: October 2, 2015 Approved: Julie Christensen, Community

**Development Director** 

\*\*Please note that, upon reasonable notice, at least 24 hours in advance, efforts will be made to accommodate the needs of disabled individuals through appropriate aids and services. For additional information to request this service, please contact the City Clerk's Office at 364-6680, 100 State Street, Beloit, WI 53511



CITY HALL • 100 STATE STREET • BELOIT, WI 53511

# MEETING MINUTES Beloit City Plan Commission Wednesday, September 9, 2015 at 7:00 PM The Forum Beloit City Hall, First Floor 100 State Street, Beloit

#### 1. Call to Order and Roll Call

Chairperson Faragher called the meeting to order at 7:04pm. Commissioners Tinder, Finnegan, Ruster, Faragher, Johnson, and Moore were present. Commissioner Mathis and Councilman Kincaid were absent.

#### 2. Approval of the Minutes of the August 19, 2015 Meeting

Commissioner Tinder moved to approve the minutes. Commissioner Johnson seconded the motion. The motion passed, voice vote.

3. **Extraterritorial Certified Survey Map – 2800 Block of South Hazelwood Drive**Review and consideration of a one-lot Certified Survey Map for the land located in the 2800 Block of South Hazelwood Drive in the Town of Turtle

Julie Christensen, Director of Community Development, presented the staff report and recommendation.

Commissioner Tinder moved to approve the Certified Survey Map. Commissioner Ruster seconded the motion. The motion passed, voice vote.

# 4. Sale of City-owned Land to the Wisconsin Department of Transportation for Right-of-Way Purposes - Portion of 2702 Colley Road

Review and consideration of a request from the Wisconsin Department of Transportation to purchase a portion of the property located at 2702 Colley Road for I-39/I-90 right-of-way purposes.

Julie Christensen, Director of Community Development, presented the staff report and recommendation.

Commissioner Ruster questioned the size of the property the Department of Transportation desires to purchase. Ms. Christensen explained that the small strip of land is all of what the Department of Transportation needs to complete their project.

Commission Johnson moved to approve the sale of City-owned land. Commissioner Finnegan seconded the motion. The motion passed, voice vote.

#### 5. Status Report on Prior Plan Commission Items

Julie Christensen stated that the Floodplain Ordinance and the Rezoning of Central Christian Church were approved by Council. Ms. Christensen also alerted the Commission of the request by Commonwealth, a Milwaukee based company, to rehabilitate the existing building at 1633 Keeler Ave into affordable housing. Ms. Christensen also explained that Commissioners do not have a conflict of interest if they have property in the neighborhood. Chairperson Faragher inquired into whether or not police reports would be requested for the Keeler neighborhood. Ms. Christensen explained that police reports were, historically, requested by City Council for similar multi-unit housing situations. However, they had not yet been requested.

Commissioner Ruster inquired into the Apara Care project that had been scheduled for 2015. Ms. Christensen explained that Apara Care was not able to meet the deadlines imposed by City Council.

#### 6. **Adjournment**

The meeting adjoined at 7:20pm.

Minutes respectfully submitted by Ashley Rosenbaum.

### CITY OF BELOIT



#### REPORT TO THE BELOIT CITY PLAN COMMISSION

Meeting Date: October 7, 2015 Agenda Item: 3 File Number: CSM-2015-11

Applicant: RH Batterman Owner: Wisconsin Power and Light Location: 850 Pleasant Street

Existing Zoning: PLI, Public Lands Existing Land Use: Vacant Total Area: 4.75 (+/-) Acres

and Institutions District Utility/Open Space

#### **Request Overview/Background Information:**

RH Batterman, on behalf of Wisconsin Power and Light, has submitted an Application for the Review of a Minor Subdivision and a two-lot Certified Survey Map (CSM) for the property located at 850 Pleasant Street in the City of Beloit. According to Section 12.05(1)(b) of the Subdivision Ordinance, the Plan Commission may approve, conditionally approve, or reject any minor subdivision of land within the City or within the City's extraterritorial jurisdiction where there is no dedication of land to the City.

#### **Key Issues:**

- The existing parcel area is approximately 4.75 Acres, or 206,913 sq. ft.
- The vacant Blackhawk Generating Station is the only structure on the parcel.
- The intent of the proposed CSM is to subdivide the parcel into two lots.
  - o Proposed Lot 2 will be approximately 2.84 acres and contain the entire generating station structure.
  - o Proposed Outlot 1 will be approximately 1.92 acres and contain the recreational bike path and highway easements.
- The City's Review Agents have reviewed the proposed CSM and have the following comments:
  - Fire Department: Any new owners of the land should be aware that the Wisconsin DNR requires owners of dams on navigable water ways, such as the Rock River, to provide a clear access route for portaging (NR 330.04 of the Wisconsin Administrative Code).
  - Planning Division: Both proposed parcels contain existing public sidewalks that allow a person to portage around the building/dam. Beloit College also has plans for a cantilevered river walk to be built on the west side of the structure on Lot 2.
- The application and proposed CSM are attached to this report.

#### Consistency with Comprehensive Plan and Strategic Plan:

The Comprehensive Plan's Future Land Use Map designates the subject property as appropriate for Institutional and Community Services. Beloit College has proposed converting the power plant into a student activity and recreation center. This plan is still in the fundraising stage, but should the project go through, will meet the goals of the comprehensive plan for the parcel. Consideration of this request supports Strategic Goal #5.

#### Sustainability:

- Reduce dependence upon fossil fuels N/A
- Reduce dependence on chemicals and other manufacturing substances that accumulate in nature N/A
- Reduce dependence on activities that harm life sustaining eco-systems N/A
- Meet the hierarchy of present and future human needs fairly and efficiently N/A

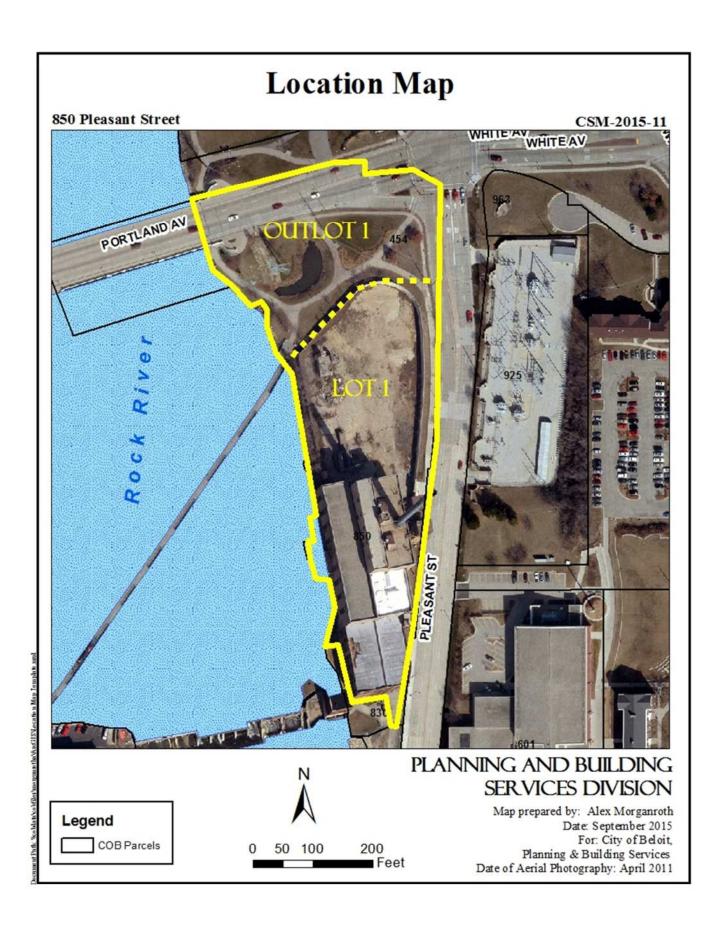
#### Staff Recommendation:

The Planning & Building Services Division recommends <u>approval</u> of the attached two-lot Certified Survey Map (CSM) for the property located at 850 Pleasant Street in the City of Beloit, subject to the following conditions:

- 1. The final CSM shall substantially conform to the preliminary CSM submitted with this application for review.
- 2. The final CSM shall be recorded with the Rock County Register of Deeds by December 31, 2015.
- 3. Lot 2 shall be renumbered as "Lot 1" prior to recording.

Fiscal Note/Budget Impact: N/A

Attachments: Location Map, CSM, Application, and Resolution.



# City of Beloit

# **Neighborhood Planning Division**

100 State Street, Beloit, WI 53511 Phone: (608) 364-6700 Fax: (608) 364-6609

Apj	olication for	Review of a M	Ainor Subdiv	ision
(Please Type or Print)			File Number:	con 2015-19
1. Address of proper	ty: 850 PLE	ASANT STREET		
2. Tax Parcel Numb	er(s): 13520399	9		
3. Property is locate	d in (circle one):(	City of Beloit or To	wn of: Turtle; Be	<u>loit; Rock</u> or <u>LaPrairie</u>
In the <u>NE</u> Quarte	r of Section 35	, Township 1	North, Range 1	2 East of the 4th P.M.
4. Owner of Record	WISCONSIN	POWER & LIGHT	Γ Pho	one: 608-458-3845
4902 N BILTMO	RE LANE	MADISON	WI	53707-1007
(Address)		(City)	(State)	(Zip)
5. Surveyor's name:	RH Battermar	ı & Co., Inc.	Pho	one: 365-4464
2857 Bartells Driv	'e	Beloit	WI	53511
(Address)		(City)	(State)	(Zip)
		this land division is		lot(s).
7. Total area of land	included in this	map: 206913 +/- S	SF	
8. Total area of land	remaining in pa	rent parcel: <u>NA</u>		
9. Is there a propose	d dedication of a	ny land to the City	of Beloit? No	
10. The present zonin	g classification of	f this property is:	PLI	***************************************
11. Is the proposed use	permitted in this	s zoning district:	Yes	
12. THE FOLLOWING	G ITEMS MAY N	EED TO BE COMP	LETED AND/OR	ATTACHED:
	n meeting; pre-ap	quired if the total area plication meeting was		
Developer's S Phase One En	tatement; as requ vironmental Asse		on 12.05(1)(c) of the	ision Ordinance. e Subdivision Ordinance. Subdivision Ordinance.
accompanying docum application for and pet	ents is true and ition the City Pla bose stated herein.	d correct. The und in Commission or C The undersigned al	dersigned does he lity Council for a	s application and on all ereby respectfully make pproval of this Certified by all applicable federal,
(Signature of applicant)	<u></u>	/ BATTERM (Name of appli		/ <u>G-3-15</u> (Date)
This application mus	t be submitted at	t least 21 days prior	to the Plan Com	mission meeting date.
Review fee: \$150 plu	s \$10 per lot	Amount	Paid: \\\	) )
Scheduled meeting date:	10/7/0			
Application accepted by	AEM		Date	09/04/15

(Revised: January, 2006)

Page 1 of 1 Pages

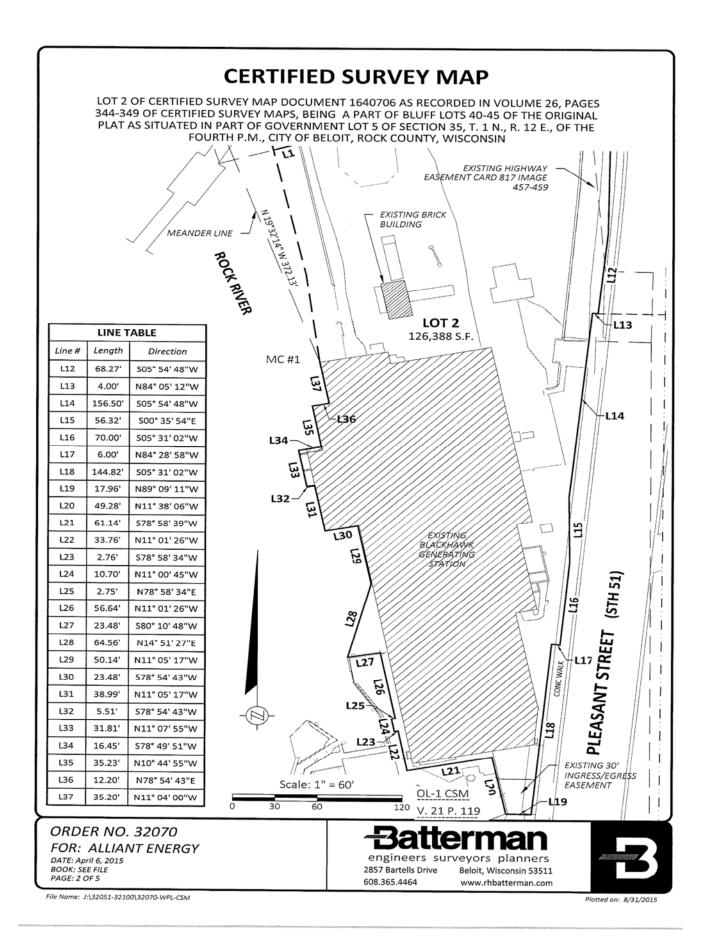
Planning Form No. 53

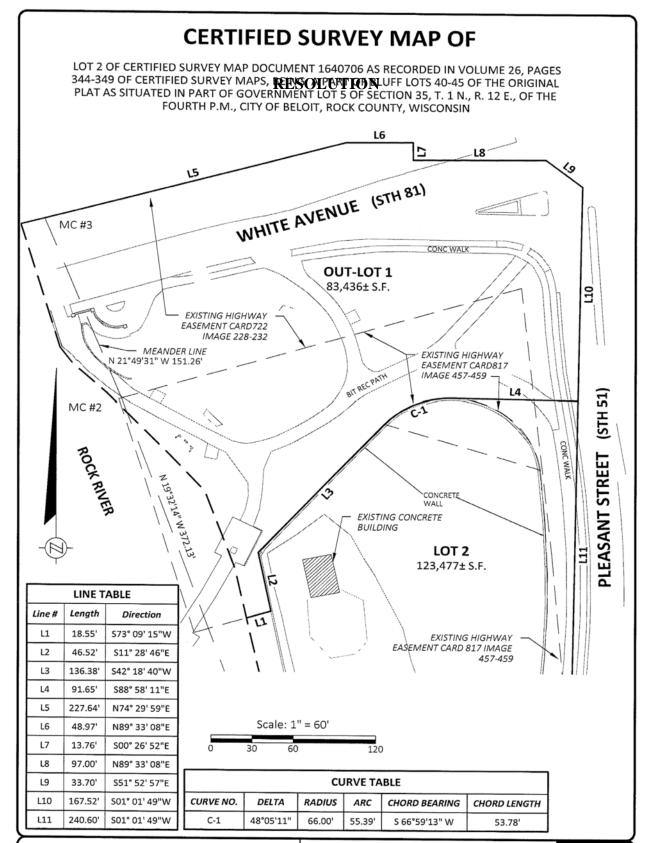
Established: June 1998

## **CERTIFIED SURVEY MAP** LOT 2 OF CERTIFIED SURVEY MAP DOCUMENT 1640706 AS RECORDED IN VOLUME 26, PAGES 344-349 OF CERTIFIED SURVEY MAPS, BEING A PART OF BLUFF LOTS 40-45 OF THE ORIGINAL PLAT AS SITUATED IN PART OF GOVERNMENT LOT 5 OF SECTION 35, T. 1 N., R. 12 E., OF THE FOURTH P.M., CITY OF BELOIT, ROCK COUNTY, WISCONSIN COMPUTED N.E. CORNER OF SECTION 35-1-12 FROM TIES WHITE AVENUE (STH 81) Ούτ-ιοτ 1 LOT 2 S 89°32'20" E 47.71 ROCK RIVER PLEASANT STREET (STH 51) S 00°27'40" W 2631.73' **MONUMENT KEY** 3/4" Iron Rebar Found Iron Rebar Set 3/4" x 24"(1.5 Lbs./Ft.) Drill Hole Set Drill Hole Found BEARINGS BASED ON THE WISCONSIN COUNTY COORDINATE SYSTEM, ROCK DATUM. THE EAST LINE OF THE N.E.1/4 OF SECTION 35-1-12 HAVING A BEARING OF S 0\*27'40" W Scale: 1" = 200' POLY MON FOUND EAST 1/4 CORNER SECTION 35-1-12 ORDER NO. 32070 FOR: ALLIANT ENERGY engineers surveyors planners DATE: April 6, 2015 BOOK: SEE FILE 2857 Bartells Drive Beloit, Wisconsin 53511 PAGE: 1 OF 5 608.365.4464 www.rhbatterman.com

File Name: J:\32051-32100\32070-WPL-CSM

Plotted on: 8/31/201





ORDER NO. 32070

FOR: ALLIANT ENERGY

DATE: April 6, 2015 BOOK: SEE FILE PAGE: 3 OF 5

# -Batterman

engineers surveyors planners 2857 Bartells Drive Beloit, Wisconsin 53511 608.365.4464 www.rhbatterman.com



File Name: J:\32051-32100\32070-WPL-CSM

Plotted on: 8/31/2015

#### APPROVING A TWO-LOT CERTIFIED SURVEY MAP FOR THE PROPERTY LOCATED AT 850 PLEASANT STREET IN THE CITY OF BELOIT

WHEREAS, Section 12.05(1)b of Chapter 12 of the Code of General Ordinances of the City of Beloit entitled "Subdivision and Official Map Ordinance" authorizes the City Plan Commission of the City of Beloit to approve, conditionally approve, or reject any minor subdivision of land within the City; and

WHEREAS, the attached two-lot Certified Survey Map for the property located at 850 Pleasant Street, containing 4.75 acres, more or less, is located within the jurisdiction of the City of Beloit; and

WHEREAS, the City Plan Commission of the City of Beloit has reviewed the proposed two-lot Certified Survey Map, which pertains to the following described land:

LOT 2 OF CERTIFIED SURVEY MAP DOCUMENT 1640706 AS RECORDED IN VOLUME 26, PAGES 344-349 OF CERTIFIED SURVEY MAPS, BEING A PART OF BLUFF LOTS 40-45 OF THE ORIGINAL PLAT AS SITUATED IN PART OF GOVERNMENT LOT 5 OF SECTION 35, T. 1 N., R. 12 E., OF THE FOURTH P.M., CITY OF BELOIT, ROCK COUNTY, WISCONSIN. Containing 4.75 acres, more or less.

NOW, THEREFORE, BE IT RESOLVED THAT the Plan Commission of the City of Beloit does hereby conditionally approve the attached two-lot Certified Survey Map for the property located at 850 Pleasant Street in the City of Beloit, subject to the following conditions:

- 1. The final CSM shall substantially conform to the preliminary CSM submitted with this application for review.
- 2. The applicant shall record the CSM with the Rock County Register of Deeds and shall provide the Planning and Building Services Division with a copy of the recorded CSM by December 31, 2015.
- 3. Lot 2 shall be renumbered as "Lot 1" prior to recording.

Adopted this 7<sup>th</sup> day of October, 2015.

	James Faragher, Plan Commission Chairman
ATTEST:	
Julie Christensen,	
Community Development Director	

### CITY OF BELOIT



#### REPORT TO THE BELOIT CITY PLAN COMMISSION

Meeting Date: October 7, 2015 Agenda Item: 4 File Number: CSM-2015-12

Applicant: RH BattermanOwner: Pratt IndustriesLocation: 1405 Gateway Blvd

Existing Zoning: M-2, General Existing Land Use: Industrial Total Area: 39.82 Acres

Manufacturing

#### **Request Overview/Background Information:**

RH Batterman, on behalf of Pratt Industries, has submitted an Application for the Review of a Minor Subdivision and a 1-Lot Certified Survey Map (CSM) for the property located at 1405 Gateway Blvd in the City of Beloit. According to Section 12.05(1)(b) of the Subdivision Ordinance, the Plan Commission may approve, conditionally approve, or reject any minor subdivision of land within the City or within the City's extraterritorial jurisdiction where there is no dedication of land to the City.

#### **Key Issues:**

- Proposed Lot 1 is 39.83 acres and has frontage on Gateway Blvd, Colley Rd, and Apex Dr (unimproved).
- The intent of the proposed CSM is to combine sections of eight existing lots to create a 39.83 acre lot that will be the location of the new Pratt Industries facility.
- The subject lots have already been joined administratively.
- The City's Review Agents have reviewed the proposed CSM and have not submitted any comments.
- The application and proposed CSM are attached to this report.

#### Consistency with Comprehensive Plan and Strategic Plan:

The Comprehensive Plan's Future Land Use Map shows the subject property in the "Business Park" land use category. The Pratt Industries facility is consistent with this designation. Consideration of this request supports Strategic Goal #5.

#### Sustainability:

- Reduce dependence upon fossil fuels N/A
- Reduce dependence on chemicals and other manufacturing substances that accumulate in nature N/A
- Reduce dependence on activities that harm life sustaining eco-systems N/A
- Meet the hierarchy of present and future human needs fairly and efficiently N/A

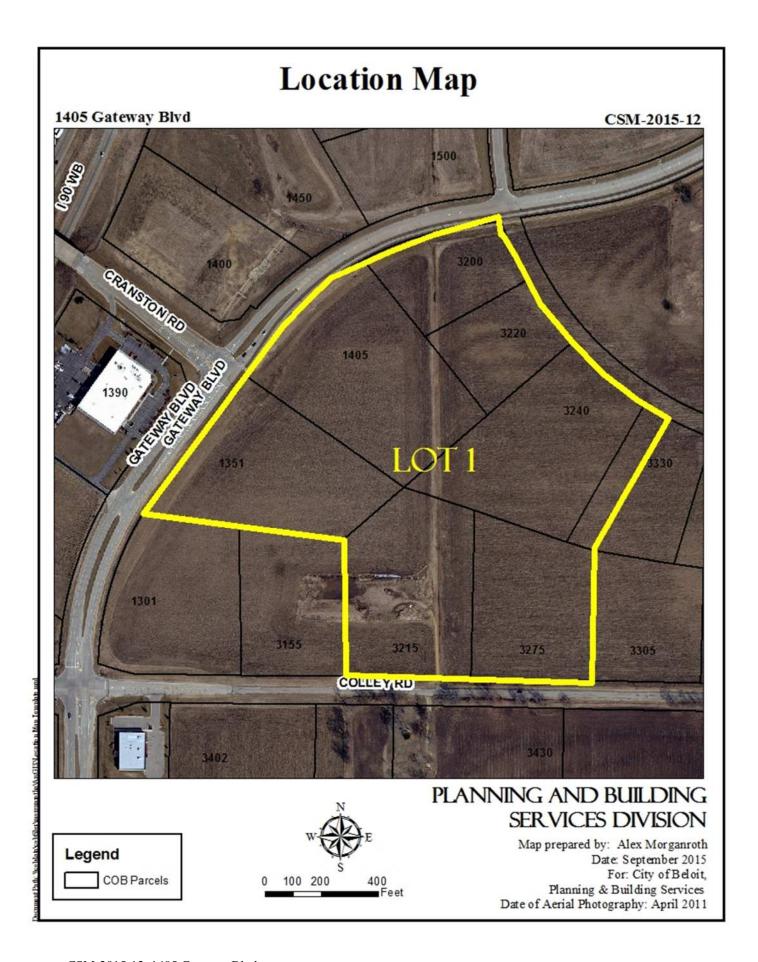
#### Staff Recommendation:

The Planning & Building Services Division recommends <u>approval</u> of the attached one-lot Certified Survey Map (CSM) for the property located at 1405 Gateway Blvd in the City of Beloit, subject to the following conditions:

- 1. The final CSM shall substantially conform to the preliminary CSM submitted with this application for review.
- 2. The applicant shall record the CSM with the Rock County Register of Deeds and shall provide the Planning and Building Services Division with a copy of the recorded CSM by December 31, 2015.

Fiscal Note/Budget Impact: N/A

Attachments: Location Map, CSM, Application, and Resolution.



# CITY of BELOIT

## **Neighborhood Planning Division**

100 State Street, Beloit, WI 53511 Phone: (608) 364-6700 Fax: (608) 364-6609

Application for Review of a Minor Subdivision

(Please Type or Print)	File Number: 0M -2015 - 12
1. Address of property: <u>1405 Gateway Blvd</u> , B	eloit, WI 53511
2. Tax Parcel Number(s): 22851010	
3. Property is located in (circle one): City of Beloit or Tow	vn of: Turtle; Beloit; Rock or LaPrairie
In the _sw Quarter of Section 28, Township 01 Nor	th, Range 13 East of the 4th P.M.
4. Owner of record: Pratt Industries	Phone: 770-918-5678
1800-C Sarasota Pkwy Conyers	GA 30013
(Address) (City)	(State) (Zip)
5. Surveyor's name: RH Batterman	Phone: 608-365-4464
2857 Bartells Dr Beloit	WI 53511
(Address) (City)	(State) (Zip)
6. Number of new lots proposed with this land division is	
7. Total area of land included in this map: 39.83 ac	
3. Total area of land remaining in parent parcel: 39.83	3 acres
2. Is there a proposed dedication of any land to the City of	f Beloit? No
0. The present zoning classification of this property is:	M-2 General Manufacturing
1. Is the proposed use permitted in this zoning district: _	M-2 General Manufacturing
2. THE FOLLOWING ITEMS MAY NEED TO BE COMP	LETED AND/OR ATTACHED:
<ul> <li>Site Assessment Checklist; is required if the total are</li> <li>Pre-application meeting; a pre-application meeting with City of Beloit Staff.</li> <li>Developer's Statement; as required by section 12.020</li> </ul>	7) of the Subdivision Ordinance.
☐ Phase One Environmental Assessment: as per section ☐ Certified Survey Map: one copy as required by section	가게 들어보고 생각 사람들이 되었다. 그는 그들은 이 경기에 되었다면 되었다면 되었다면 되었다. 그런 그는
The applicant's signature below indicates the information accompanying documents is true and correct. The undersign for and petition the City Plan Commission or City Council for a purpose stated herein. The undersigned also agrees to abide by ules, and regulations.  (Signature of applicant)  (Signature of applicant)  (Name of applicant)  This application must be submitted at least 21 days prior	ed does hereby respectfully make application approval of this Certified Survey Map for the yall applicable federal, state and local laws, $\frac{\sqrt{9-9-15}}{(\text{Date})}$
Review fee: \$150 plus \$10 per/lot Amount	naid 1/20,00
Scheduled meeting date: 10/7/5	- 10 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5
Application accepted by:	Date: () \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
	- /

Planning Form No. 53

Established: June 1998

(Revised: January, 2006)

Page 1 of 1 Pages

# CITY of BELOIT

# **Neighborhood Planning Division**

100 State Street, Beloit, WI 53511 Phone: (608) 364-6700 Fax: (608) 364-6609

#### SITE ASSESSMENT CHECKLIST

For property located at: <u>1405 Gateway Blvd</u> Property owner's name: <u>Pratt Industries, Inc.</u>

ITEM OF INFORMATION Not Known = NK	YES	NO
I. Land Resources; Does the project site involve:		
A. Changes in relief and drainage patterns?	X	
(Attach a topographical map showing, at a minimum, 2-foot contour intervals)		
B. A landform or topographical feature including perennial streams?		X
C. A floodplain? (If Yes, attach a copy of the latest FEMA Floodway map with the parcel shown thereon.)		X
D. An area of soil instability, or slopes greater than 12%, or hydric or alluvial soils as depicted in the "Soils Survey of Rock County"?		X
E. An area of bedrock within 6 feet of the surface as depicted in the "Soils Survey of Rock County" or a more detailed source?	X	
F. An area with groundwater table within 5 feet of the surface as depicted in the "Soils Survey of Rock County" or a more detailed source?		X
G. An area with fractured bedrock within 10 feet of the soil surface as depicted in the "Soils Survey of Rock County"	X	
H. Prevention of future gravel extraction?		X
I. A drainage-way with a tributary area of 5 or more acres?		X
J. Lot coverage of more than 50 percent impermeable surfaces?		X
K. Prime agricultural land as depicted in the "Soils Survey of Rock County" or any adopted farmland preservation plans?	X	
L. Wetlands as depicted on a DNR wetland inventory map or more detailed source?	X	12.11
II. Water Resources; Does the project site involve:		
A. An area traversed by a stream, intermittent stream or dry run?		X
B. An impact on the capacity of a storm water storage system or flow of a waterway within one mile?	X	
C. The use of septic systems for on-site wastewater disposal?		X
D. Lowering of water table by pumping or drainage?		X
E. Raising of water table by altered drainage?		X
F. Frontage on a lake, river, or other navigable waterway?		X
III. Human and Scientific Interest; Does this project site involve:		
A. An area of archeological interest included on the Wisconsin		NK
Archeological Site Inventory?		1417
B. An area of historical interest, or historic buildings or monuments	+	X
listed on the State or National Register of Historic Places?		Λ

Planning Form No. 56

Established: December, 2001

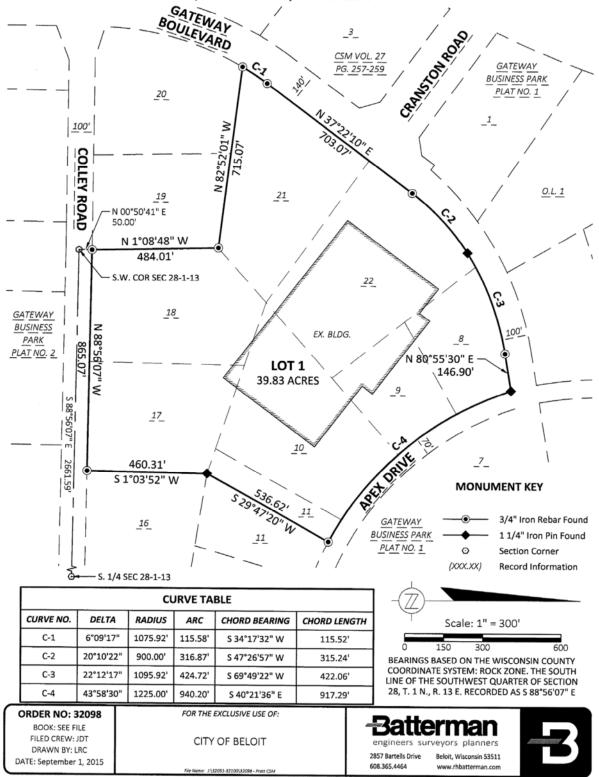
(Revised: February, 2002)

Page 1 of 2 Pages

#### CERTIFIED SURVEY MAP

OF

ALL OF LOTS 8, 9, 10, 17, 18, 21, 22 AND THE NORTHWESTERLY 100 FEET IN EQUAL WIDTH OF LOT 11 OF GATEWAY BUSINESS PARK PLAT NO. 1, RECORDED IN VOLUME 32 OF PLATS ON PAGES 715-719 AS DOCUMENT # 1722549, CITY OF BELOIT, ROCK COUNTY, WISCONSIN.



# RESOLUTION APPROVING A ONE-LOT CERTIFIED SURVEY MAP FOR THE PROPERTY LOCATED AT 1405 GATEWAY BOULEVARD IN THE CITY OF BELOIT

**WHEREAS**, Section 12.05(1)b of Chapter 12 of the Code of General Ordinances of the City of Beloit entitled "Subdivision and Official Map Ordinance" authorizes the City Plan Commission of the City of Beloit to approve, conditionally approve, or reject any minor subdivision of land within the City; and

**WHEREAS**, the attached one-lot Certified Survey Map for the property located 1405 Gateway Boulevard, containing 39.83 acres, is located within the jurisdiction of the City; and

**WHEREAS**, the City Plan Commission of the City of Beloit has reviewed the proposed one-lot Certified Survey Map, which pertains to the following described land:

ALL OF LOTS 8, 9, 10, 17, 18, 21, 22 AND THE NORTHWESTERLY 100 FEET IN EQUAL WIDTH OF LOT 11 OF GATEWAY BUSINESS PARK PLAT NO. 1, RECORDED IN VOLUME 32 OF PLATS ON PAGES 715-719 AS DOCUMENT #1722549, CITY OF BELOIT, ROCK COUNTY, WISCONSIN. Containing 39.83 acres, more or less.

**NOW, THEREFORE, BE IT RESOLVED THAT** the Plan Commission of the City of Beloit does hereby conditionally approve the attached one-lot Certified Survey Map for the property located at 1405 Gateway Boulevard in the City of Beloit, subject to the following conditions:

- 1. The final CSM shall substantially conform to the preliminary CSM submitted with this application for review.
- 2. The applicant shall record the CSM with the Rock County Register of Deeds and shall provide the Planning and Building Services Division with a copy of the recorded CSM by December 31, 2015.

Adopted this 7<sup>th</sup> day of October, 2015.

•	
	James Faragher, Plan Commission Chairman
ATTEST:	
Julie Christensen, Community Development Director	<u> </u>

# **CITY OF BELOIT**



#### REPORT TO THE BELOIT CITY PLAN COMMISSION

Meeting Date: October 7, 2015Agenda Item: 5File Number: RPB-2015-09

#### Request Overview/Background Information:

Commonwealth Development has submitted an application requesting an amendment to the Future Land Use Map (Map 10) of the City of Beloit Comprehensive Plan. Wisconsin's Comprehensive Planning Law, §66.1001 of the Wisconsin Statutes, was signed into law in 1999. This legislation is commonly known as Wisconsin's "smart growth" law, although the law does not prescribe or require a particular type of development pattern. The Comprehensive Planning law requires all cities, towns, and villages that regulate land use through land use ordinances (e.g. zoning) to adopt a Comprehensive Plan. Comprehensive Plans are intended to guide development and redevelopment over a 20-year timeframe. The law also requires that land use decisions be consistent with the plan.

The Beloit City Council approved the City's Comprehensive Plan in March 2008 after an extensive public participation program. All land use decisions made by the City of Beloit, including any actions regarding official mapping, local subdivision regulation, and zoning regulations, must be consistent with the plan. The Beloit City Council established a process for amendments (minor changes) to the Comprehensive Plan on February 1, 2010. The Plan Commission's recommendation to approve or deny will be forwarded to the City Council for consideration on November 16, 2015.

#### **Key Issues:**

- The applicant is requesting the following amendment to the Future Land Use Map:
  - o 1633 Keeler Avenue (Kolak Education Center) From Institutional & Community Services to Mixed Residential.
- The applicant has made an accepted offer to purchase the subject property from the School District of Beloit.
- The applicant has proposed the adaptive reuse/redevelopment of the subject property into a multifamily residential community with up to 40 dwelling units.
- The proposed Plan amendment is related to the applicant's concurrent request to rezone the subject property from PLI, Public Lands & Institutions District to PUD, Planned Unit Development District.

#### Maps – Existing & Future Land Use

- o An Existing Land Use Map is attached, which shows the surrounding uses with a color coded legend.
- The Future Land Use Map is attached, which is the adopted map that guides zoning decisions.

#### Land Use Context

- The subject property was constructed (circa 1919) as Roosevelt Jr. High School, which operated until 1980. In 1982, the School District renovated the school building into the district's administrative offices. The offices were renamed the Kolak Center in 1997. Approximately 55 administrative employees work in the Kolak Center on a given weekday.
- With at least half of the 6-acre site unimproved, the subject property has historically served as the neighborhood's open space. There is a City-owned baseball field (park) to the east of the subject property, and the parkland backs up to the railroad tracks. The Turtle Creek Floodplain Greenway lies on the opposite side of the railroad tracks and creek.
- As shown on the attached map, the predominant surrounding land use is single-family residential with a detached garage. The majority of the neighborhood homes were constructed from 1905 to 1930, when this neighborhood (and all of Beloit) experienced rapid growth. The majority of homes are owner-occupied, although that percentage decreases noticeably from the east end of the immediate neighborhood (Evergreen) to the west end (Prairie Avenue). There are a few duplexes in the immediate area as well, although the neighborhood was downzoned to single-family residential in 1999.
- The subject property is 1-2 blocks from the closest arterial streets (White Avenue & Prairie Avenue), so all traffic to/from the site must utilize the connecting local streets (i.e. La Salle, Hinsdale, Eaton, Partridge, Central, & Keeler). Due to the adjacent greenway, the lack of through traffic, and surrounding single-family uses, the neighborhood has a distinct "edge-of-town" or "hidden" character that is important to the existing homeowners.

#### Public Participation

- Public input and support is a critical component of Comprehensive Planning. During the applicant's neighborhood meeting on August 25<sup>th</sup> and the Plan Commission workshop on September 23<sup>rd</sup>, the residents of the neighborhood expressed vehement and unanimous opposition to the proposed Plan amendment.
- o Planning staff is also concerned about setting a bad precedent. According to the Plan itself, "frequent

- amendments only to accommodate specific development proposals should be avoided, or else the Plan will become meaningless." Particularly in light of the neighborhood opposition, amending the Plan to accommodate a specific development proposal is not advisable public policy.
- The applicant has argued that the City needs to increase, diversify, & modernize our housing stock to attract & retain young professionals. Planning staff agrees, but numerous public & private efforts are underway to achieve that goal in other areas of the City, and the existence of that shared goal should not override the voices of those already residing in our diverse central City neighborhoods.

#### Land Use Analysis – Proposed Mixed Residential Use

- According to the Comprehensive Plan, the subject property is designated for Institutional & Community Services, a recommendation which is "designed to facilitate large-scale public buildings, schools, religious institutions, etc."
- The Mixed Residential land use category "is intended for a variety of residential units focused on multiple family housing, usually developed at densities that exceed six units per acre and served by public sanitary sewer and water systems." Within this recommendation, the plan encourages "multiple-family residential building sizes of between 8 and 32 units." The surrounding blocks average 6 units per acre.
- Planning staff supports the creation of additional multi-family developments in the City when compatible
  with existing and/or proposed land uses and supported by existing and/or planned infrastructure, but the
  proposed Plan amendment does not pass these tests.
- The proposed amendment to the Future Land Use Map would dramatically change the character of the established immediate neighborhood. The subject property has always been a supportive institutional presence, first as a school and later as an administrative office that offers employment opportunities and operational hours that are compatible with the surrounding single-family districts. In addition, the management of the site has always been accountable to the public and surrounding residents, thanks to elected members of the School Board retaining oversight.
- The proposed amendment (and corresponding Planned Unit Development) would change the character of the neighborhood by altering a century-old land use, eliminating public open space, and increasing daily traffic counts by 50-100% on local streets that are ill-equipped to absorb additional traffic.

#### Consistency with Comprehensive Plan and Strategic Plan:

- The City's compliance with the Comprehensive Planning law's consistency requirement is the impetus for this request.
- Consideration of this request supports Strategic Goal #5.

**Sustainability:** (Briefly comment on the sustainable long term impact of this policy or program related to how it will impact both the built and natural environment utilizing the four following eco-municipality guidelines)

- Reduce dependence upon fossil fuels N/A
- Reduce dependence on chemicals and other manufacturing substances that accumulate in nature N/A
- Reduce dependence on activities that harm life sustaining eco-systems N/A
- Meet the hierarchy of present and future human needs fairly and efficiently N/A

#### Staff Recommendation:

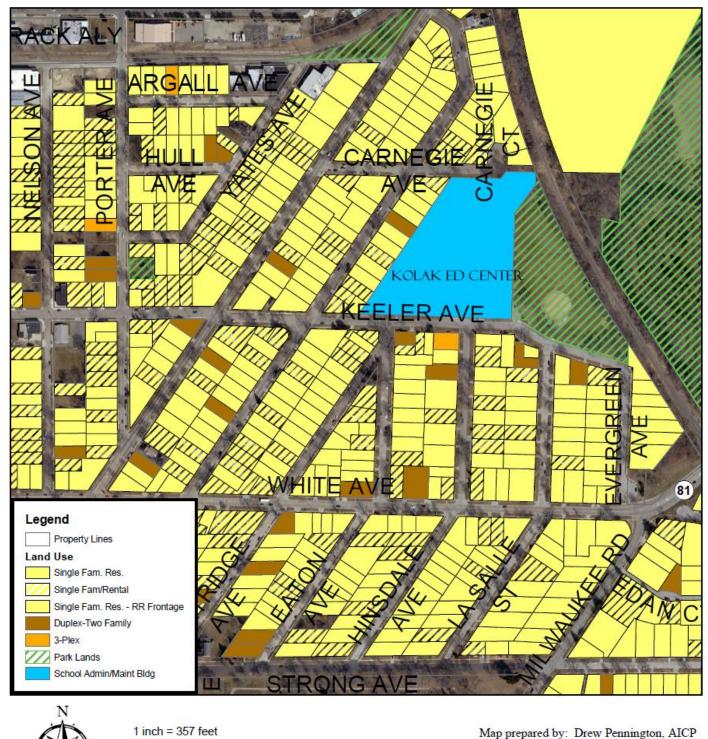
The Planning & Building Services Division recommends <u>denial</u> of the following proposed amendment to the Future Land Use Map (Map 10) of the City's Comprehensive Plan:

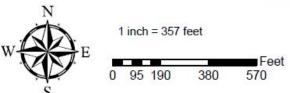
 1633 Keeler Avenue (Kolak Education Center) – From Institutional & Community Services to Mixed Residential.

**Fiscal Note/Budget Impact:** If approved, the proposed Plan amendment would allow the applicant's development to move forward, which would make the subject property taxable for the first time. However, the true fiscal impact is more difficult to determine due to additional costs associated with infrastructure wear & tear, and protective services.

Attachments: Existing Land Use Map, Future Land Use Map, Proposed PUD, Public Notice, Mailing List, and Resolution.

# Kolak Area Land Use Map



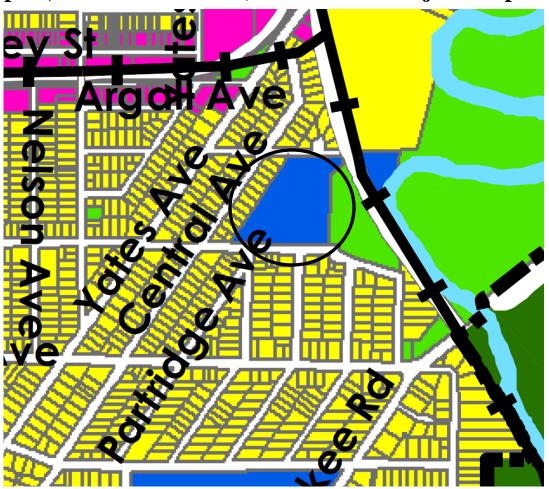


Date: August 2015

For: City of Beloit Planning & Building Date of Aerial Photography: March 2011

ANNING & BUILDING SERVICES DIVISION

**Map 10, Future Land Use (Narrowed to Subject Properties)** 









August 19, 2015

City of Beloit Mr. Drew Pennington 100 State Street Beloit, WI 53511

Dear Mr. Pennington,

Commonwealth Development is requesting to rezone the historic Roosevelt School otherwise known as the Kolak Education Center. The property is currently zoned as PL1 Public Lands and Institutions District. Our adaptive reuse plan calls for the conversion of the historic school into 33 apartment units with an additional 27 new construction units on the balance of the site. The buildings will include common area amenities such as a community room, fitness center, and property management office. In order to accommodate our development proposal, we are requesting for the parcel to be rezoned as R-3 Low Density Multifamily Residential District. Located next to Turtle Creek and surrounded by residential neighborhoods the location will provide a serene location for our residents to enjoy. The rezoning of this site, as R-3, will keep the land uses consistent in the area.

We are excited for the opportunity to preserve the historic Roosevelt Junior High School that served the community from 1921 until 1980 when it was renovated as the Kolak Education Center to house the school district's administration offices. This building holds an important place in Beloit's history and our development will restore the original architectural details. Over the years, many of Beloit's residents have walked the halls as either students or district employees, and we are eager to ensure the halls can be enjoyed by citizens in future years. We look forward to working with the community to ensure that Beloit's residents have access to high-quality housing and can enjoy this historic building for years to come.

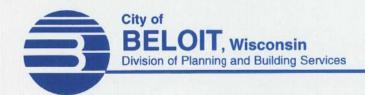
Sincerely,

Kevin McDonell

Vice President of Development

54 East First Street · Fond du Lac, WI 54935 · (920) 922-8170 · Fax: (920) 922-8171

www.commonwealthco.net



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#### NOTICE TO THE PUBLIC

September 23, 2015

To Whom It May Concern:

Commonwealth Development has submitted an application requesting the following amendment to the Future Land Use Map (Map 10) of the City of Beloit Comprehensive Plan:

1633 Keeler Avenue – From Institutional & Community Services to Mixed Residential.

The applicant has made an accepted offer to purchase the subject property, which currently serves as the Kolak Education Center, from the School District of Beloit. The applicant has proposed the adaptive reuse/redevelopment of the subject property into a multifamily residential community with up to 40 dwelling units. The proposed map amendment is related to the applicant's concurrent request to rezone the subject property from PLI, Public Lands & Institutions District to PUD, Planned Unit Development District.

Information regarding the location, zoning, and land use of this property is available for public review in the Planning & Building Services Division on the third floor of City Hall, 100 State Street.

The following public meetings will be held regarding the proposed amendment:

<u>City Plan Commission:</u> Wednesday, October 7, 2015, at 7:00 PM, or as soon thereafter as the matter can be heard in The Forum, Beloit City Hall, 100 State Street.

<u>City Council (Public Hearing):</u> Monday, November 16, 2015, at 7:00 PM, or as soon thereafter as the matter can be heard in The Forum, Beloit City Hall, 100 State Street.

# THE PUBLIC IS INVITED TO ATTEND THESE MEETINGS. We are interested in your opinion.

Anyone bringing handouts to the Plan Commission meeting <u>must</u> bring <u>ten</u> (10) copies and submit them to the Recording Secretary <u>before</u> the meeting begins. Staff is unable to leave the meeting area to make copies.

For additional information, please contact Drew Pennington, AICP in the Planning & Building Services Division at (608) 364-6711 or <u>penningtond@beloitwi.gov</u>. Comments will be accepted via telephone, email, and U.S. Mail.

RPB-2015-09, Comprehensive Plan Amendment (Kolak Redevelopment)

Karry DeVault, Clerk Town of Beloit 2871 S. Afton Rd., Beloit 53511

Deb Bennett, Clerk Town of Turtle 6916 S. County Rd. J. Beloit, WI 53511

City Clerk City of South Beloit 519 Blackhawk Blvd. Suite 2 South Beloit, IL 61080

Peter Herreid, Grant Administrator Department of Administration 101 E. Wilson Street, 10th Floor Madison, WI 53702-0001 Frank Management Inc. 2501 Morse Street Janesville, WI 53545

Rock County Planning Director Rock County Courthouse, Room 266 51 South Main Street, Janesville, WI 53545

Dr. Pamela Kiefert, Superintendent Clinton Community School District 112 Milwaukee Road Clinton, WI 53525

Brad Austin Corporate Contractors Inc. 655 3<sup>rd</sup> Street, Suite 101 Beloit, WI 53511 Janelle Marotz School District of Beloit 1633 Keeler Avenue Beloit, WI 53511

Dr. Dennis McCarthy Beloit-Turner School District 1237 Inman Parkway Beloit, WI 53511

Nick Dimassis Beloit Public Library Director

# RESOLUTION RECOMMENDING DENIAL OF AN AMENDMENT TO THE CITY OF BELOIT COMPREHENSIVE PLAN

**WHEREAS,** the Plan Commission of the City of Beloit recommended approval of the Comprehensive Plan of the City of Beloit (the Plan) on January 23, 2008, and the City Council of the City of Beloit approved an Ordinance adopting the Plan on March 17, 2008; and

**WHEREAS,** the City Council of the City of Beloit approved a Resolution to Adopt a Process for Amending the City of Beloit Comprehensive Plan on February 1, 2010; and

**WHEREAS,** the Plan may be amended and changed in the years following adoption, particularly in instances where the Plan is becoming irrelevant or contradictory to emerging policies or trends, or does not provide specific advice or guidance on an emerging issue; and

WHEREAS, "amendments" are generally defined as minor changes to the Plan's maps or text; and

**WHEREAS**, frequent amendments only to accommodate specific development proposals such as the applicant's request should be avoided, or else the Plan will become meaningless; and

**WHEREAS,** the approved process directs the Plan Commission to hold a public meeting on the proposed amendment, and following said public meeting, make a recommendation by Resolution to the City Council by majority vote of the entire Commission.

**NOW, THEREFORE, BE IT RESOLVED** that the Plan Commission of the City of Beloit, Rock County, Wisconsin, hereby recommends **DENIAL** of the following amendment to the Future Land Use Map (Map 10) of the City of Beloit Comprehensive Plan:

<u>1633 Keeler Avenue (Kolak Education Center)</u> – From Institutional & Community Services to Mixed Residential.

Adopted this 7<sup>th</sup> day of October, 2015.

ATTEST:	James Faragher, Plan Commission Chairman
Julie Christensen,	
Community Development Director	

# **CITY OF BELOIT**



#### REPORT TO THE BELOIT CITY PLAN COMMISSION

Meeting Date: October	er 7, 2015	Agenda Item: 6 File	<b>e Number:</b> PUD-2015-01
Applicant:	Commonwealth	Owner: School District of Beloit Loc	cation: 1633 Keeler Avenue
Development			
Existing Zoning: PL	I, Public Lands &	Existing Land Use: School District Par	rcel Size: 5.7 Acres
Institutions District		Office Building	

#### Request Overview/Background Information:

Commonwealth Development has submitted an application for review and consideration of a Planned Unit Development (PUD) - Master Land Use Plan for the Kolak Education Center property located at 1633 Keeler Avenue. A copy of the PUD - Master Land Use Plan is attached to this report.

#### **Key Issues:**

- The applicant has made an accepted offer to purchase the subject property from the School District of Beloit.
- The applicant has proposed the adaptive reuse/redevelopment of the Kolak Center building into 34 housing units, along with the construction of a detached 6-unit townhouse building, for a total of 40 new dwelling units. The proposed PUD Master Land Use Plan also includes a driveway extension to the townhouse building, elimination of a parking area, relocation of the playground, and numerous other site improvements.
- The PUD District is a special-purpose zoning district that permits greater flexibility in land planning and site design standards than conventional zoning districts and is intended to provide flexibility in architectural design and clustering of buildings. The process begins with submittal of a PUD Master Land Use Plan, which is a conceptual plan. The PUD process also involves rezoning the subject property to PUD, either during or after consideration of the PUD Master Land Use Plan.
- The proposed PUD Master Land Use Plan is one of three land use applications needed for this project. The others are a requested amendment to the Future Land Use Map to recommend Mixed Residential uses for the subject property and a request for a Zoning Map Amendment (rezoning) from PLI, Public Lands & Institutions District to PUD District. All three applications are being reviewed on the same meeting schedule.

#### Neighborhood History & Context

- The subject building was constructed (circa 1919) as Roosevelt Jr. High School, which operated until 1980. In 1982, the School District renovated the school building into the district's administrative offices.
- With at least half of the 6-acre site unimproved, the subject property has historically served as the neighborhood's open space. There is a City-owned baseball field (park) to the east of the subject property, and the parkland backs up to the railroad tracks. The Turtle Creek Floodplain Greenway lies on the opposite side of the railroad tracks and creek.
- As shown on the attached map, the predominant surrounding land use is single-family residential with a detached garage. The majority of the neighborhood homes were constructed from 1905 to 1930, when this neighborhood (and all of Beloit) experienced rapid growth. The majority of homes are owner-occupied, although that percentage decreases noticeably from the east to west. There are a few duplexes in the immediate area, although the neighborhood was downzoned to single-family residential in 2001.

#### Land Use Planning Considerations

- According to the Comprehensive Plan, the subject property is designated for Institutional & Community Services, a recommendation which is "designed to facilitate large-scale public buildings, schools, religious institutions, etc." The proposed PUD – Master Land Use Plan is inconsistent with this recommendation.
- The Mixed Residential land use category requested by the applicant "is intended for a variety of residential units focused on multiple family housing, usually developed at densities that exceed six units per acre." The surrounding residential blocks average 6 7 units per acre, and the proposed PUD is 7 units per acre.
- Planning staff supports the creation of additional multi-family developments in the City when compatible
  with existing and/or proposed land uses and supported by existing and/or planned infrastructure, but the
  proposed PUD Master Land Use Plan does not pass these tests.

#### Traffic Considerations & Projections

- The subject property is 1-2 blocks from the closest arterial streets (White & Prairie), so all traffic to/from the site must utilize the local streets (i.e. La Salle, Hinsdale, Eaton, Partridge, Central, & Keeler).
- During the applicant's neighborhood meeting on August 25<sup>th</sup> and the Plan Commission workshop on September 23<sup>rd</sup>, the residents of the neighborhood expressed vehement and unanimous opposition to the proposed project, with many neighbors citing increased traffic as their primary concern.

- Existing Kolak Traffic: There are 55 employees that work at the Kolak Center. Assuming each employee drives to/from work and 25 employees leave the office once for lunch and/or meetings each day, the current employee trips are approximately 160. Assuming 20 public visits per day, that brings the total weekday traffic generated by Kolak Center to approximately 200 vehicle trips.
- According to the Institute of Transportation Engineers (ITE) Trip Generation Report (8<sup>th</sup> Edition), a multifamily residential unit generates an average of 7.5 total trips per day. Therefore, the proposed 40-unit development would generate an average of 300 total trips per weekday, or 50% more than the traffic generated by Kolak. The ITE also provides an estimate for PUD's that include a range of units (including 40) that estimates total weekday trips at 10.775 per unit. Using this estimate, the proposed PUD would generate 431 total trips per weekday, or more than twice the number of trips generated by Kolak.
- Kolak does not currently generate any significant weekend traffic, whereas the proposed PUD would generate 200 – 300 vehicle trips per weekend day.
- The proposed PUD provides adequate off-street parking that complies with the Zoning Ordinance.
- Public Comments: The attached Public Notice was sent to property owners within 300 feet of the subject property, along with those who provided contact information at the neighborhood meeting in August and the Plan Commission workshop in September. Dozens of neighbors spoke in opposition to the proposed PUD Master Land Use Plan at each of the meetings, and staff has been contacted by dozens of residents both in and outside of the neighborhood who oppose the proposed redevelopment.
- Review Agents Concerns
  - o If approved, the Fire Dept. will require increased water supply along Carnegie and additional hydrants.
  - If approved, the City Engineer will require designated haul routes & bonding to cover damage, Keeler bus lane removal & driveway consolidation, sanitary sewer relocation, and replacement/enhancement of the Carnegie water main from 6 inches to 8 inches to supply adequate pressure for fire protection.
- Section 5-305 of the Zoning Ordinance requires the City Council to establish development standards during the PUD process. If approved, the PUD – Master Land Use Plan would be the conceptual approval of land use, building, and parking locations, with detailed civil site plans to follow for staff review & approval.
- Section 2-402(g) of the Zoning Ordinance allows for the approval of a PUD if the following criteria can be met:
  - The plan represents an improvement over what could have been accomplished through strict application of otherwise applicable standards, based on the purpose and intent of the Zoning Ordinance. The proposed PUD Master Land Use Plan would dramatically change the character of the established immediate neighborhood. The subject property has always been a supportive institutional presence, first as a school and later as an administrative office that offers employment opportunities and operational hours that are compatible with the surrounding single-family district. In addition, the management of the site has always been accountable to the public and surrounding residents, thanks to elected members of the School Board retaining oversight.
  - The PUD Master Land Use Plan complies with the standards of Section 5-300. The PUD Master Land Use Plan does not comply with the standards of Section 5-301.
  - Service providers will be able to provide necessary public services, facilities, and programs to serve the development proposed. See infrastructure comments above, which would be applicant's cost.
  - The development is consistent with and implements the planning goals and objectives contained in the Comprehensive Plan and other adopted policies and documents. The proposed PUD is inconsistent with the adopted Future Land Use Map, which recommends continued institutional uses.
  - The PUD Master Land Use Plan is consistent with sound planning practice and the development will promote the general welfare of the community. The proposed PUD would change the character of the neighborhood by altering a century-old land use, eliminating public open space, and increasing daily traffic counts by 50-100% on local streets that are ill-equipped to absorb additional traffic.

#### Sustainability:

- Reduce dependence upon fossil fuels N/A
- Reduce dependence on chemicals and other manufacturing substances that accumulate in nature N/A
- Reduce dependence on activities that harm life sustaining eco-systems N/A
- Meet the hierarchy of present and future human needs fairly and efficiently N/A

#### **Staff Recommendation:**

The Planning & Building Services Division recommends <u>denial</u> of the proposed PUD – Master Land Use Plan for the Kolak Education Center property located at 1633 Keeler Avenue, based on its inconsistency with the Zoning Ordinance and the City's Comprehensive Plan.

Fiscal Note/Budget Impact: N/A

# **Proposed PUD – Master Land Use Plan**



SITE PLAN

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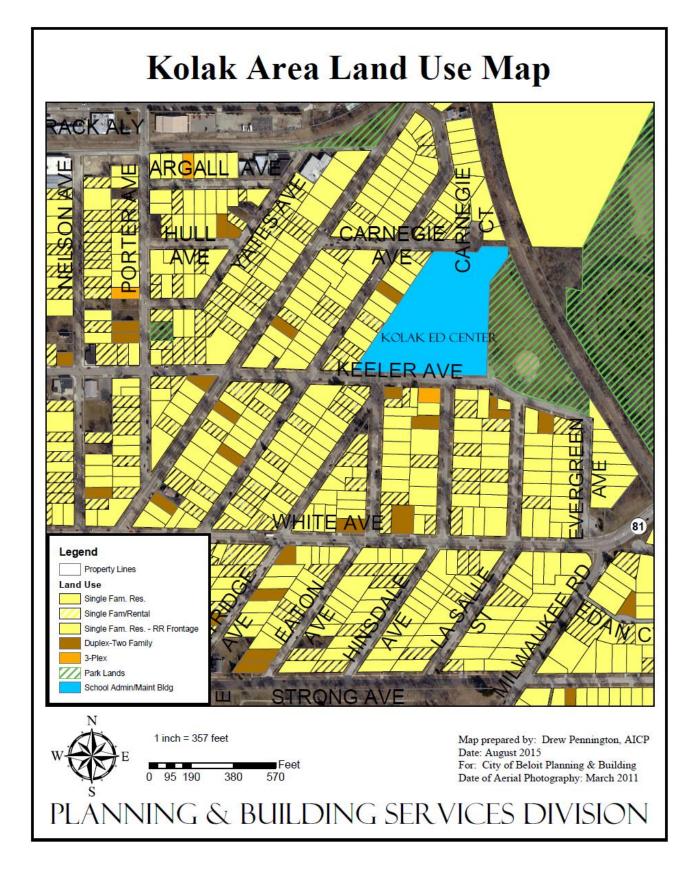
PRELIMINARY

2015.21 C1.0

ROOSEVELT ELEMENTARY SCHOOL
1833 KEILER AVE.



DESIGN, LLC 54 Next First Street Fond do Law, Westernan 54805 Leatin@madesgrift.next (900) 900-9170 09,11,2015





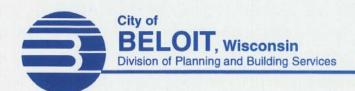


#### CITY of BELOIT

#### **Planning & Building Services Division**

100 State Street, Beloit, WI 53511 Phone: (608) 364-6700 Fax: (608) 364-6609 PUD - Master Land Use Plan Application PUD-2015-0 (Please Type or Print) File Number: 1633 Keeler Avenue, Beloit, WI 53511 1. Address of subject property: See attached 2. Legal description: If necessary attach a copy of the complete legal description. 3. Area of parcel in square feet or acres: 12531960 4. Tax Parcel Number(s): School District of Beloit 608-361-4015 Phone: 5. Owner of record: 53511 1633 Keeler Avenue Beloit WI (Address) (City) (State) (Zip) Commonwealth Development Corporation 6. Applicant's Name: 54935 WI 54 East First Street Fond du Lac (Zip) (State) (Address) (City) k.mcdonell@commonwealthco.net 920-922-8170 (Office Phone #) (Cell Phone #) (E-mail Address) 7. All existing use(s) on this property are: School Administration 8. The applicant requests review and approval of a PLANNED UNIT DEVELOPMENT / Public Lands/Institution Zoning District. Master Land Use Plan: in a(n) 9. A Preapplication Conference was held on: 10. All the proposed use(s) for this property will be: Low Density Multifamily Residential Principal use(s): Property Management Office to serve project Secondary use(s): 11. State how the proposed development differs from the type of development that would Current zoning does not allow residential dwelling units. be permitted under the existing zoning regulations. 12. Describe how the proposed development provides greater benefits to the City of Beloit than an otherwise permitted development. The proposed development will allow for the preservation of the historic school, as the building has become obsolete for administration office space and school uses. The adaptive reuse of the school will satisfy the strong demand for apartments and place the property back on tax rolls. Planning Form No. 15 Established: September, 2001 (Revised: August, 2012) Page 1 of 2 Pages

City of Beloit	PIID.	Master Land Use Plan	n Application (continued)
City of Belon	1007	- Master Land Ose Fia	n Application (continued)
13. Project timetable	: Start date: Late Su	mmer 2016 Completion	date:_Summer 2017
14. I/We) represent the	at I/we have a vested in	terest in this property in	the following manner:
( ) Owner			
( ) Leasehold, lea	ngth of lease:		
(X) Contractual, r	ature of contract: Acce	epted Offer to Purchase	
( ) Other, explain			
	gnature below indicate documents is true and		ined in this application and
Commission and City represent that the grant the Zoning Ordinance	Council to grant the reing of the proposed requestion of the City of Beloit. It ces, rules, and regulation (Print	equested action for the puest will not violate any We also agree to abide by ons.	or and petition the City Plan ourpose stated herein. I/We of the required standards of y all applicable federal, state
notab	/ Kevin	McDonell	1 9/8/15
(Signature of Applicant, i	f different) (Print	name)	(Date)
completed application Division for acceptance This application mu proposed development Applicants will also be	and all accompanying by the filing deadline of st be submitted with one in accordance with all of charged a fee for mailing	documents to the Plan fate prior to a scheduled e copy of a scaled drawing code requirements, and the group public notices at the re-	anner, you must submit the ning & Building Services Plan Commission meeting. In g showing the layout of the he \$200.00 application fee. ate of \$0.50 per notice. An pically between \$5.00 and
	To be completed	d by Planning Staff	
Filing fee: <u>\$200.00</u> A	mount paid: \$200.	Meeting date:	Sept. 23, 2013
		= cost of mailing notice	es: \$
Application accepted by	:	Permyta	Date: 9/8/15
		1	
Planning Form No. 15 Es	tablished: September, 2001	(Revised: August, 2012)	Page 2 of 2 Pages



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NOTICE TO THE PUBLIC

September 24, 2015

To Whom It May Concern:

Commonwealth Development has submitted an application for a Zoning Map Amendment to change the zoning district classification from PLI, Public Lands & Institutions District to PUD, Planned Unit Development District, for the property located at:

#### 1633 Keeler Avenue.

The subject property is the Kolak Education Center parcel, which currently serves as the administrative offices of the School District of Beloit. The applicant has made an accepted offer to purchase the subject property. As part of their rezoning request, the applicant has also submitted a PUD – Master Land Use Plan for the subject property. The applicant has proposed the adaptive redevelopment of the Kolak building into 34 housing units, along with a detached 6-unit townhome building, for a total of 40 dwelling units. A copy of the PUD - Master Land Use Plan is attached to this notice. The applicant also submitted an application to amend the Comprehensive Plan's Future Land Use Map to recommend Mixed Residential uses for the subject property, which must be approved before the subject property may be rezoned.

The following public hearings will be held regarding these applications:

<u>City Plan Commission:</u> Wednesday, October 7, 2015, at 7:00 PM, or as soon thereafter as the matter can be heard in The Forum, Beloit City Hall, 100 State Street.

<u>City Council:</u> Monday, November 16, 2015, at 7:00 PM, or as soon thereafter as the matter can be heard in The Forum, Beloit City Hall, 100 State Street.

# THE PUBLIC IS INVITED TO ATTEND THESE HEARINGS. We are interested in your opinion.

Anyone bringing handouts to the Plan Commission meeting <u>must</u> bring <u>ten</u> (10) copies and submit them to the Recording Secretary <u>before</u> the meeting begins.

For additional information, please contact Drew Pennington, AICP in the Planning & Building Services Division at (608) 364-6711 or <u>penningtond@beloitwi.gov</u>. Comments will be accepted via telephone, email, and U.S. Mail.

DOROTHY KITELINGER HOLLY SOMERS JANET BECKER

1256 HINSDALE AVE 1262 HINSDALE AVE 1263 EATON AVE

BELOIT, WI 535114712 BELOIT, WI 53511 BELOIT, WI 535114739

JOSE LUIS SANCHEZ MANUEL SILVA SR EDUARDO COBOS J ALFREDO GOMEZ ROGRIGUEZ

 1547 KEELER AVE
 790 MERRILL ST
 1630 FAYETTE AVE

 BELOIT, WI 53511
 BELOIT, WI 53511
 BELOIT, WI 53511

STEVEN CHRISTIANSEN GARY NELSON MARTIN KITELINGER
1275 CENTRAL AVE 1271 CENTRAL AVE 1244 HINSDALE AVE
BELOIT, WI 535114733 BELOIT, WI 53511 BELOIT, WI 535114712

RICHARD J & JOANN G TANGNEY WILLIAM HARRIMAN WAYNE JENSEN

1427 CENTRAL AVE 1245 HINSDALE AVE 1255 LA SALLE ST

BELOIT, WI 53511 BELOIT, WI 535114719

THEODORE CRAIG DEBRA JONES JESSE SARABIA

202 ST LAWRENCE AVE 1270 PARTRIDGE AVE 1149 HARRISON AVE

JANESVILLE, WI 53545 BELOIT, WI 53511 BELOIT, WI 53511

SAMUEL LOPEZ RPM COUNTRYWIDE INVESTMENTS MARK & BETH STIBBE

1610 KEELER AVE INC 1250 PARTRIDGE AVE BELOIT, WI 535114714 BELOIT, WI 53511

**BELOIT, WI 53511** 

ROGER GLEICHSNER DNA ENTERPRISES OF BELOIT LLC CAROLE BRATT-HANSON

 1256 PARTRIDGE AVE
 911 PARK AVE
 1251 EATON AVE

 BELOIT, WI 535114748
 BELOIT, WI 53511
 BELOIT, WI 535114739

FREEDOM PROPERTY INVESTMENTS LMS INVESTMENTS LLC VOSS INVESTMENTS LLC LLC 505 E WEIRICK AVE 2566 RIVERSIDE DR

1655 COPELAND AVE #130 BELOIT, WI 53511 BELOIT, WI 53511 BELOIT, WI 53511

ANTHONY MEYER PROPERTIES LLC DAWN BEHRENS MICHAEL K & MARY C MCNULTY

651 MILWAUKEE RD 1255 EATON AVE 1245 EATON AVE
BELOIT, WI 53511 BELOIT, WI 535114739 BELOIT, WI 535114739

 DALE KINDSCHI
 FPS RENTAL INC
 NANCY PAFFEL

 1244 LA SALLE ST
 P O BOX 41
 1634 KEELER AVE

 BELOIT, WI 535114720
 BELOIT, WI 535120041
 BELOIT, WI 535114767

ANGEL GARCIA MERRILL & CARLA PUERNER DORKMAI STELTER 2540 CLIFCORN DR 1304 CENTRAL AVE 1251 HINSDALE AVE **BELOIT, WI 53511** BELOIT, WI 535114711 BELOIT, WI 53511 **DENNIS L & LEANNE EITHUN** KEVIN STALSBERG **DEWITT REAL ESTATE INVESTMENTS** LLC 602 GUNDERSON ST 1644 KEELER AVE 1236 MILTON AVE MADISON, WI 53714 **BELOIT, WI 53511** JANESVILLE, WI 535451869 **KENNETH & SUZY AUSTIN** LEON J SR & WILMA J FOXEN MICHAEL D & MARY J TRAIL 1300 CENTRAL AVE 10703 S HICKORY CT 1040 HICKORY ST BELOIT, WI 535113847 BELOIT, WI 53511 **EXCELSIOR SPRINGS, MO 64024** WENDY REYES **EFRAIN C & BERTA C MONTES** LUIS GARCIA 1314 CENTRAL AVE 5301 E STATE ST STE 313 1400 CENTRAL AVE **BELOIT, WI 53511** ROCKFORD, IL 61108 BELOIT, WI 535113849 JOSE H & CAMERINA BARAJAS PATRICK M & KELLIE S MANE RICHARD TANGNEY 650 EIGHTH ST 1361 CENTRAL AVE 1427 CENTRAL AVE **BELOIT, WI 53511** BELOIT, WI 535113846 **BELOIT, WI 53511** MARY FREY OSCAR LAVERIEGE BERTHA ALICIA PEREZ ALCARAZ 3307 RIVERSIDE DR 1348 CENTRAL AVE 1359 PRAIRIE AVE BELOIT, WI 535111532 **BELOIT, WI 53511 BELOIT, WI 53511** GEORGE W & PAMELA WEATHERALL CELSO CORONA AMANDA HILL 1358 CENTRAL AVE 1323 CENTRAL AVE 703 MEADOW DR #22 BELOIT, WI 535113847 **BELOIT, WI 53511** CLINTON, WI 53525 ALBERT H & KIMBERLY A MILLER TIMOTHY J & PENNY M ELMER JUAN MENDOZA OSORNIO 3931 S CARVERS ROCK RD 1365 PRAIRIE AVE 1416 CENTRAL AVE AVALON, WI 53505 BELOIT, WI 535113850 **BELOIT, WI 53511** CHARLES F & ROBIN J STAVER JULIE ANN POUNDER **EMILY BRUNSON** 1320 CENTRAL AVE 1329 CENTRAL AVE 1341 CENTRAL AVE **BELOIT, WI 53511** BELOIT, WI 535113846 **BELOIT, WI 53511** OWEN J MOLIQUE REVOCABLE TRUST **ROBERT & VICKIE COLLINS** LYNN DRESSER OF 2010 1342 CENTRAL AVE 1355 CENTRAL AVE 1406 CENTRAL AVE BELOIT, WI 535113847 **BELOIT, WI 53511** 

BELOIT, WI 53511

ROBERT J & LANA L AMES LORENZO SERVIN THOMAS LANGONE
1365 CENTRAL AVE 1139 LASALLE ST 1433 CENTRAL AVE
BELOIT, WI 535113846 BELOIT, WI 53511 BELOIT, WI 535113848

VANESSA VOSS TRUST JUDE M & STACEY M TROPP RICARDO MONTERO
2566 RIVERSIDE DR 1403 CARNEGIE CT 1423 CENTRAL AVE
BELOIT, WI 53511 BELOIT, WI 53511 BELOIT, WI 53511

KCK MANAGEMENT LLCWADE & LAURA WILLIAMSJAIMIE ZARATE1318 UNIVERSITY PKWY2680 PRAIRIE AVE1652 KIMBERLY LNROCKTON, IL 61072BELOIT, WI 53511ELGIN, IL 60123

ROBERT NADOWSKI DEBRA WILLING RHONDA HAMPTON

1410 CENTRAL AVE 1420 CENTRAL AVE 330 STERLING DR

BELOIT, WI 53511 BELOIT, WI 53511 OREGON, WI 535751634

LINDA THOMPSON WILLIAM TROPP PIETRO & CALOGERA CIMINO

 1826 WISCONSIN AVE
 1407 CARNEGIE CT
 308 OGDEN AVE

 BELOIT, WI 53511
 BELOIT, WI 53511
 CLINTON, WI 53525

WESEMANN INVESTMENTS LLC KRISTA'S INC KYLE GIBSON

3711 W FOREST HILL AVE 1300 BUSHNELL ST 2757 N ROBINSON DR APT 3

FRANKLIN, WI 53132 BELOIT, WI 53511 BELOIT, WI 53511

TIM A & STACEY HINZPETER HINZPETER CHET ELLIOTT LIVING TRUST 1437 CENTRAL AVE P O BOX 21386 BELOIT, WI 53511

SARASOTA, FL 34276

Kolak Center Rezoning Mailing List

Name	Address	Address 2
Karen and Frank Hughes	1239 Evergreen Ave	Beloit, WI 53511
Myron and Barbara Novy	1232 La Salle St	Beloit, WI 53511
Tim and Dana Schober	1220 Evergreen Ave	Beloit, WI 53511
Tom and Luis Brooks	1221 La Salle St	Beloit, WI 53511
Angel Rees	1221 Evergreen Ave	Beloit, WI 53511
Tim and Penny Elmer	1365 Prarie Ave	Beloit, WI 53511
Jon Palazzolo	1239 La Salle Street	Beloit, WI 53511
John Siam	1243 La Salle Street	Beloit, WI 53511
Elana Thalman	1203 White Ave	Beloit, WI 53511
Samuel Lopez	1610 Keeler Ave	Beloit, WI 53511
Eileen Jensen	1255 La Salle Street	Beloit, WI 53511
Armida Morales	1610 Keeler Ave	Beloit, WI 53511
Kurt Reynolds	612 Milwaukee Rd	Beloit, WI 53511
Peter Harrer	1210 Evergreen Ave	Beloit, WI 53511
Mark and Gillian Batterman	1220 Partridge Ave	Beloit, WI 53511
Bob Bue	1145 Hinsdale Ave	Beloit, WI 53511
Carolyn Lawrence	1255 Porter Ave	Beloit, WI 53511
Judy Felder	1223 Partridge Ave	Beloit, WI 53511
Frank Murry	1226 La Salle St.	Beloit, WI 53511
Kris McCoinnis	1225 Evergreen Ave	Beloit, WI 53511
Jacque Thompson	1247 Evergreen Ave	Beloit, WI 53511
Brent Hopper	1244 Partridge Ave	Beloit, WI 53511
Donna Hudson	1232 Evergreen Ave	Beloit, WI 53511

# CITY OF BELOIT



#### REPORT TO THE BELOIT CITY PLAN COMMISSION

Meeting Date: Octob	er 7, 2015	Agenda Item: 7 File Number: ZMA-2015-03
Applicant:	Commonwealth	Owner: School District of Beloit Location: 1633 Keeler Avenue
Development		
Current Zoning: PLI		Existing Land Use: School District   Total Area: 5.7 Acres
Proposed Zoning: P	DUO	Office

#### **Request Overview/Background Information:**

Commonwealth Development has submitted an application for a Zoning Map Amendment to change the zoning district classification from PLI, Public Lands & Institutions District to PUD, Planned Unit Development District, for the Kolak Center property located at 1633 Keeler Avenue. The attached *Location & Zoning Map* shows subject property and area.

#### **Key Issues:**

- The requested PUD zoning is tied to the applicant's PUD Master Land Use Plan, which proposes the adaptive reuse/redevelopment of the Kolak Center building into 34 housing units, along with the construction of a detached 6-unit townhouse building, for a total of 40 new dwelling units. If approved, the applicant will need to submit detailed site & architectural plans for Planning staff review and approval.
- The applicant also submitted an application to amend the Comprehensive Plan's Future Land Use Map to recommend Mixed Residential uses for the subject property.
- An extensive discussion of neighborhood context, land use planning considerations, traffic projections, public comments, and infrastructure concerns is contained in the Staff Report for the PUD Master Land Use Plan.
- <u>Findings of Fact</u> Based on Section 2-304 of the Zoning Ordinance, the Plan Commission shall make a recommendation based on the following considerations:
  - a. The existing use of property within the general area of the subject property;
    - As shown on the attached map, the predominant surrounding land use is single-family residential. The
      proposed PUD would dramatically change the character of the established immediate neighborhood. The
      subject property has always been a supportive institutional presence, first as a school and later as a
      school office that offers employment opportunities and hours that are compatible with the neighborhood.
  - b. The zoning classification of property within the general area of the subject property;
    - As shown on the attached map, the subject property is surrounded by R-1B, Single-Family Residential, with the exception of the adjacent parkland.
  - c. The suitability of the subject property for the uses permitted under the existing zoning classification; and
    - The subject property has served as a school and school-related office building for a century, and is certainly suitable for the other institutional uses allowed in the PLI district. The proposed PUD would change the character of the neighborhood by altering a century-old land use, eliminating public open space, and increasing traffic counts by 50-100% on local streets that are ill-equipped to absorb it.
  - d. The trend of development and zoning map amendments in the general area of the subject property.
    - The surrounding neighborhood has been a stable single-family neighborhood for decades, and has faced very little development pressure in the recent past.

#### Consistency with Comprehensive Plan and Strategic Plan:

The proposed PUD is inconsistent with the adopted Comprehensive Plan, which recommends Institutional & Community Service uses. Consideration of this request supports Strategic Goal #5.

#### Sustainability:

- Reduce dependence upon fossil fuels N/A
- Reduce dependence on chemicals and other manufacturing substances that accumulate in nature N/A
- Reduce dependence on activities that harm life sustaining eco-systems N/A
- Meet the hierarchy of present and future human needs fairly and efficiently N/A

#### Staff Recommendation:

Based upon the above Findings of Fact and the City's Comprehensive Plan, the Planning & Building Services Division recommends <u>denial</u> of a Zoning Map Amendment to change the zoning district classification from PLI, Public Lands & Institutions District to PUD, Planned Unit Development District, for the property located at 1633 Keeler Avenue.

Attachments: Location & Zoning Map, PUD - Master Land Use Plan, Application, & Public Notice.

# **Location & Zoning Map**

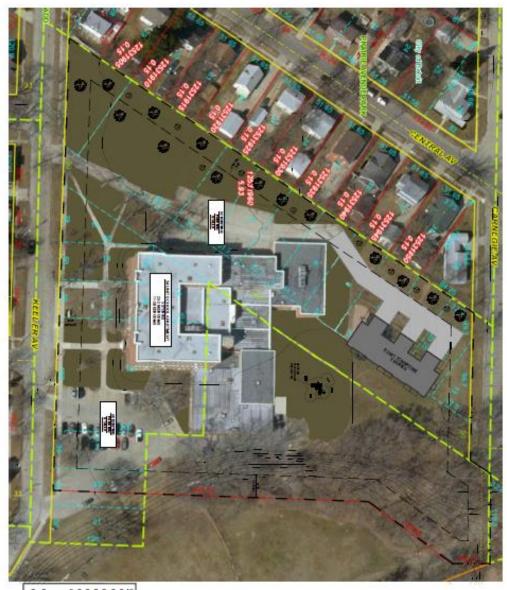
Kolak Center, 1633 Keeler Avenue ZMA-2015-03 Kolak Center Legend Map prepared by: Drew Pennington, AICP 1 inch = 279 feet Date: September 2015 City Limits For: City of Beloit Planning & Building Services

PLÄNNING & BUILDING SERVICES DIVISION

Zoning District

Date of Aerial Photography: March 2011

0 4080 160 240



PRELIMINARY SITE PLAN THE RECOGNITION
PROTECTIONS

AND A SECURE OF B PARKETS

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PRELIMINARY

NEW BUILDING & REMODELING FOR:

ROOSEVELT ELEMENTARY SCHOOL

1633 KEELER AVE. BELOIT, WI 53611





09,11,2015

# CITY of BELOIT

#### PLANNING & BUILDING SERVICES DIVISION

100 State Street, Beloit, WI 53511 Phone: (608) 364-6700 Fax: (608) 364-6609

Zoning Map Amendment Application Form

			- 1	1 2 2 07
	ease Type or Print)	0000000	File No.: 2M	
	Address of subject proper			
2.	Legal description: Lot:(If property has not been subdivided.	Block: Subdi	vision: See attache olete legal description from	n deed.)
	Property dimensions are:	feet by	feet =	square feet.
	If more than two acres, give	area in acres: 5.93		acres.
3.	Tax Parcel Number(s): 12			
	Owner of record: School		Phone: 608-361	-4000
	1633 Keeler Ave	Beloit	WI	53511
	(Address)	(City)	(State)	(Zip)
5.	Applicant's Name: Kevin I	McDonell		761
	54 East First Street	Fond du Lac	WI	54935
	(Address) 920-922-8170	(City)	(State)	(Zip) @commonwealthco
	(Office Phone #)	(Cell Phone #)	(E-mail Address)	
6.		Martin Statement /	(E-mail Address)	
	Change zoning district class		to:R	3 PUD DP
	All existing uses on this pro			
	All existing uses on this pro	perty are: Ochoor Adm	in ion anon in wanter to	and Building
7.	All the proposed uses for t	his property are:		
	Principal use(s): Low-Der		ential	
	rincipal use(s).	,	7.111.711	
	Secondary use(s):			
	Section and Associate Code Code Association (ASSOCIATION)			
	-			
	1			
	Accessory use(s):			
	<u> </u>			

(Revised: November 2012)

Planning Form No. 13

Established: January, 1998

(X) Contractual, Nature of  ( ) Other, explain:				professional and several accessions
No.				
. Individual(s) responsible for	r complianc	e with conditions (if		
Name(s): Kevin McDonell			Phone:	920-922-8170
54 East First Street	Fond	l du Lac	WI	54935
(Address)	(City)		(State)	(Zip)
Commission and City Council represent that the granting of the he Zoning Ordinance of the Cit	e proposed r	request will not viola	te any of the	e required standards of
10001/01	s, and regula	ations. School District of Belo Janelle Marotz (Print name)	it	/ 8/27/2015 (Date)
14 74 / 4 72	s, and regula	ations. School District of Belo Janelle Marotz	it	
(Signature of Owner)  (Signature of Applicant, if different order for your request to be	s, and regular	ations. School District of Belo Janelle Marotz (Print name)  Kevin McDonell (Print name)  considered in a time	ely manner,	(Date) / 8/27/2015 (Date) , you must submit the
(Signature of Owner)  (Signature of Applicant, if different	heard and ecompanying ed Plan Cont. Applicant	ations. School District of Belo Janelle Marotz (Print name)  Kevin McDonell (Print name)  considered in a time documents to the Domission meeting. To swill also be charged.	ely manner, ivision for a his applicat I a fee for m	(Date)  / 8/27/2015 (Date)  you must submit the acceptance by the filing in the public notices along the submitter alling public notices.
(Signature of Owner)  (Signature of Applicant, if different order for your request to be completed application and all actional date prior to a schedule with the \$275.00 application fee the rate of \$0.50 per notice. An octween \$5.00 and \$20.00.	theard and ecompanying ed Plan Contain invoice for	ations. School District of Belo Janelle Marotz (Print name)  Kevin McDonell (Print name)  considered in a time documents to the Domission meeting. To swill also be charged this fee will be sent	ely manner, ivision for a his applicat la fee for m to the appli	(Date)  / 8/27/2015 (Date)  you must submit the acceptance by the filination must be submitted ailing public notices acant, and it is typical
(Signature of Owner)  (Signature of Applicant, if difference of Applicant, if differen	theard and ecompanying ed Plan Contain invoice for	ations. School District of Belo Janelle Marotz (Print name)  Kevin McDonell (Print name)  considered in a time documents to the Domission meeting. To swill also be charged this fee will be sent	ely manner, ivision for a his applicat la fee for m to the appli	(Date)  / 8/27/2015 (Date)  you must submit the acceptance by the filination must be submitted ailing public notices acant, and it is typical



CITY HALL • 100 STATE STREET • BELOIT, WI 53511

Office: 608/364-6700 • Fax: 608/364-6609

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NOTICE TO THE PUBLIC

September 24, 2015

To Whom It May Concern:

Commonwealth Development has submitted an application for a Zoning Map Amendment to change the zoning district classification from PLI, Public Lands & Institutions District to PUD, Planned Unit Development District, for the property located at:

#### 1633 Keeler Avenue.

The subject property is the Kolak Education Center parcel, which currently serves as the administrative offices of the School District of Beloit. The applicant has made an accepted offer to purchase the subject property. As part of their rezoning request, the applicant has also submitted a PUD – Master Land Use Plan for the subject property. The applicant has proposed the adaptive redevelopment of the Kolak building into 34 housing units, along with a detached 6-unit townhome building, for a total of 40 dwelling units. A copy of the PUD - Master Land Use Plan is attached to this notice. The applicant also submitted an application to amend the Comprehensive Plan's Future Land Use Map to recommend Mixed Residential uses for the subject property, which must be approved before the subject property may be rezoned.

The following public hearings will be held regarding these applications:

<u>City Plan Commission:</u> Wednesday, October 7, 2015, at 7:00 PM, or as soon thereafter as the matter can be heard in The Forum, Beloit City Hall, 100 State Street.

<u>City Council:</u> Monday, November 16, 2015, at 7:00 PM, or as soon thereafter as the matter can be heard in The Forum, Beloit City Hall, 100 State Street.

# THE PUBLIC IS INVITED TO ATTEND THESE HEARINGS. We are interested in your opinion.

Anyone bringing handouts to the Plan Commission meeting <u>must</u> bring <u>ten</u> (10) copies and submit them to the Recording Secretary <u>before</u> the meeting begins.

For additional information, please contact Drew Pennington, AICP in the Planning & Building Services Division at (608) 364-6711 or <a href="mailto:penningtond@beloitwi.gov">penningtond@beloitwi.gov</a>. Comments will be accepted via telephone, email, and U.S. Mail.

See Mailing List in PUD-2015-01 Staff Report