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JUL 6 2020
CITY OF BELOIT
CITY CLERK

RESOLUTION 2020-103

RESOLUTION RELATED TO COVID-19 PREVENTION AND CONTROL IN THE CITY OF BELOIT

WHEREAS, on December, 2019, a novel strain of the coronavirus was detected, now named COVID-19, and it has spread throughout the world. COVID-19 was declared a Public Health Emergency of International Concern on January 30, 2020 and was ultimately declared a pandemic on March 11, 2020; and

WHEREAS, in Wisconsin, Governor Tony Evers declared a public health emergency on March 12, 2020 and directed all agencies to support efforts to respond to and contain COVID-19 in Wisconsin. At a national level, President Donald Trump proclaimed a National Emergency concerning COVID-19 on March 13, 2020. At a local level, the Beloit City Council declared a state of emergency in the City of Beloit on March 16, 2020; and

WHEREAS, as of Monday, June 29, 2020, there were a cumulative total of nearly 10.2 million laboratory confirmed cases of COVID-19 in the world with a total of 2.5 million in the United States. Wisconsin had over 28,000 cases; Rock County had 853; Beloit had 484. This was an increase of 32 new positive cases in Beloit and 62 new positive cases in Rock County in one week. The percentage of cases in Beloit was 57% of Rock County totals although Beloit represents only 22% of the County population; and

WHEREAS, the City of Beloit continues to see high numbers of positive cases in our Hispanic/Latinx Community. According to data from the Rock County Health Department 51% of the cases in Beloit identified as Hispanic/Latinx and 22% of cases in Beloit identified as African American. The data also shows 47% of the cases in Beloit are between the ages of 35 and 64 and a total of 13% of the cases are over the age of 65.

WHEREAS, as a novel disease with uncertain immunity and no vaccination currently available, all of the population is at risk; and

WHEREAS, we know that the fight to contain COVID-19 is dynamic and is ultimately dependent long-term on the widespread availability of a vaccine and/or treatment; and

WHEREAS, we know that physical contact and close proximity to other individuals may cause the spread of COVID-19, thereby endangering the public and placing undue strain on the healthcare system; and

WHEREAS, "physical distancing", meaning a distance of six (6) feet is maintained between all individuals, is a public health tool that may be used to limit the spread of disease and it is essential to use all available tools as is reasonable and necessary to stop the transmission of COVID-19; and

WHEREAS, Wisconsin state law provides broad authority and power for local governments to provide for health, safety and welfare; and

WHEREAS, the Wisconsin Department of Health Services provides communicable disease prevention and control and social distancing guidelines informed by Wisconsin public health experts and consistent with recommendations by the U.S. Centers for Disease Control.

NOW, THEREFORE, BE IT RESOLVED that the City Council for the City of Beloit, under its authority in Chapter 323 of the Wisconsin State Statutes and Section 1.10 of the Code of General Ordinances for the City of Beloit, hereby replaces Resolution 2020-089, as amended by Resolution 2020-094 and Resolution 2020-102, with this Resolution 2020-103 setting forth the City of Beloit's plan to continue controlling COVID-19 disease transmission throughout the City of Beloit. This Order outlines the measures needed now in the City of Beloit based on the above-listed factors. Recognizing that the City of Beloit has made progress in flattening the curve, we focus on the importance of continuation and resumption of businesses and activities for sectors of our economy that are able to operate with Physical Distancing and Protective Measure Requirements and safe business practices in place. Future decisions will be based on the COVID-19 data for the City of Beloit and upcoming orders, if any, will necessarily remain fluid and will be based on the above factors as well as emerging data and research.

1. **DEFINITION.** For purposes of this Order and to the extent possible under applicable laws, including but not limited to, the Americans with Disabilities Act, "*Physical Distancing and Protective Measure Requirements*" means:
 - a. Maintaining physical distancing of six (6) feet between people not residing in a single living unit or household.
 - b. Washing hands with soap and water for at least 20 seconds as frequently as possible or using hand sanitizer;
 - c. Covering coughs or sneezes (into the sleeve or elbow, not hands);
 - d. Regularly cleaning high-touched surfaces;
 - e. Not shaking hands;
 - f. Use of a mask or cloth face covering; and
Note: The use of masks or cloth face coverings is strongly recommended but shall not be required due to equity concerns regarding the challenges that either may cause for individuals because of disabilities and/or shortages of Personal Protective Equipment ("PPE").
 - g. Following all other public health recommendations issued by State of Wisconsin Department of Health Services ("DHS"), Rock County Health Department and the U.S. Centers for Disease Control and Prevention ("CDC").
2. **PUBLIC SPACES BOTH INDOORS AND OUTDOORS AND PUBLIC BUILDINGS.**
 - a. All public spaces, public buildings, and private buildings that are open to the public, shall meet the following public health and safety practices to prevent the spread of COVID-19:
 1. To the greatest extent feasible, use technology to avoid meeting in person, including virtual meetings, teleconference, and remote work.
 2. Review the Wisconsin Economic Development Corporation ("WEDC") guidelines on safe business practices, available here: <https://wedc.org/reopen-guidelines/>.
 3. Comply with Physical Distancing Requirements and Protective Measure Requirements of 6 feet between all individuals on the premises including but not limited to employees, customers, and members of the public and limit the number on the premises, both indoors and outdoors to meet this physical distance requirement, except for those contacts that are incidental and brief in nature. This shall not be construed to require physical distancing between individuals from the same living unit or household. If compliance with the Physical Distancing Requirements of 6 feet between all individuals cannot be maintained, use of PPE or

alternative physical distancing precautions recommended by the WEDC, DHS or CDC is required.

4. Allot 144 square feet¹ of space per living unit or household in a business, both inside and outside and including decks and patios, which shall not in any event exceed an occupancy limit established by building code.
5. Restrict the number of workers present on premises to no more than is strictly necessary to perform operations.
6. Increase standards of facility cleaning and disinfection to limit worker and patron exposure to COVID-19, as well as adopting protocols to clean and disinfect in the event of a positive COVID-19 case in the workplace.
7. Adopt policies to actively screen and prevent workers from entering the premises if they display COVID-19-like symptoms or have had contact with a person with a confirmed diagnosis of COVID-19.
8. Adopt policies to actively screen and prevent customers, visitors, guests from entering the premises if they display symptoms identified by the CDC as symptoms related to COVID-19 or have had contact with a person with a confirmed diagnosis of COVID-19.
9. Consider establishing curbside pick-up to reduce in-store traffic and mitigate outdoor lines.
10. Cease any self-service operations of any type of food or beverage.
11. Except for grocery stores, prohibit customers from self-dispensing all unpackaged food.
12. Establish lines to regulate entry in with markings for patrons to enable them to stand at least six feet apart from one another while waiting. Stores should also use alternatives to lines, including allowing customers to wait in their cars for a text message or phone call and scheduling pick-ups or entries to the store.
13. Cooperate with public health investigations related to COVID-19 confirmed or suspected cases related to the business operations, including excluding employees based on public health recommendations and assisting public health with identifying and notifying contacts of cases.

b. Where applicable, an individual shall comply with requirements and restrictions outlined in this section while present in public spaces, public buildings, and private buildings that are open to the public.

c. The above requirements shall not apply to those interactions that must occur for health and safety reasons.

3. **SHARED SPACES.** Unless otherwise provided herein, all individuals present in the City of Beloit using shared spaces, outdoor spaces or any place other than their home or residence shall, to the extent possible, comply with Physical Distancing and Protective Measure Requirements.

4. **MASS GATHERINGS.** Mass gatherings are those planned or spontaneous events with a large number of people in attendance that could strain the planning and response resources of the community hosting the event, such as a concert, festival, conference, or sporting event. Mass gatherings of more than 25 people are strongly discouraged. Gathering size for organizations

¹ This amount is based upon a calculation of the physical distancing requirements of 6 feet between individual (or living unit or household) in each direction.

that serve individuals who are at increased risk of severe illness, as that term is defined in section 7 of this Order, is strongly encouraged to not exceed 10 people. Mass gatherings are required to comply with the provisions outlined in Section 2 and 3 of this Order as well as the following COVID-19 mitigation strategies:

- a. Minimize sharing of frequently touched objects consistent with the community or individual's traditions and in consultation with local health officials as needed;
 - b. Food or beverage offerings should be provided in pre-packaged boxes or bags for each attendee to avoid possible COVID-19 transmittal from sharing common dishes at a buffet or family-style meal; and
 - c. Nothing in this Order prohibits the gathering of members of a single living unit or household.
5. **FOLLOW DHS AND CDC GUIDELINES.** All individuals, organizations, government bodies, and any other group of individuals shall, to the extent possible, follow all applicable DHS or CDC guidelines that are more restrictive than this Order when taking any action permitted under this Order. DHS guidelines are located here: <https://www.dhs.wisconsin.gov/covid-19/index.htm> and here <https://www.dhs.wisconsin.gov/covid-19/employers.htm>. CDC guidelines are located here <https://www.cdc.gov/coronavirus/2019-ncov/community/reopen-guidance.html>
6. **VULNERABLE MEMBERS OF THE POPULATION SHOULD TAKE ADDITIONAL PRECAUTIONS.** People at increased risk of severe illness from COVID-19 and people who are sick are strongly encouraged to stay in their home or residence to the extent possible except as necessary to seek medical care. For the purposes of this Order, the City adopts the definition of the CDC of those individuals who are at increased risk for severe illness which includes the following:
 - a. People 65 years and older
 - b. People who live in a nursing home or long-term care facility
 - c. People of all ages with underlying medical conditions, particularly if not well-controlled, including:
 - 1) People with chronic lung disease or moderate to severe asthma
 - 2) People who have serious heart conditions
 - 3) People who are immunocompromised
Many conditions can cause a person to be immunocompromised, including cancer treatment, smoking, bone marrow or organ transplantation, immune deficiencies, poorly controlled HIV or AIDS, and prolonged use of corticosteroids and other immune weakening medications
 - 4) People with severe obesity (body mass index [BMI] of 40 or higher)
 - 5) People with diabetes
 - 6) People with chronic kidney disease undergoing dialysis
 - 7) People with liver disease
7. **PREVENTION OF DISEASE RECOMMENDATIONS.** For purposes of this Order, all residents are strongly encouraged to follow these guidelines when in private spaces including:
 - a. Maintaining distancing of six (6) feet between people;
 - b. Washing hands with soap and water for at least 20 seconds as frequently as possible or using hand sanitizer;
 - c. Covering coughs or sneezes (into the sleeve or elbow, not hands);
 - d. Regularly cleaning of frequently-touched surfaces;
 - e. Not shaking hands; and

- f. Following all other public health recommendations issued by DHS and the U.S. Centers for Disease Control
8. **CITY FACILITIES AND SERVICES.** The City may impose restrictions for city facilities, city property or services based upon on the needs of a particular facility, property or service for protection of the public health, visitors, and city employees. Such restrictions shall be posted prominently at the facility, property or location of the service to advise the public of the restrictions.
9. **ENFORCEMENT.** This Order is enforceable by any local law enforcement official. A violation may result in the issuance of a citation.
10. **LOCAL ORDERS.** This Order does not preclude local health officer from addressing localized outbreaks with a localized order. Such order may include instituting tailored restrictions based on the needs of a particular location. If there is a conflict between this Order and an order from a local health officer, the more restrictive order shall control. Further, nothing in this Order prevents DHS and local health officials from issuing and enforcing isolation and quarantine orders pursuant to Wis. Stat. ch. 252 and local ordinances.
11. **PRIVATE BUSINESS OR ORGANIZATION POLICIES.** In addition to the responsibilities to adopt and implement policies related to addressing patron and employee safety outlined in Section 2 of this Order, private businesses or other organizations are strongly encouraged to develop plans or policies to address how to best combat the spread of COVID-19. A private business or organization may implement policies or plans that are more restrictive than this Order for the protection of the public health in its discretion. Any such policies implemented shall be clearly communicated to patrons and the public.
12. **SEVERABILITY.** If any provision of this Order or its application to any person or circumstance is held to be invalid, then the remainder of the Order, including the application of such part or provision to other persons or circumstances, shall not be affected and shall continue in full force and effect. To this end, the provisions of this Order are severable.
13. **DURATION.** This Order shall become effective immediately. This Order shall remain in effect until 12:01 a.m. on Tuesday August 4, 2020. The availability of a cure or vaccine will further guide the need for physical distancing and protective measure requirements to remain in place.

Adopted this 6th day of July, 2020.

CITY COUNCIL OF THE CITY OF BELOIT


Regina Durkin, President

ATTEST:


Lorena Rae Stottler, City Clerk-Treasurer

CITY OF BELOIT

REPORTS AND PRESENTATIONS TO CITY COUNCIL



Topic: RESOLUTION 2020-103 RELATED TO COVID-19 PREVENTION AND CONTROL

Date: 07/06/2020

Presenter: Lori Curtis Luther

Department:

City Manager

Overview/Background Information

Based on a continued lack of a cure, vaccine or herd immunity, I recommend adoption of the attached Resolution 2020-103. This action ensures that physical distancing and protective requirements remain in place to minimize spread. I further recommend evaluating the new order on a monthly basis unless circumstances significantly change.

The City of Beloit has been committed throughout this crisis to safely reopening the economy while protecting the health of residents, businesses, and visitors.

The City's local authority under Chapter 323 of the Wisconsin State Statutes and section 1.10 of the Code of General Ordinances for the City of Beloit provides the ability to establish requirements to provide for the health, safety, and welfare of residents.

As of June 29, 2020, a cumulative of 484 laboratory confirmed positive COVID-19 cases were in Beloit compared to a cumulative 853 laboratory confirmed positive COVID-19 cases in all of Rock County. This is an increase of 32 positive cases in Beloit and 62 new cases in Rock County in one week. The percentage of cases in Beloit was 57% of the County totals although Beloit represents only 22% of the County population. We continue to see high numbers of positive cases in our Hispanic/Latinx Community. According to data from the Rock County Health Department, 51% of the cases in Beloit identified as Hispanic/Latinx and 22% of cases identified as African American. The data also shows 47% of the cases in Beloit are between the ages of 35 and 64. A total of 13% of the cases are over the age of 65.

Please see the attached report for additional details.

Key Issues

The proposed resolution addresses the risks of COVID-19 via the following:

1. Requiring any buildings or spaces that are open to the public to meet public health and safety practices, including (but not limited to) the requirement of physical distancing. Note this section of the resolution applies to all public spaces, including in businesses such as bars, salons and barber shops, as well as churches.
2. Requiring all individuals in the City of Beloit to comply with physical distancing requirements and protective measurements when in shared or public spaces outside of their own homes.
3. Strongly discouraging mass gatherings of over 25 individuals; mass gatherings of over 25 individuals in city-owned facilities and spaces, including parks, will be prohibited.

Conformance with Strategic Plan

Approval of this action would conform with the stated purpose of the following strategic goal:

- ☒ Goal #1 - Create and Sustain Safe and Healthy Neighborhoods
- ☐ Goal #2 - Create and Sustain a High Performing Organization
- ☒ Goal #3 - Create and Sustain Economic and Residential Growth
- ☒ Goal #4 - Create and Sustain a High Quality of Life
- ☐ Goal #5 - Create and Sustain High Quality Infrastructure and Connectivity
- ☐ Goal #6 - Create and Sustain a Positive Image, Enhance Communications and Engage the Community

Sustainability

(If applicable, briefly comment on the sustainable long term impact of this policy or program related to how it will impact both the built and natural environment. Consider whether the policy or program will reduce dependence upon fossil fuels, reduce dependence on chemicals and other manufacturing substances that accumulate in nature, reduce dependence on activities that harm life sustaining eco-systems, and/or meet the hierarchy of present and future human needs fairly and efficiently. Write N/A if not applicable)

This resolution provides clarity during uncertain times and provides for economic and health sustainability.

Action Required/Recommendation

Staff recommends approval of the proposed resolution.

Fiscal Note/Budget Impact
N/A
Attachments
Resolution 2020-103 COVID-19 Case Update

Beloit

Laboratory Confirmed Cases: 484

Probable Cases: 41 (thought to have COVID-19 by their doctor, not laboratory confirmed)

Number of Recovered: 365

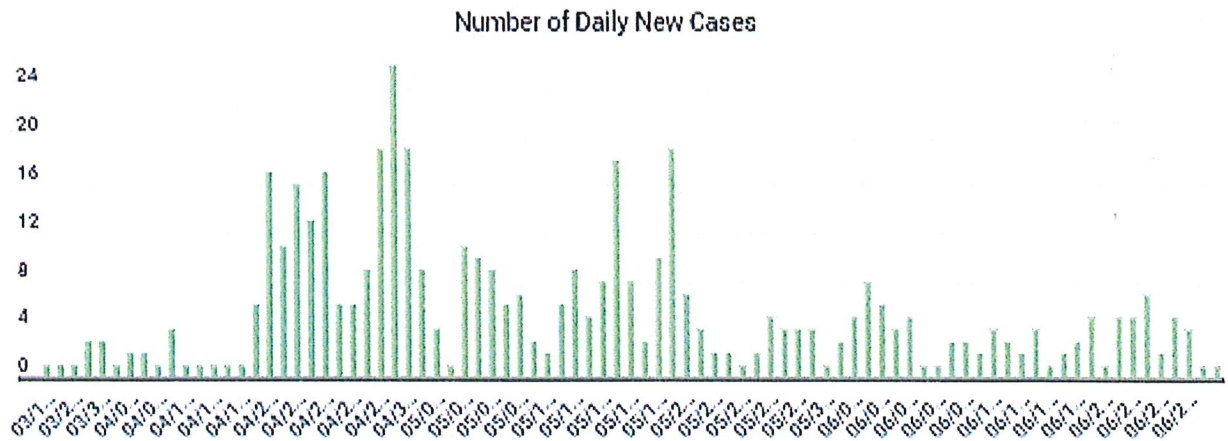
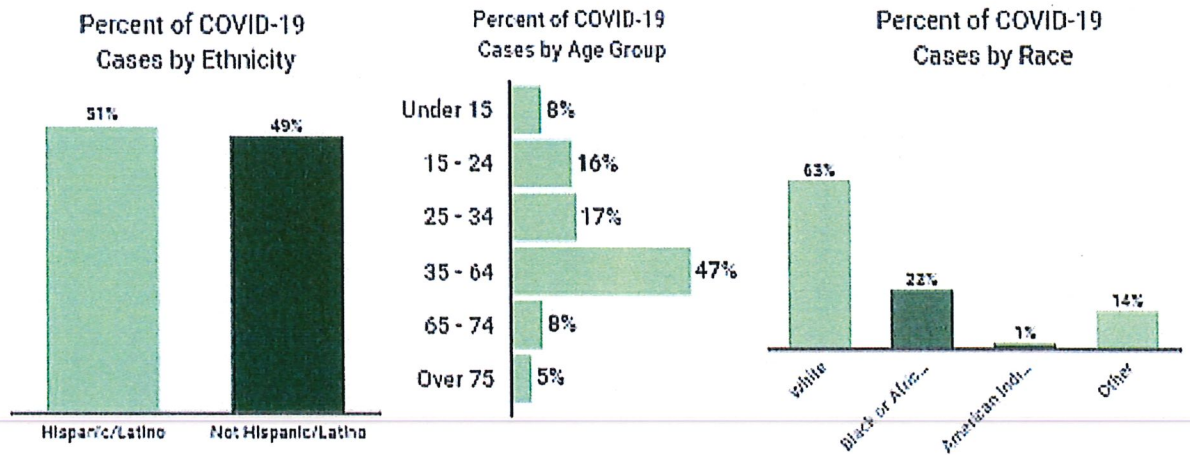
Negative Test Results : 5,463

Total number of people tested (Includes positive, negative and pending results): 6,015

Mortality Rate: 1.86%

Data updated 6-29-20

Demographic Information of those lab-confirmed COVID-19



Source: Rock County Public Health Department

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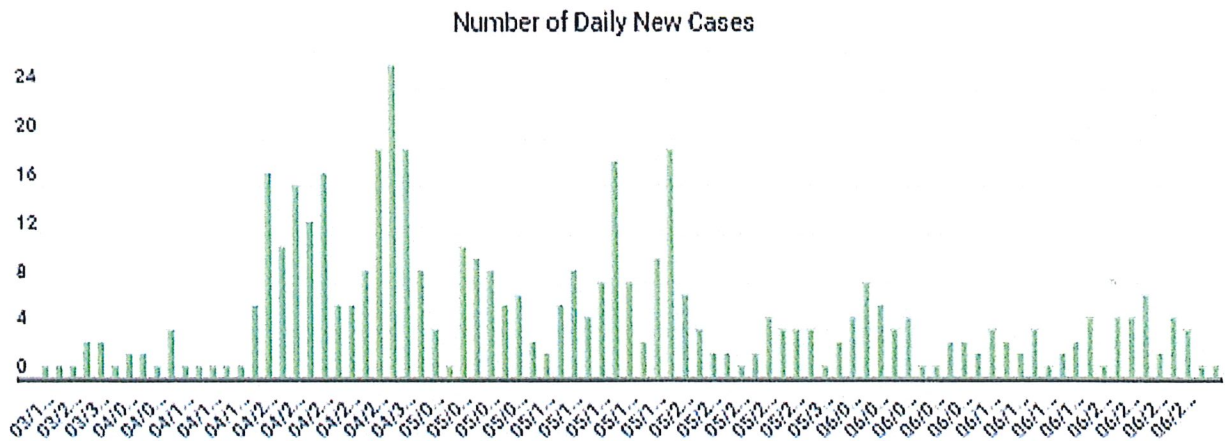
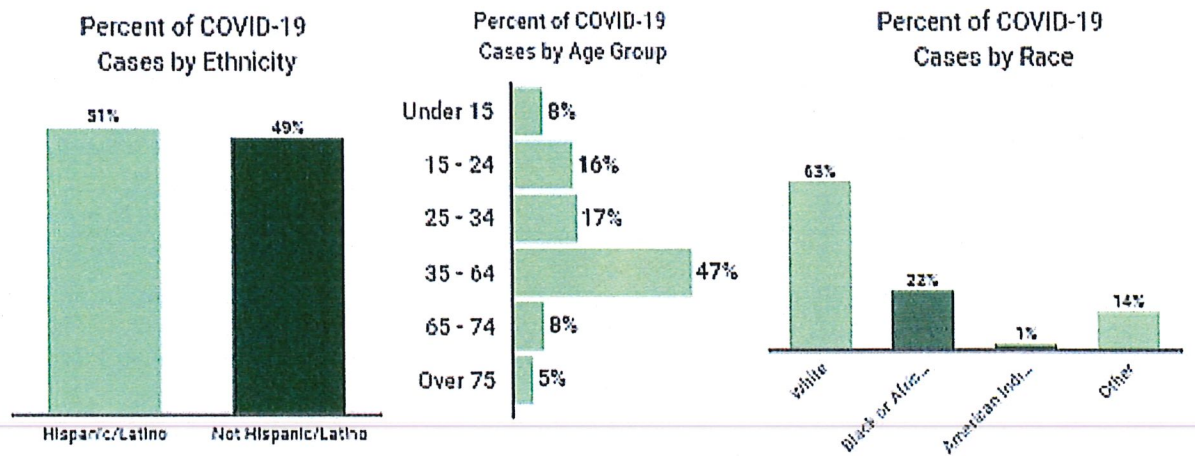
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Source: Rock County Public Health Department

COVID-19 Case Indicators (last 2 weeks)

Updated: 7/1/2020

Select area

- ☒ County
- ☐ HERC Region

COVID-19 activity level

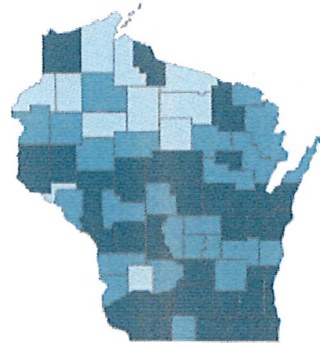
- ☐ Low
- ☒ Medium
- ☐ High

COVID-19 activity level

Highlight area

Highlight area

Click on a county or region on the map to filter data below.



Burden (case rate), trajectory (percent case change), and activity level

Area	Count	Burden	Trajectory	Trend	Activity level
Pepin	0	0 Low	N/A	↔	Low
Pierce	11	26 Moderate	500	▲	High
Polk	15	34 Moderate	N/A	↔	Medium
Portage	65	92 Moderately High	140	▲	High
Price	0	0 Low	N/A	↔	Low
Racine	137	70 Moderately High	N/A	↔	High
Richland	1	5.6 Low	N/A	↔	Low
Rock	106	66 Moderately High	N/A	↔	High
Rusk	1	6.9 Low	N/A	↔	Low
Sauk	21	34 Moderate	N/A	↔	Medium
Sawyer	3	18 Moderate	N/A	↔	Medium
Shawano	14	34 Moderate	N/A	↔	Medium
Sheboygan	37	32 Moderate	N/A	↔	Medium
St. Croix	55	62 Moderately High	N/A	↔	High
Taylor	8	29 Moderate	N/A	↔	Medium

Source: Wisconsin Department of Health Services

<https://www.dhs.wisconsin.gov/covid-19/local.htm>

Case indicators defined

Burden (case rate) and trajectory (case change) indicators are based on confirmed COVID-19 cases. The COVID-19 activity level maps burden and trajectory indicators based on whether the burden status is low, moderate, moderately high, or high and whether trajectory status is significantly shrinking, growing, or has no statistically significant change.

Burden (case rate)

Burden is the total number of cases per 100,000 Wisconsin residents in the last two weeks.

Burden Status	Value (per 100,000 Wisconsin residents in the past two weeks)
Low	Case rate is less than or equal to 10.
Moderate	Case rate is greater than 10, but less than or equal to 50.
Moderately High	Case rate is greater than 50, but less than or equal to 100.
High	Case rate is greater than 100.

Trajectory (percent case change)

Trajectory is the percent change in the last two weeks and p-value (indicates statistical significance) from a test against the percent change equal to zero.

Trajectory Status	Value (change from prior 7-day period to most recent 7-day period)
Shrinking	Percent change in cases is less than or equal to negative 10 percent, and p-value is less than 0.025.
Growing	Percent change in cases is greater than or equal to 10 percent, and p-value is less than 0.025.
No Significant Change	Any other conditions besides those that meet the "shrinking" or "growing" statuses described above.

COVID-19 activity level

COVID-19 activity level is a summary indicator based on whether the burden (case rate) status is low, moderate, moderately high, or high and whether the trajectory (case change) status is significantly shrinking, growing, or has no statistically significant change*.

*As defined in the burden and trajectory status tables above.

Burden Status	Trajectory Status		
	Shrinking	No Significant Change	Growing
Low	Low	Low	Medium
Moderate	Medium	Medium	High
Moderately High	Medium	High	High
High	High	High	High

